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RHYBUDD O GYFARFOD	NOTICE OF MEETING	
CYFARFOD ARBENNIG O'R PWYLLGOR SGRIWTINI PARTNERIAETH AC ADFYWIO	SPECIAL MEETING OF THE PARTNERSHIP AND REGENERATION SCRUTINY COMMITTEE	
DYDD IAU, 24 HYDREF, 2019 am 2.00 o'r gloch yp	THURSDAY, 24 OCTOBER 2019 at 2.00 pm	
YSTAFELL BWYLLGOR 1, SWYDDFEYDD Y CYNGOR, LLANGEFNI	COMMITTEE ROOM 1, COUNCIL OFFICES, LLANGEFNI	
Swyddog Pwyllgor Mrs. Mairwen Hughes Committee Officer		

AELODAU / MEMBERS

Cynghorwyr / Councillors:-

Y Grwp Annibynnol/ The Annibynnol Group

Gwilym O. Jones (Cadeirydd/Chair), Dafydd Roberts

Plaid Cymru / The Party of Wales

T LI Hughes MBE, Vaughan Hughes, Alun Roberts, Margaret M. Roberts, Nicola Roberts

Annibynnwyr Môn/Anglesey Independents

Kenneth P Hughes, R LI Jones

Plaid Lafur Cymru/Wales Labour Party

Glyn Haynes (Is-gadeirydd/Vice-Chair)

Aelodau Ychwanegol/Additional Members (gyda hawl pleidleisio ar faterion addysg/with voting rights in respect of educational matters)

Ms. Anest Gray Frazer (Yr Eglwys yng Nghymru/The Church in Wales), Mr Dyfed Wyn Jones (Rhiant Llywodraethwr – Sector Ysgolion Cynradd/Parent Governor – Primary Schools Sector), Mrs Llio Johnson-(Rhiant Llywodraethwyr – Sector Ysgolion Uwchradd ac ADY/Parent Governor – Secondary Schools Sector and ALN) and Mr. Keith Roberts (Yr Eglwys Babyddol Rufeinig/The Roman Catholic Church)

Aelod Cyfetholedig/Co-opted Member (Dim Hawl Pleidleisio/No Voting Rights)
Mr. Dafydd Gruffydd (Rheolwr Gyfarwyddwr/Managing Director - Menter Môn)

AGENDA

1 APOLOGIES

2 DECLARATION OF INTEREST

To receive any declaration of interest by any Member or Officer in respect of any item of business.

3 <u>JOINT LOCAL DEVELOPMENT PLAN ANNUAL MONITORING REPORT 2019</u> (Pages 1 - 142)

To submit a report by the Director of Place and Community Well-being.

4 <u>DRAFT RESPONSE TO WELSH GOVERNMENT'S NATIONAL DEVELOPMENT</u> <u>FRAMEWORK CONSULTATION</u> (Pages 143 - 168)

To submit a report by the Director of Place and Community Wellbeing.

SCRUTINY OF PARTNERSHIPS (Pages 169 - 180)

To submit a report by the Chief Executive.

ISLE OF ANGLESEY COUNTY COUNCIL			
Committee:	Partnership and Regeneration Scrutiny Committee		
Date:	24/10/19		
Subject:	Joint Local Development Plan Annual Monitoring Report 2019		
Purpose of Report:	To present the report for comment before the Report goes before the Executive Committee.		
Scrutiny Chair:	Councillor Gwilym O Jones		
Portfolio Holder(s):	Richard Dew		
Head of Service:	Dylan Williams		
Report Author: Tel: Email:	Dewi Francis Jones ex 2420 dfjpl@ynysmon.gov.uk		
Local Members:	n/a		

1 - Recommendation/s

For the Committee to provide comments on the key findings of the Annual Monitoring Report (Draft) (Appendix 1), before it is reported to the Executive Committee.

2 – Link to Council Plan / Other Corporate Priorities

The Council Plan outlines that the Council will do its very best to ensure that its work aligns with the goals and the principle of sustainable development embodied in the Wellbeing of Future Generations [WFG] Act. One of the objectives of the Council Plan 2017 - 2022 is to work with communities to ensure that they are able to cope effectively with change and developments while conserving the natural environment. To achieve this aim and objective the Corporate Plan states that it will:

 Make sure that planning decisions support the aims and objectives of this Plan

The Joint Local Development Plan (in accordance with legislative requirements and national planning policy) sets out a strategy and policies that together promote sustainable development.

The submission of an Annual Monitoring Report to the Welsh Government is a requirement under the Town and Country Planning (Local Development Plan) (Wales) Regulations 2005.

3 - Guiding Principles for Scrutiny Members

To assist Members when scrutinising the topic:-

3.1 Impact the matter has on individuals and communities [focus on customer/citizen]

- **3.2** A look at the efficiency & effectiveness of any proposed change both financially and in terms of quality **[focus on value]**
- 3.3 A look at any risks [focus on risk]
- **3.4** Scrutiny taking a performance monitoring or quality assurance role [focus on performance & quality]
- **3.5** Looking at plans and proposals from a perspective of:
 - Long term
 - Prevention
 - Integration
 - Collaboration
 - Involvement

[focus on wellbeing]

4 - Key Scrutiny Questions

- 1. The report notes that the monitoring framework is a key evidence document for the review of the Joint Local Development Plan. How will the Council respond to the key findings of the Annual Monitoring Report?
- 2. What arrangements are in place to ensure that the Annual Monitoring Report is sufficiently robust and compliant with statutory regulations?

5 - Background / Context

- 1.1 Every Local Development Plan must include a monitoring framework. The Gwynedd and Anglesey Joint Local Development Plan monitoring framework is in chapter 7 of the Plan. The monitoring framework that has been adopted gives a structure to the Annual Monitoring Report (AMR).
- 1.2 An annual monitoring report records the findings of work that monitors the implementation of a plan's strategy and policies between 1 April and 31 March of the previous year. Usually, the first annual monitoring report needs to be published by 31st October in the year following adoption of the local development plan. However, this cannot take place when there are less than 12 months between the date of adopting the plan and 31 March of the following year. In such cases, it should be submitted by 31 October of the following year. The Gwynedd and Anglesey Joint Local Development Plan was adopted at the end of July 2017. Therefore, in order to include a complete financial year, this is the first opportunity to submit an Annual Monitoring Report to the Welsh Government. The Joint Local Development Plan Annual Monitoring Report August 2017 March 2019 (Draft) can be found at Appendix 1.

1.3 Monitoring is a key feedback link within the cyclical process of drawing up sustainable policies. Over a period of time, the monitoring process should identify challenges and key opportunities and the potential methods to review and adapt local policies.

The key legislative requirements in relation to monitoring and reviewing are as follows.

Planning and Compulsory Purchase Act 2004 (Section 61)	Local Planning Authorities must review matters that are expected to affect the development of their area.
Planning and Compulsory Purchase Act 2004 (Section 76) and Local Development Plans Regulations Section 37	they state that Local Planning Authorities must publish and submit an 'Annual Monitoring Report' noting how plan objectives are achieved, or not (by 31 October every year) to Welsh Government.
Planning and Compulsory Purchase Act 2004 (Section 69 (1)) and Local Development Plans Regulations Section 41 (1)	together, they state that a Local Planning Authority must review its Local Development Plan no later than 4 years from the adoption date.
Local Development Plans Regulations Section 41	It states that a Local Planning Authority must decide to approve a report on the review prepared in accordance with section 69(1) and before submitting it to Welsh Ministers in accordance with section 69(2). A 'Review report' should be submitted to Welsh Government within six months of commencing the reviewing process.
Strategic Environmental Assessment Regulations	they make it a requirement for the monitoring to identify detrimental impacts that were unforeseen and to enable appropriate remedial steps to be taken.

2.0 Key Findings of the Annual Monitoring Report (August 2017 – March 2019)

The key findings of the AMR are as follows:

a) Policy PS1: Welsh Language and Culture was used in an planning appeal soon after the adoption of the JLDP to dismiss an appeal for 366 houses in Bangor as the Planning Inspector did not consider that sufficient evidence was provided to prove that there would not be a negative impact on the Welsh Language.

- b) The 2019 and 2018 Joint Housing Land Supply (JHLAS) Studies indicate that 1,010 homes were completed during the monitoring period (462 units in 2017-18 and 548 units in 2018-19)¹
- c) The 2019 JHLAS outlines that the Councils have a housing land supply of 5.3 years which is above the 5 years as required by Technical Advice Note 1
- d) 55% of the housing units² permitted during the AMR period are within the Subregional Centre and Urban Service Centres. 23% of units have been permitted within the Local Service Centres with a further 22% permitted in Villages, Clusters and Open Countryside which is in line with the Plan's housing distribution strategy
- e) 543 new housing units received planning permission during the AMR period i.e. sites that did not have permission on the day the Plan was adopted.
- f) 202 affordable houses were given planning permission during the AMR period.
- g) Of the 56 housing units that were given permission and completed during the AMR period, 35 of these are affordable units. This equates to 62.5% of these units.
- h) In the AMR period (2017-19), 348 housing units have been completed on sites allocated for housing.
- i) Average density of new housing permissions in Plan area during the AMR period is 29.3 units per hectare.
- j) 254 affordable housing units were completed in 2017-19. Significant increase in the number of affordable housing units completed in 2018/19 (193 units) compared to previous years. Note these figures do not include housing that is affordable due to its location, and size as the case may be in certain areas within the Plan area.
- k) 6 affordable housing exception sites permitted during the AMR period.
- 2 local market units given planning permission during AMR period. No local market units completed.
- m) Since adoption the Councils have adopted 3 Supplementary Planning Guidance within the AMR period and another 5 are close to adoption or underway
- n) The Councils received 62 Appeals during the Monitoring Period 74% of these were dismissed. The appeals that were allowed did not undermine the key policies of the Plan.
- o) In June 2018, Horizon submitted a Development Consent Order application in order to develop a new nuclear power plant, and a public inquiry was held.
- p) Hitachi announced its intention to delay the proposal of developing the new Nuclear Power Station; however, Horizon confirmed that it would continue to allocate resources to ensure that the process of examining the application is completed, and a decision is expected at the end of October 2019.
- q) Planning Permissions have been granted for renewable schemes that have the potential to contribute a total of 54Mw within the JLDP area.
- r) On the whole, the indicators suggest that the Plan is performing in accordance with expectations and at this early stage no policies have been identified as failing to deliver the objectives of the Plan.

3.0 Reviewing the Plan

3.1 The table below provides more description about thresholds to undertake a review of the Plan:

¹ As the data is collected annually the figure for the period of 2017-2018 is for 1st April to 31st March therefore the total figure covers the period 1st April 2017 – 31st March 2019 which is more than the period of this AMR.

² New housing permissions or permissions to re-assess and to extend expiry date of prior permissions

3.4

Table 4: Thresholds to review the Plan

St	atutory review	
1	Planning and Compulsory Purchase Act 2004 - section 69 and Local Development Plans Regulations section 41 (1)	Statutory review no more than every 4 years from the adoption date.
		e the statutory review - circumstances
2	Conclusions of the Annual Monitoring Report over a period of time	Significant concerns relating to implementing the strategy of the plan, including the effectiveness of policy, progress and implantation rates in accordance with recorded trends.
3	Changes in national policy or legislation	Significant change in national policy and / or legislation that affects the plan's strategy / key policies.
4	Contextual change	Significant change in the context the plan operates within.
5	Section 61 Planning and Compulsory Purchase Act 2004	Unexpected and significant results of evidence gathered through updated surveys that affect the implementation of the plan's strategy.
	achieves its objectives or not, or four ye consider how they will review the Plan, Reviewing Report should be submitted	toring Reports, that show whether the Pla ears after adopting the Plan, Councils mus in order to prepare an alternative plan. The to Welsh Government within six months or r not the review is a full one, i.e. a new plan
	In terms of the Joint Local Developmen	t Plan, both Councils must comply with th

done on a one-sided basis by an individual Council.

monitoring and review process. Both Councils must review the Plan; it cannot be

When a decision is made on what type of review is necessary, <u>steps set out in the</u> Regulations will need to be followed, which include preparing a draft, a public

consultation and a publi	c examination	before t	the new	plan or	amended	plan
can be adopted.						

3.5 Given the key findings of this first AMR (see para 2.10) there is no evidence that indicate that the Plan requires an early review. Therefore, the review of the Plan will take place in 2021 unless future AMRs indicate otherwise.

6 - Equality Impact Assessment [including impacts on the Welsh Language]

Not Applicable

7 – Financial Implications

Not Applicable

8 - Appendices:

Joint Local Development Plan Annual Monitoring Report 2019 Draft.

9 - Background papers (please contact the author of the Report for any further information):

Anglesey and Gwynedd Joint Local Development Plan 2011-2026

FIRST ANNUAL MONITORING REPORT 1ST AUGUST 2017- 31 MARCH 2019

CONTENTS PAGE

Executive Summary

Chapter 1: Introduction

Chapter 2: Analysing Significant Contextual Changes

Chapter 3: An Analysis of Indicators

- 6.1 Safe, Healthy, Distinctive and Vibrant Communities
- 6.2 Sustainable Living
- 6.3 Economy and Regeneration
- 6.4 Supply and Quality of Housing
- 6.5 Natural and Built Environment

Chapter 4: Conclusions and Recommendations

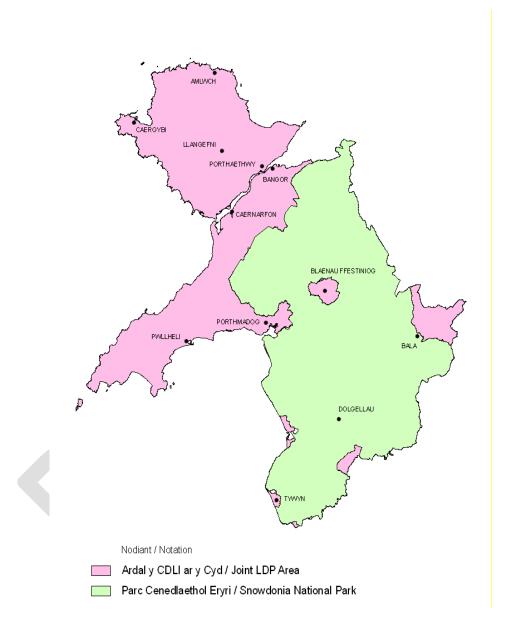
Appendix 1: Sustainability Appraisal Monitoring

Appendix 2: The Joint LDP's compliance with the Well-being Act (2015)

Appendix 3: Distribution of Residential Permissions

EXECUTIVE SUMMARY

 The Gwynedd and Anglesey Joint Local Development Plan (Joint LDP) was adopted on 31 July 2017. The Joint LDP area includes Anglesey and the Gwynedd Planning Authority area. It does not include the parts of Gwynedd that are within the Snowdonia National Park.



- ii. Monitoring is a continuous part of the process of drawing up a plan. Monitoring is the connection between gathering evidence, the plan's strategy and the work of drawing up policies, implementing policies, evaluating and reviewing the Plan. The Monitoring Framework is in Chapter 7 of the Joint LDP. It includes a total of 69 indicators that are used to monitor the effectiveness of the Plan and its policies. It also includes a series of targets and defines thresholds that trigger further action, when required. The Monitoring Framework was developed in accordance with Welsh Government Regulations, and it was considered at the Public Inquiry for the Joint LDP.
- iii. As part of the development Plan's statutory process, Councils must prepare an Annual Monitoring Report (AMR). The Monitoring Framework is the basis of the AMR. The

AMR will record the work of assessing the indicators and any important contextual changes that could influence on the implementation of the Joint LDP. Over time, it provides an opportunity for the Councils to assess the impact of the Joint LDP on social, economic and environmental well-being in the Plan area.

- iv. This is the first AMR to be prepared since the Joint LDP was adopted as the Plan needs to have been in implementation for an entire financial year before preparing the first AMR.
- v. Therefore, this AMR looks at a period from the date of adopting the Joint LDP (31 July 2017) until 31 March 2019, and it must be sent to Welsh Government and published on the Councils' websites by 31 October 2019. Subsequent AMRs will be based on the period between 1 April until 31 March.
- vi. As only a little over a year and a half has elapsed since the implementation of the Joint LDP to make decisions on planning applications, the current impact of the Joint LDP is generally limited, and any conclusions so early on in the period of implementing the Plan would be premature. This AMR provides a short-term position statement and a baseline for future comparative analyses and, on that basis, subsequent AMRs will be able to demonstrate trends that develop over time.
- vii. As a visual aid when monitoring the effectiveness of policies and to provide an overview of performance, key indicators and outcomes are shown in the table below.

Symbol	Description	Number of Indicators
✓	Local policy contributes to achieving Plan objectives and performs in accordance with, or better than, expectations.	35
	The policy target is currently not achieved as anticipated but this is not leading to concerns regarding policy implementation.	32
X	Local policy does not provide expected results and there are resulting concerns regarding Policy implementation.	1
	There is no conclusion - available data is scarce.	1

viii. A summary of the outcomes of assessing the indicators is shown in the following table:

Assessment	Action	Number of indicators in the category.
Where indicators suggest that LDP policies are effectively implemented	No further action needed with the exception of continuing to monitor	64
Assessment of decisions on planning applications suggests that policies are not being implemented as intended	Perhaps an Officer and / or Member needs to be trained	1
Assessment suggests that additional further guidance is needed for those identified in the Plan in order i) to explain how policy should be implemented correctly, or ii) to facilitate the development of specific sites.	Publish an additional Supplementary Planning Guidance, that could include the development briefs of specific sites, work closely with the private sector and infrastructure providers, where relevant.	
Assessment suggests that policy is not as effective as expected.	Further research and investigation required, which includes examining contextual information about the Plan area or topic field.	
Assessment suggests that policy is not being implemented	Review the policy in accordance with that	
Assessment suggests that the strategy is not being implemented	Reviewing the Plan	

- ix. As can be seen above the majority of indicators do not require any further action with the exception to continue to monitor. Some indicators have been coloured grey as they have been achieved and therefore no further action is required and therefore are not noted above.
- x. A small number of indicators relate to the preparation of the Supplementary Planning Guidance (SPG), and it can be seen that the series of SPG was not prepared by the target date. However, in every case, reasons are recorded in order to justify the delay in preparing the SPG, which show that they will be considered for adoption as soon as is practically possible. Where an indicator relates to an SPG that has been adopted the action has been coloured grey as no further action is required in relation to this indicator.

- xi. When assessing the performance of the Joint LDP, as well as considering the indicators, the AMR must consider any national, regional and local contextual changes that have taken place in the previous year. The resulting impact of these changes on the Joint LDP must also be considered.
- xii. The table below provides an overview of the key documents that were considered:

Document
National
The Well-being of Future Generations (Wales) Act 2015
Planning (Wales) Act 2015
Technical Advice Note 20: Planning and the Welsh language (TAN 20) (October 2017)
Technical Advice Notes (TAN) 24: The Historic Environment (October 2017)
Technical Advice Note (TAN) 1: Temporary disqualification in paragraph 6.2 (July 2018)
Planning Policy Wales (PPW): Edition 10 (December 2018)
CLIC 005/2018: Planning for Gypsy, Traveller and Showpeople Sites
Enabling Gypsies, Roma and Travellers Plan (June 2018)
National Marine Plan, <u>Draft</u> Wales (December 2017)
Regional
North Wales Growth Deal
Local
Local Well-being Plans
Community Infrastructure Levy

AMR Key Findings

- Policy PS1: Welsh Language and Culture was used in an planning appeal soon after the adoption of the LDP to dismiss an appeal for 366 houses in Bangor as the Planning inspector did not consider that sufficient evidence was provided to prove that there would not be a negative impact on the Welsh Language.
- The 2019 and 2018 Joint Housing Land Supply (JHLAS) Studies indicate that 1,010 homes were completed during the monitoring period (462 units in 2017-18 and 548 units in 2018-19)¹
- The 2019 JHLAS outlines that the Councils have a housing land supply of 5.3 years which is above the 5 years as required by Technical Advice Note 1

¹ As the data is collected annually the figure for the period of 2017-2018 is for 1st April to 31st March therefore the total figure covers the period 1st April 2017 – 31st March 2019 which is more than the period of this AMR.

- 55% of the housing units² permitted during the AMR period are within the Sub-regional Centre and Urban Service Centres. 23% of units have been permitted within the Local Service Centres with a further 22% permitted in Villages, Clusters and Open Countryside which is in line with the Plan's housing distribution strategy.
- 543 new housing units received planning permission during the AMR period i.e. sites that did not have permission on the day the Plan was adopted.
- 202 affordable houses were given planning permission during the AMR period.
- Of the 56 housing units that were given permission and completed during the AMR period, 35 of these are affordable units. This equates to 62.5% of these units.
- In the AMR period (2017-19), 348 housing units have been completed on sites allocated for housing.
- Average density of new housing permissions in Plan area during the AMR period is 29.3 units per hectare.
- 254 affordable housing units completed in 2017-19. Significant increase in the number of affordable housing units completed in 2018/19 (193 units) compared to previous years. Note these figures do not include housing that is affordable due to its location, and size as the case may be in certain areas within the Plan area.
- 6 affordable housing exception sites permitted during the AMR period.
- 2 local market units given planning permission during AMR period. No local market units completed.
- Since adoption the Councils have adopted 3 Supplementary Planning Guidance and another 5 are close to adoption or underway
- The Councils received 62 Appeals during the Monitoring Period 74% of these were dismissed. The appeals that were allowed did not undermine the key policies of the Plan.
- In June 2018, Horizon submitted a Development Consent Order application in order to develop a new nuclear power plant, and a public inquiry was held.
- Hitachi announced its intention to delay the proposal of developing the new Nuclear Power Station; however, Horizon confirmed that it would continue to allocate resources to ensure that the process of examining the application is completed, and a decision is expected at the end of October 2019.
- Planning Permissions have been granted for renewable schemes that have the potential to contribute a total of 54Mw within the JLDP area.

Supplementary Planning Guidance

The purpose of SPGs are to:

- assist applicants and their agents to prepare planning applications and guide them
 in discussions with officers on how to use the relevant policies in the Joint Local
 Development Plan before submitting planning applications,
- assist officers to assess planning applications, and officers and councillors to make decisions about planning applications, and
- help Planning Inspectors make decisions on appeals.

Although the Plan contains policies that enable the Local Planning Authority to make consistent and transparent decisions on development proposals, it cannot provide all the detailed advice required by officers and prospective applicants to steer proposals locally. In

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² New housing permissions or permissions to re-assess and to extend expiry date of prior permissions

order to provide this detailed advice, the Councils are preparing a range of Supplementary Planning Guidance to support the Plan with more detailed guidance on a variety of topics and matters to help interpret and implement the Plan's policies and proposals.

Appendix 9 of the Joint Local Development Plan contains a table of the Supplementary Planning Guidance that have/will be prepared along with the projected timetable for preparing it. It is noted that the timetable associated with preparing the Supplementary Planning Guidance has slipped, and the reasons for the slippage include:

- The procedure for reporting and approving the SPG has been the subject of scrutiny within the Councils, and this has added to the timetable.
- The preparation process (internal and external engagement) took longer than the projected timetable.
- Lack of resources/capacity in the Unit.
- A lack of demand for the Guidance in light of publishing national planning policy in relation to the subject of the Guidance.

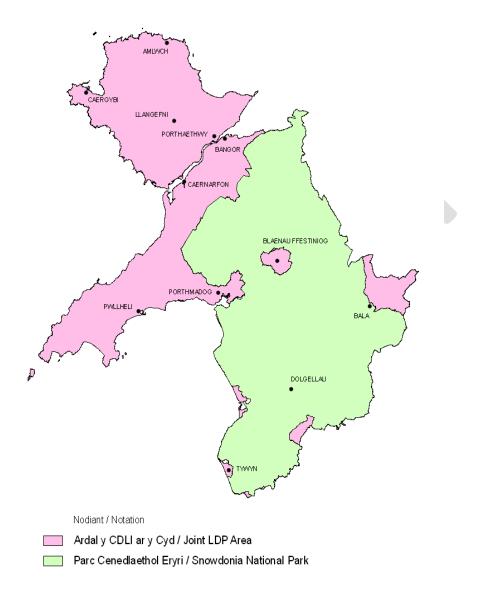
Some of the monitoring indicators are directly related to preparing and adopting relevant Supplementary Planning Guidance, see Chapter 3 for more information about the status of specific Supplementary Planning Guidance.

Monitoring the Sustainability Assessment

Appendix 1 provides a detailed assessment of the performance of the LDP against the SA monitoring objectives. Detailed indicators have been identified to provide more specific evidence for the performance of the LDP against the SA Objectives outlined in the LDP. The information collected in this AMR will be provide a baseline for comparative analysis in future AMRs.

CHAPTER 1: INTRODUCTION

1.1 The Joint Local Development Plan (Joint LDP) adopted on 31 July 2017 provides a land use framework that will form the basis for decisions surrounding development in the Plan area during the lifespan of the Joint LDP (up to 2026). The Plan area does not contain the parts of Gwynedd that are within the Snowdonia National Park.



1.2 Sub-section 76 of the Planning and Compulsory Purchase Act 2004 requires that Councils produce an Annual Monitoring Report (AMR) for their Joint LDP following its adoption, and keep a regular eye on every matter that is expected to impact the development of the Joint LDP area. Welsh Government has published regulations and guidelines on what should be expected in an AMR. The AMR will need to be submitted to Welsh Government and published on the Councils' websites by 31 October every year following the adoption of the Joint LDP, as long as a full financial year (1 April - 31 March) has elapsed since the adoption date of the Joint LDP.

1.3 This first AMR encompasses a time from the date of adopting the Joint LDP (31 July 2017) until 31 March 2019, and it must be sent to Welsh Government and published on the Councils' websites by 31 October 2019. Subsequent AMRs will comprise the period between 1 April and 31 March each year.

What is the AMR?

- 1.4 The AMR provides an opportunity to record assessments of important matters that could influence the ability to deliver the Joint LDP and the outcomes of that work, as well as the credibility of the Joint LDP in terms of sustainability. The outcomes of this monitoring process will feed into the continuous analysis of the Joint LDP. The Councils will be required to hold a formal review of the Joint LDP at least every four years from the time the Plan was first adopted. The outcomes of the AMRs will be the grounds upon which the Joint LDP will be reviewed.
- 1.5 The Monitoring Framework is the main basis of the AMR. The Monitoring Framework is noted in Chapter 7 of the Joint LDP. It includes a total of 69 indicators used to monitor the effectiveness of the Plan and its policies.

Indicators

1.6 Under Regulation 37 of the Town and Country Planning (Local Development Plan) (Wales) (Amendment) Regulations 2015, the AMR is required to monitor the following core indicators:

Table 1: Core indicators

Core indicator noted in Regulation 37	Reference Number in the Monitoring Framework
The land supply for houses taken from the current Housing Land Availability Study. This is measured according to years of supply.	D43
The number of additional affordable and open market housing constructed in the Joint LDP area. This should demonstrate the level of new houses constructed less any houses demolished during the period of the AMR and since the adoption of the Joint LDP.	D44

- 1.7 The Monitoring Framework also contains a variety of local and contextual indicators noted by the Councils relating to the context of the Joint LDP area and wider economic, social and cultural matters in turn.
- 1.8 Each of these indicators need to be monitored, and the nature of the data collected will vary from one to the other. Some are factual (e.g. has a development or SPG been delivered within the proposed timetable?), whilst others call for the collection of data and monitoring over a longer period of time (e.g. house completion figures).

Thresholds

1.9 All of the indicators have a specific threshold that notes at which time further consideration may need to be given to the implementation of the policy and/or its assessment. This could mean that a plan must be delivered by a specific date, if the progress falls below the accumulative requirement over a fixed period, or if a development is permitted which is contrary to the policy framework. Once a threshold is reached, the required actions must be considered in an attempt to reconcile the situation (see below).

Actions

- 1.10 The Monitoring Framework notes a range of achievable actions that could address any numeric shortcoming or unexpected outcomes. However, it is not necessarily true that a failure to achieve a specific target will be interpreted as a policy failure that would automatically mean that this policy (or the entire Plan) becomes the subject of a review.
- 1.11 Table 2 below notes the potential actions that could derive from the monitoring, and these are noted in the Monitoring Framework in Chapter 7 of the Joint LDP. There are several possible options to help deal with indicators that give the impression of a failure to deliver in line with the expectation. In order to assist with the interpretation of the monitoring made, a simple colour plan was used, as seen in Table 3 below, to show how the indicator is performing

Table 2: Potential actions

Assessment	Action
Where indicators suggest that LDP policies are effectively implemented	No further action needed with the exception of continuing to monitor
Assessment of decisions on planning applications suggests that policies are not being implemented as intended	Perhaps an Officer and / or Member needs to be trained
Assessment suggests that additional further guidance is needed for those identified in the Plan in order i) to explain how policy should be implemented correctly, or ii) to facilitate the development of specific sites.	Publish an additional Supplementary Planning Guidance, that could include the development briefs of specific sites, work closely with the private sector and infrastructure providers, where relevant.
Assessment suggests that policy is not as effective as expected.	Further research and investigation required, which includes examining contextual information about the Plan area or topic field.
Assessment suggests that policy is not being implemented	Review the policy in accordance with that
Assessment suggests that the strategy is not being implemented	Reviewing the Plan

Table 3: Monitoring symbols

✓	Local policy contributes to achieving Plan objectives and performs in accordance with, or better than, expectations.
	The policy target is currently not achieved as anticipated but this is not leading to concerns regarding policy implementation.
X	Local policy does not provide expected results and there are resulting concerns regarding Policy implementation.
	There is no conclusion - available data is scarce.

Reviewing the Plan

1.12 The Councils will consider a series of conclusions from AMRs when deciding whether the Plan needs to be reviewed (partially or fully) before the statutory four-year period. Table 4 refers to examples of thresholds that could trigger a review before the statutory review period.

Table 4 - thresholds for undertaking a review before the statutory review

	Thresholds for undertaking a review before the statutory review - circumstances affecting the robustness of the plan			
1	Conclusions of the Annual Monitoring Report	Significant concerns over time relating to implementing the strategy of the plan, including the effectiveness of policy, progress and implementation rates in accordance with recorded trends.		
2	Changes to national policy or legislation	Significant change to national policy and / or legislation that affects the strategic plan / key policies.		
3	Contextual change	Significant change to the context within which the action plan operates.		
4	Section 61 Planning and Compulsory Purchase Act 2004	Unexpected and significant results of evidence gathered through updated surveys, which affect the implementation of the plan's strategy.		

Structure and content

1.13 This is the structure of the rest of this AMR.

Table 5: Structure of the AMR

	Chapter	Contents in brief
2	Analysing significant contextual change	A summary and review of wider contextual matters within the implementation of the LDP, e.g. legislation/strategies/external policies.
3	An analysis of indicators	Details of the findings of the work of monitoring the Indicators of the Joint LDP (according to the order of the Joint LDP)
4	Conclusion and recommendations	Identify required changes to the Plan during a statutory review or a review that was triggered earlier on, if appropriate.
5	Appendices	 The outcomes of the Sustainability Assessment indicators - relating to the SA Report and the integrated assessment. The Joint LDP's compliance with the Well- being Act (2015)

1.14 The AMR's structure should remain the same year on year in order to facilitate the comparison of one unit with the other. However, bearing in mind that that the monitoring process depends on a wide variety of statistical and factual information accessed by the Councils and external resources, any changes to these sources could make some indicators ineffective or out-of-date. In line with this, the subsequent AMR may have to note any considerations of this kind.

CHAPTER 2: ANALYSING SIGNIFICANT CONTEXTUAL CHANGES

2.1 During the monitoring period, a number of new and updated policy documents/guidelines were published, and legislation introduced. It is important to understand the various factors that could impact the performance of the Joint LDP, from global and national levels, down to local policies and the Councils' own guidelines. Some changes are clearly completely beyond the Councils' control. This Chapter provides a brief overview of the relevant contextual content published during this monitoring period. It includes national legislation, and plans, policies and strategies on a national, regional and local level. Any potential general implications for the entire Joint LDP are outlined where appropriate. General economic trends that have appeared since the Joint LDP was adopted are also identified. Contextual information that is specific to a particular policy field in the Joint LDP will be provided in the relevant policy analysis section for convenience and, therefore, will not be repeated here.

THE NATIONAL CONTEXT

LEGISLATIVE CHANGES

The Well-being of Future Generations (Wales) Act 2015

- 2.2 Although the date of this Act is 2015, it came into force after the Joint LDP was submitted for examination (April 2016). The Well-being of Future Generations (Wales) Act gained Royal Assent in April 2015 and came into force on 1st April 2016. The Act strengthens existing governance arrangements for improving the well-being of Wales by ensuring that sustainable development is at the heart of government and public bodies. It aims to make a difference to the lives of people in Wales in relation to a number of well-being goals including improving health, culture, heritage and sustainable resource use. The Act provides the legislative framework for the preparation of Local Well-being Plans, which replace Single Integrated Plans.
- 2.3 As the Joint LDP was submitted for Examination prior to April 2016, it did not have to directly correlate with the well-being goals identified in the WBFG Act. As required by the Planning Inspector, the Councils demonstrated during the Examination that the Joint LDP aligns with the identified wellbeing goals. Given that sustainable development is the core underlying principle of the Joint LDP (and SEA) there are clear associations between the aspirations of both the LDP and Act/Local Well-being Plans. Moving forward, the principles of The Well-being of Future Generations (Wales) Act and the well-being goals will inform both the monitoring of the Plan and any later review of the Plan (see also 2.34 below).

Planning (Wales) Act 2015

2.4 The Planning (Wales) Act received Royal Assent in July 2015 and came into force in stages between October 2015 and January 2016. Although it was in force before the Joint LDP was adopted and before the public inquiry, it is considered useful to refer to it as it provides the basis for other contextual changes that need to be considered during the monitoring stages. It introduces a legal basis for the preparation of a National Development Framework (NDF) and Strategic Development Plans (SDP). The NDF is a national land use plan, which will set out Welsh Government's policies in relation to the development and use of land in Wales. It is anticipated that a draft NDF will be produced for public consultation between July - September 2019. The aim is to adopt the NDF by September 2020. The Act requires LDPs to be in general conformity with the NDF.

Further information will be provided in the subsequent AMRs on any implications for the joint LDP of the NDF. SDPs are proposed to address cross boundary issues at a regional level. There is no decision at present in relation to the preparation of a SDP for the North Wales Region. In the event that and SDP is prepared for the North Wales area, its preparation will have to be monitored and considered in relation to any Local Development Plan review.

CHANGES TO NATIONAL PLANNING POLICY

Technical Advice Note 20: Planning and the Welsh language (TAN 20) (October 2017)

- 2.5 TAN 20 provides guidance on considering the Welsh language as part of the process of preparing local development plans. TAN 20 contains advice on incorporating the Welsh language in development plans through Sustainability Assessments. Unless the proposed development is an unexpectedly large development, individual applications are not expected to include an individual assessment as matters and key themes will have been considered at the time of preparing the plan. It includes procedures for unexpectedly large developments in areas where the language is particularly significant, and it includes guidance on signs and notices.
- 2.6 In accordance with the previous version of this TAN, consideration was given to the Welsh language in the iterative Sustainability Assessment of the Joint LDP. Unlike the expectations of TAN 20 October 2017, Policy PS 1 of the Joint LDP sets an appropriate expectation on individual applications that reach specific thresholds to include an individual assessment and submit it as a Welsh Language Statement with the planning application. This was approved due to the need to ensure that the proposed development is in line with the matters and key themes that were considered in the Sustainability Assessment at the time of preparing the LDP. In addition, this method of working ensures that the impact of the development on the Welsh language is considered, when relevant to the planning application. The document has no current direct impact on the Joint LDP as Policy PS1, which is based on existing evidence, ensures consideration of the Welsh language when making decisions, when relevant to the application.

Technical Advice Notes (TAN) 24: The Historic Environment (October 2017)

2.7 TAN 24 provides guidance on how the planning system considers the historic environment when preparing a development plan and making decisions with regard to planning applications and listed buildings. This includes introducing Heritage Impact Assessments, new advice on Historic Assets of Special Local Interest and confirming advice that was previously received in a variety of documents. The document has no current direct implications for the Joint LDP, but it does influence the content of the proposed Supplementary Planning Guidance: Heritage Assets.

Technical Advice Note (TAN) 1: Dis-application of paragraph 6.2 (July 2018)

- 2.8 The Welsh Government carried out a six-week consultation on the temporary disapplication of paragraph 6.2 of TAN 1 Joint Housing Land Availability Studies in May/June 2018. Paragraph 6.2 relates to the housing land supply figure being treated as a material consideration in determining planning applications and where a land supply is below five years, the need to increase supply should be given considerable weight.
- 2.9 Following the consultation, the disapplication of the paragraph was confirmed on 18 July 2018. The Welsh Government consulted on 'Delivery of housing through the planning system', seeking new ways in which housing requirements and delivery can be

calculated and monitored. TAN 1 and Planning Policy Wales still require Local Planning Authorities to maintain a five year supply. The disapplication of paragraph 6.2 does not have any immediate consequences for the Joint LDP.

Planning Policy Wales (PPW): Edition 10 (December 2018)

- 2.10 The Well-being of Future Generations (Wales) Act 2015 means that Planning Policy Wales is updated to fulfil the requirements of the Act. It has been restructured into policy themes with regard to well-being aims and policy updates to reflect new Welsh Government strategies and policies. A core part of it is the seven well-being aims, and it notes that the planning system is one of the main tools for creating sustainable places, and that the principles of creating a place is a tool to achieve this by drawing up plans and through the decision-making process.
- 2.11 Four main thematic headings were noted, and they include a variety of subject fields. The thematic headings are: Creating places; Active and Social Places; Productive and Enterprising Places; and Distinctive and Natural Places.
- 2.12 Implications and requirements deriving from this Edition of Planning Policy Wales will be considered and discussed in the parts relating to the relevant policy monitoring fields. The provisions and content of this Edition, or any update to it, will be considered in full as part of the process of preparing the amended Joint LDP.

OTHER NATIONAL CHANGES

Circular 005/2018: Planning for Gypsy, Traveller and Showpeople Sites

- 2.13 The circular reflects provisions contained in the Housing (Wales) Act 2014 to ensure local authorities meet the accommodation needs and provide sites for Gypsies and Travellers through the planning system.
- 2.14 It outlines how planning authorities and Gypsies and Travellers can work together to achieve this aim.

Enabling Gypsies, Roma and Travellers: June 2018

- 2.15 The 'Enabling Gypsies Roma and Travellers' Plan is aligned with the Welsh Government National Strategy 'Prosperity for All' and outlines the breadth of work which the Welsh Government is undertaking to ensure inequalities experienced by these communities are reduced, access to opportunities increased, and relations between these communities and wider society improved.
- 2.16 In particular, the Plan seeks to build upon work undertaken since 2011 whilst introducing commitments in areas such as employment and training as well as building bridges with social services and criminal justice agencies.
- 2.17 The content of circular and that of the Enabling Gypsies, Roma and Travellers Plan, together with the LDP's role in meeting Gypsies and Travellers accommodation needs will be considered as part of the preparation of a Revised LDP.

Draft National Marine Plans Wales (December 2017)

2.18 The purpose of the Draft National Marine Plan Wales is to support the sustainable development of the seas surrounding Wales, and encompass the inshore and offshore areas during the next 20 years. It presents Welsh Government's ambitions for the future

use of the sea's natural resources, how various users of the sea should interact and consider each other's activities and plans for the future. Consultation on the draft plan was held between December 2017 and April 2018.

THE REGIONAL CONTEXT

North Wales Growth Deal

- 2.21 In December 2017, the North Wales Growth Board (a partnership of Local Authorities and wider partners, e.g. Higher Education, Further Education and the North Wales Mersey Dee Business Council) made a Growth Deal bid to Welsh Government and UK Government for £383m of grant funding for North Wales.
- 2.22 The proposals will be a catalyst for a full investment of £1.3 billion in the North Wales economy, a profit of £3.40 for each pound is spent. It is expected that over 5,000 jobs could be created from the potential investments within the Growth deal across Technology and Innovation Centres, Business Sites, Digital Connectivity, Skills, Transport and Business Support.
- 2.23 Over the recent months, the North Wales Economic Ambition Board, which includes representatives from the six local authorities, colleges and universities, and the private sector have secured a £240m commitment by Welsh Government and the UK Government.
- 2.24 The Board continues to hold discussions with both governments and is encouraging them to invest greater capital match funding to support an even more daring and effective Growth Deal, in addition to alternative sector programmes and funding streams.
- 2.25 This provides a firm foundation for implementing the nine priority programmes, which includes 16 projects, and which formed the North Wales Growth Deal. It is expected that the final Growth Deal will be in place later in 2019 so that the work can commence on priority projects from 2020 onwards.
- 2.26 The Joint LDP contains a provision in its policies and proposals for sustainable development, and the economy is an important part of the strategy. The Growth Deal's progress and any subsequent implications for the Joint LDP will be considered further in a subsequent AMR where appropriate.

THE LOCAL CONTEXT

LOCAL PLANS

Local Well-being Plans

- 2.27 The Well-being of Future Generations (Wales) Act 2015 states that Councils, as representatives of the Public Services Board, are required to prepare a Well-being Plan. In May 2017, Local Well-being Assessments for Gwynedd and Anglesey were published. Having considered the data and the views of local people, the Board reached a conclusion on the main messages of the assessment. There are nine main messages.
 - 1. The need to maintain a healthy community spirit
 - 2. The importance of protecting the natural environment
 - 3. Understanding the impact of demographic changes

- 4. Protecting and promoting the Welsh language
- 5. Promote the use of natural resources to improve health and well-being in the long-term
- 6. Improve transport links to enable access to services and facilities
- 7. The need for high value jobs and affordable homes for local people
- 8. The impact of poverty on well-being
- 9. Ensure that every child is given an opportunity to succeed
- 2.28 The Gwynedd and Anglesey Well-being Plan was completed by setting out the above nine main messages. The plan notes two well-being objectives, namely Communities that thrive and flourish in the long-term, and Health and independent residents with a good standard of living. Six priorities have been identified to realise both well-being objectives. The Gwynedd and Anglesey Well-being Plan, including any action plans, will be monitored to ensure the consistency of the purpose and content of the Joint LDP. In this respect, the National Well-being Aims and the Council's Well-being Aims are considered and discussed as part of the consistency analysis of the LDP's aims. Reference is made in this AMR in Appendix 2 to this link.

Community Infrastructure Levy

- 2.29 In November 2015, Westminster Government commissioned an independent national review of the Community Infrastructure Levy in order to:
 - 'Assess to which extent the CIL is or is able to provide an effective mechanism to fund infrastructure, and to recommend changes that would improve the way it works to support the Government's housing objectives and wider growth.'
- 2.30 The review looked at how much revenue CIL generated, the types of developments that pay CIL, impacts on viability, and how the communities' portion of the CIL is implemented. The independent review group presented its report in October 2016 and it was published in February 2017. The report is called "A New Approach to Developer Contributions to Ministers". This recommended changes to the Community Infrastructure Levy system. As part of the Wales Act 2017, CIL became a devolved matter and powers were transferred to Welsh Government in April 2018.
- 2.31 To this end, a Transfer of Functions Order is required to enable Welsh Ministers to amend existing secondary legislation. Following this, should Welsh Ministers consider it appropriate to rewrite the CIL Regulations, it is possible that further legislation will be needed to allow this to happen. However, this has not been confirmed thus far.
- 2.32 Given the above, it is currently unclear as to how Welsh Government will wish to deal with CIL, and specifically will it continue with CIL Regulations in their current form, or will it develop specific amendments or give it up completely. In September 2018, the Gwynedd and Anglesey Joint Planning Policy Committee decided to delay the required work to put CIL in place in the Plan area until it gained a clear understanding of the future of CIL in Wales. It is also noted, in the context of work carried out regionally for the CIL, that it was likely that it would not be viable to implement it in the Plan area.

CONCLUSION

2.33 As noted above, new legislation and plans, and national, regional and local policies and strategies emerged during this monitoring period. Some of them might have implications to the work of the Joint LDP in future. However, none of the contextual changes noted are significant enough so far to suggest that an early review of the Plan is required.

2.34 A subsequent AMR will continue to provide updates on the relevant contextual matters that could impact the implementation of the plan in future.



CHAPTER 3: AN ANALYSIS OF INDICATORS

- 3.1 This chapter assesses whether the associated strategic and supporting policies of the Joint LDP are implemented as intended, and whether the strategy and objectives of the Joint LDP are being delivered. The individual tables in this chapter provides conclusions and appropriate steps (where required) to address any policy implementation matters noted through the monitoring process.
- 3.2 As a visual aid when monitoring the effectiveness of policies and to provide an overview of performance, key indicators and outcomes are shown as follows:

Symbol	Description
✓	Local policy contributes to achieving Plan objectives and performs in accordance with, or better than, expectations.
	The policy target is currently not achieved as anticipated but this is not leading to concerns regarding policy implementation.
X	Local policy does not provide expected results and there are resulting concerns regarding Policy implementation.
	There is no conclusion - available data is scarce.

6.1 SAFE, HEALTHY, DISTINCTIVE AND VIBRANT COMMUNITIES

Welsh Language and Culture

The Councils have been preparing a Supplementary Planning Guidance on 'Maintaining and Creating Distinctive and Sustainable Communities'. There was a period of public consultation between December 2018 and January 2019, and a report on the observations received together with officers' recommendations for minor amendments to the Guidance was given to the Joint Panel in March 2019. It is noted that external multi-skilled consultants were commissioned to undertake a critical analysis of the Guidance, prior to public consultation.

When adopted, this SPG will provide detailed guidance, which includes a new and thorough methodology to prepare Language Statements and Assessments that will mean that relevant consideration will be given to the Welsh language when relevant to an application.

The nature of housing applications on new sites that have received consent since the Plan's adoption indicate a substantial percentage of affordable housing with over 60% of these applications on sites for an individual plot. Indeed, for the 7 sites with 11+ housing units, 5 of these are sites designated in the Plan with the other 2 sites providing 100% affordable housing.

This means that new permissions under the Plan thus far, by preparing a high percentage of affordable housing entails that local needs are addressed and this assists to maintain the Welsh language within the Plan's area.

Indicator: D1							
Objective:	SO1	SO1 Safeguard and strengthen the Welsh language and culture and promote its use as an essential part of community life.					
Indicator:	Target:		Relevant	policy:	PS1		
			Outcome):	Trigger level:		
D1 % Welsh speakers in 2021	New develop	ments	AMB 1	_	Biennial narrative about relevant completed		
in Anglesey and	contribu	ite to	AMB 2		schemes, e.g. under		
Gwynedd	maintaining strengthening Welsh language Anglesey a Gwynedd	ŭ	AMB 3 AMB 4		Policy PS 1, Policy TAI		
		anguage in ey and			1 – Policy TAI 7, by 2019		
	develop the us Welsh l individu	of new ment on the anguage in al					

difficult area to monitor, given that the Plan can't		
differentiate on the basis of language ability. The		
Councils consider a combination of		
approaches is required in order to		
monitor the effectiveness of policies, including		
the indicators set out under this		
theme.)		

The role of planning is limited to trying to create the best possible circumstances through the Plan's policies to facilitate sustainable development that could increase the percentage of Welsh speakers.

There are a number of policies within the Plan which help to facilitate sustainable development which are:

- Policy TAI 5 'Local Market Housing' which prevents any open market housing within the coastal settlements listed;
- Policy TAI 15 'Affordable Housing Threshold and Distribution' requires an affordable element for the development of 2 or more housing units within Centres and Villages;
- Policy TAI 16 'Exception Sites' supports developments 100% affordable housing;
- Policy TAI 6 'Clusters' and TAI 7 'Conversion of Traditional Buildings in the Open Countryside to Residential Use' only supports affordable housing provision;
- Policy TAI 8 'Appropriate Housing Mix' ensures that all residential development contributes towards improving the balance of housing and meets the identified needs of the whole community;

Policy CYF 1 'Safeguarding, Allocating and Reserving Land and Units for Employment Use' ensures that there are sufficient land for employment opportunities to be provided within the Plan.

The Annual Report of the population who state that they speak Welsh by the ONS is published quarterly, this is the basis of the survey's data. As the data comes from a survey and the results are estimates based on a sample, it is therefore subject to different degrees of sampling variability.

The following table notes figures for the year ending 31 March for 2017 (the last year before the Plan was adopted), 2018 and 2019:

Local Authority	Year endin March 201	•	Year endin March 2018	•	Year ending 31 March 2019	
	Number	%	Number	%	Number	%
Anglesey	42,400	63.5	42,500	63.6	45,500	67.5

		Gwynedd	87,600	74.1	89,600	75.5	91,000	76.4
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As shown, these figures note a much higher level than the 2011 Census results that stated there were 57% of Welsh speakers in Anglesey and 65% in Gwynedd. However, as these figures are based on a sample they do not have such a firm basis as the Census figures and they always tend to give a higher % than the Census. However, it should be noted that a recent larger sized sample had approximately a 350% increase in the sample compared to the early years.

Gwynedd Council conducted a housing survey in Gwynedd during 2018, however, the results of the Survey have not yet been published.

Since the Plan's adoption there are 543 new housing units (i.e. sites that did not have permission on the day the Plan was adopted) who have received planning permission up to 31 March 2019. This is via permission for individual houses on 81 sites with the remainder on 47 sites from sites with 2 units to one site of 134 units. Out of the applications that met the threshold for an affordable housing contribution i.e. 2 or more units or within a Cluster or the conversion of an external building namely 465 housing units, 202 affordable units were given permission this means an affordable percentage of 43.4%.

In the period since the Plan's adoption two Joint Housing land Availability Studies have been produced being the 2018 and 2019 studies. These identify that 1,010 housing units have been completed and 954 of these had planning permission before the Joint LDP was adopted.

Of the 56 housing units given permission and completed since the adoption of the Plan, 35 of these are affordable units which is 62.5% of these units.

Although there is no specific figure for the Percentage of Welsh speakers in the Plan's area the figures in the Annual Population Report indicate an increase compared to the 2011 Census figure.

From the housing units that have received consent since the Plan's adoption date it can be seen that a substantial number of affordable housing have received permission, namely over 40%. In addition, of the units given permission and completed since the Plan's adoption the percentage of affordable housing is over 60%. This means that new permissions under the Plan thus far, by preparing a high percentage of affordable housing entails that local needs are being addressed and this assists to maintain the language within the Plan's area.

It should be noted that the 'Maintaining and Creating Distinctive and Sustainable Communities' Supplementary Planning Guidance has been adopted during the period of this AMR - See D4

Action:

No action. Continue to monitor as part of a follow-up AMR including housing survey findings to assess the impact of different development patterns.

Indicator: D2						
cultu	Safeguard and strengthen the Welsh language and culture and promote its use as an essential part of community life.					
Target:		Relevant	policy:	PS1		
		Outcome):	Trigger level:		
significant had the character the lang balance of community avoided or sui mitigated accordance	rm to and uage a is	AMB 2 AMB 3 AMB 4		One planning application permitted in any one year contrary to Policy PS 1		
	Target: Where requisignificant hathe character langular balance of community avoided or sumitigated	culture and community Target: Where required, significant harm to the character and the language balance of a community is avoided or suitably mitigated in accordance with	culture and promote it community life. Target: Relevant Outcome Where required, significant harm to the character and the language balance of a community is avoided or suitably mitigated in accordance with	culture and promote its use as a community life. Target: Where required, significant harm to the character and the language balance of a community is avoided or suitably mitigated in accordance with		

As highlighted in the response to Indicator D1, since the Plan's adoption planning permission has been given to 543 new housing units (i.e. sites that did not have permission on the date the Plan was adopted).

These units have received permission on sites of the sizes highlighted in the table below:

Size of Housing Applications	Number of Sites	Total number of units
1 unit	81	81
2 to 5 units	24	76
6 to 10 units	16	126
11+ units	7	260

Of the 7 sites that are 11+ units in size, 5 of these are on sites designated for housing in the Plan and the other 2 sites which are not designated for housing are applications for 100% affordable housing.

This means that there are no applications that have received planning permission since the Plan's adoption where measures are required to mitigate any significant harm to the Welsh language.

It should be noted that an application for 366 houses in Bangor was refused on appeal as the Inspector was not convinced that the information submitted proved that the development would have an adverse impact on the Welsh language contrary to Strategic Policy PS1.

It should be noted that the 'Maintaining and Creating Distinctive and Sustainable Communities' Supplementary Planning Guidance has been adopted during the period of this AMR - See D4

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D3							
Objective:	SO1		I promote it		elsh language and nessential part of		
Indicator:	Target:		Relevant	policy:	PS1		
			Outcome):	Trigger level:		
D3 Number of planning	All planning	relevant g	AMB 1	_	One Welsh Language Statement or Welsh		
applications	applicat	ions to be	AMB 2		Language Impact		
accompanied by a		anied by a	AMB 3		Assessment in any one		
Welsh Language Statement or a Welsh Language Impact Assessment	Statement Welsh Impact Assessing which factors the usuble Welsh I the conset output to the conset output Net Inc.	Language ment, address relevant to be of the anguage in numunity as ut in the mentary g	AMB 4		Language Impact		

During the monitoring period, 19 Welsh Language Statements were submitted and no Welsh Language Impact Assessments. 12 Language Statements were received with residential applications, with 4 applications concerning new businesses and 3 with applications for new hotels/accommodation. All the Welsh Language Statements submitted during the monitoring period had followed the main structure of the response template included in the adopted Welsh Language SPG (2009) for Gwynedd / (2007) for Anglesey.

It is noted that the SPG Maintaining and Creating Distinctive and Sustainable Communities will be adopted during Quarter 2 of AMR 2. This Guidance includes a detailed guide regarding the circumstances when a Welsh language statement will need to be provided with planning applications. It also gives comprehensive details on how to go about undertaking a Language Statement/Assessment and the information that needs to be included. This should ensure an improvement in Welsh Language Statements submitted by developers in the future.

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No action currently required. Continue to monitor as part of the next AMR.

Indicator: D4							
Objective:	SO1	_	nd p	and strengthen the Welsh language and dipromote its use as an essential part of gife.			
Indicator:	Target:		R	Relevant	policy	PS 1	
			C	Outcome	:	Trigger level:	
D4 Prepare and	•	and adop	-	AMB 1		Not adopting a	
adopt a	•	plementaı 	-	110.0		Supplementary	
Supplementary	Plannin	•		AMB 2		Planning Guidance	
Planning Guidance	Guidan			AMB 3		within 6 months of the	
to promote the	promote			MB 4		Plan's adoption	
maintenance and	mainter	ance an	d				
creation of	creation	(of				
distinctive and	distincti	ve an	d				
sustainable	sustaina	able					
communities	commu	nities					
	within 6 months of		of				
	the	Plan	s				
	adoption						

There was delay before publishing the SPG in order to allow input initially from the Councils' language development officers and to await the publication of additional guidance from Welsh Government. There was further delay prior to publication in order to allow input from the Communities Scrutiny Committee and the Scrutiny Working Group (Gwynedd Council), which has led to additional work, including an independent critical evaluation of the draft SPG consultation version. It is believed that the delay in formulating the SPG has been beneficial.

The consultative draft SPG was the subject of a public consultation during December 2018 - January 2019.

It is anticipated that the SPG will be adopted during the Annual Monitoring Report 2 period.

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Work to produce the SPG will be monitored as part of a follow-up AMR.

Infrastructure and Developer Contributions

Indicator: D5							
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities, schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.					
Indicator:	Target:		Relevant	policy:	ISA1, ISA2, ISA4, ISA5		
		_):	Trigger level:		
D5 Number of Wher planning appro			AMB 1	✓	One planning application permitted contrary to Policy ISA 1		
applications granted where new	development will address the impact on communities		AMB 3		in any one year		
or improved			AMB 4		in any one year		
infrastructure has through the been secured through developer contributions infrastructure in accordance with Policy ISA 1							
Analysis:							
The Plan's policies attempt to ensure that the infrastructure provision is sufficient for new developments. If this is not the case, then financial contributions can be sought from developers to ensure that a sufficient infrastructure capacity exists. No planning permission was granted where there was new or enhanced infrastructure through developer contributions, and no planning application was approved contrary to Policy ISA 1 during the monitoring period. The target to prevent developments from being approved where there is insufficient infrastructure in any one year is therefore being met.							
Action:							
No action currently required. Continue to monitor as part of the next AMR.							

Indicator: D6							
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities, schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.					
Indicator:	Target:		Relevant policy	ISA1, ISA2, ISA4, ISA5			
			Outcome:	Trigger level:			

D6 Number of planning	Viable community facilities retained in accordance with Policy ISA 2	AMB 1	✓	One viable community facility lost contrary to Policy ISA 2 in any one year
applications for		AMB 2		
change of use of community		AMB 3		
facilities		AMB 4		

Policy ISA 2 aims to protect existing community facilities and encourage the development of new facilities where appropriate. A total of 18 planning applications were submitted where a former community facility would be lost as part of the development (3 former surgeries, 2 former banks, 2 former public houses, 1 former post office and 10 former chapels). However, none of these applications were contrary to Policy ISA 2 as there was evidence that the facilities in question were not viable and/or had not been in use for a period of time.

It should be noted, however, that no reference was made to Policy ISA 2 in 10 of the 18 delegated reports for the specific applications in question. It is suggested that it is ensured that a reference to the Policy is made in the follow-on annual reports to ensure transparency and consistency.

The target to prevent the loss of viable community facilities developments in any one year is therefore being met.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Infrastructure and Developer Contributions

Open Spaces

Open spaces have an important function within the communities of the Plan's area and this is reflected in the Joint LDP that seeks to safeguard existing open spaces and make it a requirement to provide open spaces to satisfy the needs of the occupiers of new housing.

Since the Plan's adoption policies have protected open spaces in communities and they have also ensured that new open spaces are created, maintained and improved.

Supplementary Planning Guidance - Open Spaces in New Housing Developments

The draft version of this SPG was approved for a public consultation by the Joint Planning Policy Committee on 21 September 2018. This draft was prepared in consultation with officers from the Development Control Units of both Authorities. Prior to this, input was provided by the Joint Local Development Plan Panel on 17 July 2018 with regards to the SPG.

The SPG was subject to a public consultation between 11 October and 22 November 2018 and 8 observations were received. The guidance was adopted on 22 March 2019 by the Joint

Planning Policy Committee. Since the adoption of the guidance it is used as a material planning consideration for relevant planning applications.

Indicator: D7							
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities, schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.					
Indicator:	Target:		Relevant	policy	ISA 4		
			Outcome):	Trigger level:		
D7 – Number of Planning applications for alternative uses on areas of open space	space (ha) in individual settlements		AMB 1 AMB 2 AMB 3 AMB 4		Open space lost in any Centre or Village in any one year leading to net reduction in supply in the Centre or Village contrary to Policy ISA 4.		
Analysis:							
 5 applications approved for housing developments on sections of open spaces identified in the plan (on the proposals map) as protected open spaces. Every application complies with the policy criteria: 2 applications in a settlement, where following an assessment of the provision of open spaces it was concluded that there was a general surplus of provision within the community (criterion 1) 3 applications redeveloping a small section of the open space only (criterion 4) and therefore it was concluded that the proposal would lead to retaining and expanding the facility as a leisure resource. 							
Action:							
No action currently r	equired.	Continue to	monitor as	part of the	next AMR.		

Indicator: D8						
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.				
Indicator:	Target:		Relevant policy:		ISA 5	
			Outcome):	Trigger level:	
D8 - Open space (ha) secured in	Provision of new open space if		AMB 1	✓	One planning application permitted in	
association with		tion of the	AMB 2		any one year not	
residential development of 10	Fields in Trust (FiT) benchmark		AMB 3		contributing to meeting the open space needs	
or more units	standar identifie	ds	AMB 4		of occupiers of new housing as defined by	

deficiency of open	the FiT benchmark
space in	standard contrary to
accordance with	Policy ISA 5
Policy ISA 5	

Policy ISA 5 states that new housing proposals for 10 or more dwellings, in areas where existing open space cannot meet the needs of the proposed housing development, will be expected to provide suitable provision of open spaces. 6 applications for 10 or more dwellings have been approved since the Plan's adoption.

- 4 developments did not need a provision/financial contribution as there were plenty of open spaces in the community (including 1 application on appeal),
- 1 application had given a provision of 261m2 and a new crossing to the open space over the road to the development,
- 1 gave a financial contribution of £3,800.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D9							
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities, schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.					
Indicator:	Target:		Relevant	policy:	ISA4, ISA5		
			Outcome):	Trigger level:		
D9 – Preparation of Supplementary Planning Guidance relating to provision of open spaces in new housing developments	the Suppler Plannin Guidand to the popen within n develop within	ce relating provision of spaces ew housing oments 12 months e Plan's	AMB 2 AMB 3 AMB 4		Not adopting a Supplementary Planning Guidance within 12 months of the Plan's adoption		

Analysis:

The revised SPG was formally adopted by the Joint Planning Policy Committee on 22 March, 2019, following a period of public consultation (11 October and 22 November 2018).

As the Planning Guidance has been adopted in March 2019, it is not within the 12 month target from when the Plan was adopted. Despite the fact that the target has not been reached as anticipated, it was adopted within the AMR 1 period.

Action:

Target has been met. No need to continue to monitor.

Indicator: D10	Indicator: D10					
Objective:	SO2	Ensure that appropriate physical or community infrastructure is in place e.g. water supply, health facilities, schools, community facilities, or that it can be provided (e.g. by means of developer contributions) to cope with every kind of development.				
Indicator:	Target:		Relevant	policy:	ISA1, ISA2, ISA4, ISA5	
			Outcome):	Trigger level:	
D10 Preparation of Supplementary Planning Guidance relating to planning obligations	Prepare and adopt the Supplementary Planning Guidance relating to planning obligations within 6 months of the Plan's adoption		AMB 2 AMB 3 AMB 4		Not adopting a Supplementary Planning Guidance within 6 months of the Plan's adoption	
Analysis:						
The draft version of the Supplementary Planning Guidance on Planning Obligations was consulted upon between 21 February and 4 April 2019 for a period of six weeks.						
period.	is anticipated that the SPG will be adopted during the Annual Monitoring Report 2 eriod.					
Action:						
Work to produce the	SPG will	l be monitore	ed as part o	of a follow-	up AMR.	

Sustainable Transport, Development and Accessibility

Indicator: D11	Indicator: D11						
Objective:	SO3	Improve and maintain safe, efficient, high quality, modern and integrated transport networks to employment, services and education/ training facilities particularly by foot, bicycle and public transport, thus reducing where possible the number of journeys in private cars.					
	SO4	Maximise the opportunities of Holyhead as a major international gateway and the A55, E22 Trans European					

network route and the A5025, A487, A470 as key transportation corridors: **Key outputs:** The Plan's strategy and policies will have contributed to creating more communities with over 70% of Welsh speakers: No community infrastructure will have been lost unless evidence has shown it was not critical to the community; Development will be located in order to provide opportunities for people to undertake the full journey to work or part of it on foot, by bicycle or on buses and trains New roads or essential improvements to roads on the present road network will have been provided. Indicator: Target: Relevant policy: TRA 1, TRA 2, TRA 3, TRA 4 **Outcome:** Trigger level: D11 - Preparation Prepare and adopt AMB 1 Not adopting of Supplementary the Supplementary Planning Guidance Supplementary Planning Guidance AMB 2 Planning within 12 months of the relating to parking AMB 3 standards Guidance relating Plan's adoption AMB 4 parking within standards

Analysis:

The policy target is currently not achieved as anticipated but this does not lead to concerns regarding policy implementation.

12 months of the Plan's adoption

The timescale for adopting a revised Supplementary Planning Guidance (SPG) on Parking Standards has been set for Quarter 2 in 2018/19. This target has not been achieved due to changes in the LDP schedule of works and resource priorities.

However, both local planning authorities have 'saved' SPGs from their Unitary Development Plans and can also refer to national guidance when determining new applications.

As the new LDP policy on Parking Standards is in line with national guidance it is not felt that the slippage in the delivery of a new SPG has been detrimental to the decision-making process, although it is acknowledged that a new SPG that more fully reflects and expands upon the new LDP policy and will provide guidance that links in with the policy requirements.

Action:

Indicator, D12						
Indicator: D12 Objective:	SO3	Improve and maintain safe, efficient, high quality, modern and integrated transport networks to employment, services and education/ training facilities particularly by foot, bicycle and public transport, thus reducing where possible the number of journeys in private cars. Maximise the opportunities of Holyhead as a major international gateway and the A55, E22 Trans European network route and the A5025, A487, A470 as key transportation corridors:				
		 Key outputs: The Plan's strategy and policies will have contributed to creating more communities with over 70% of Welsh speakers; No community infrastructure will have been lost unless evidence has shown it was not critical to the community; Development will be located in order to provide opportunities for people to undertake the full journey to work or part of it on foot, by bicycle or on buses and trains New roads or essential improvements to roads on the present road network will have been provided. 				
Indicator:	Target:		Relevant	policy:	TRA 1, TRA 2, TRA 3, TRA 4	
			Outcome	:	Trigger level:	
D12 – Number of planning applications accompanied by a Travel Assessment	the threshol identifie TRA	ions above relevant ds d in Policy 1 anied by a	AMB 2 AMB 3 AMB 4		One planning application submitted in any one year not accompanied by a Travel Assessment as required by Policy TRA 1	
Analysis:						

5 applications in Gwynedd and 12 applications in Anglesey have been accompanied with a Travel Assessment during the monitoring period. No applications were received without a Travel Assessment when required.

The policy is clear and requests an assessment based upon the thresholds set out in 'Table 6: Scale of development requiring transport assessment'. Officers request an assessment at the point of pre-application enquiry or planning application stage.

Action:

Indicator: D13					
Objective:	SO3 SO4	and integ services a foot, bicyc	rated trar nd educati le and pub	nsport net on/ training olic transp	ient, high quality, modern tworks to employment, g facilities particularly by ort, thus reducing where in private cars.
	304	Maximise the opportunities of Holyhead as a major international gateway and the A55, E22 Trans European network route and the A5025, A487, A470 as key transportation corridors:			
		Key outpu	ıts:		
		 The Plan's strategy and policies will have contribute to creating more communities with over 70% of Wels speakers; No community infrastructure will have been lost unles evidence has shown it was not critical to the community; Development will be located in order to provide opportunities for people to undertake the full journe to work or part of it on foot, by bicycle or on buses and trains New roads or essential improvements to roads on the present road network will have been provided. 			
Indicator:	Target:		Relevant	policy:	TRA 1, TRA 2, TRA 3, TRA 4
			Outcome):	Trigger level:
D13 – The number of applications permitted within sites/areas	No applicat permitte harmful	planning ions d that are to	AMB 1	✓	One planning application permitted in any one year contrary to Policy TRA 1
			AMB 3		·

safeguarded	for	achieving	AMB 4		
transportation		transportation			
improvements		improvements			
		identified in Policy			
		TRA 1			

No applications were permitted contrary to Policy TRA 1.

On 25th May 2018 the Welsh Ministers decided to proceed with the A487 Caernarfon to Bontnewydd Transport Scheme, following a public inquiry held over the summer of 2017.

Site clearance began in February 2019. Earthworks Operations near the Goat and Plas Menai roundabouts have also started. The by-pass is scheduled for completion in autumn 2021. It will link the Goat roundabouts on the A499/A487 to the Plas Menai roundabouts with a 9.8km carriageway, which includes two viaducts, two multi-span bridges and three new roundabouts.

There have been no applications affecting the route of the by-pass.

- 1 application relating to the Llangefni Link Road has been approved with conditions. This is FPL/2018/24, which is an application for agricultural access to the road that will not impede future improvements or extensions.
- 4 applications relating to the A5025 have been approved with conditions. 27C106E/FR/ECON, 27C106F/VAR and 49C342/FR relate to improvements to the existing highway. 27C79C is a conversion scheme that is highly unlikely to impinge upon any highway improvements to the A5025.

Action:

Indicator: D14		
Objective:	SO3 SO4	Improve and maintain safe, efficient, high quality, modern and integrated transport networks to employment, services and education/ training facilities particularly by foot, bicycle and public transport, thus reducing where possible the number of journeys in private cars.
		Maximise the opportunities of Holyhead as a major international gateway and the A55, E22 Trans European network route and the A5025, A487, A470 as key transportation corridors: Key outputs:

•	The Plan's strategy and policies will have contributed
	to creating more communities with over 70% of Welsh
	speakers;
_	No company in the infragety returns will be use be an least unless

- No community infrastructure will have been lost unless evidence has shown it was not critical to the community;
- Development will be located in order to provide opportunities for people to undertake the full journey to work or part of it on foot, by bicycle or on buses and trains
- New roads or essential improvements to roads on the present road network will have been provided.

Indicator:	Target:	Farget: Relevant policy:	
		Outcome:	Trigger level:
Ü	Phase 4 of the Llangefni Link	AMB 1	Failure to deliver Phase 4 of Llangefni Link Road
Road (Phase 4)	Road is delivered by end 2018/2019	AMB 2	by end 2018/2019
	by end 2016/2019	AMB 3	
		AMB 4	

Phase 4 of the Llangefni Link Road opened to the public in December 2017, with all works completed by March 2018.

Phase 3 of the link road is due to finish in 2019.

Action:

No further monitoring is necessary as Phase 4 of the Llangefni Link Road has been completed.

Indicator: D15		
Objective:	SO3 SO4	Improve and maintain safe, efficient, high quality, modern and integrated transport networks to employment, services and education/ training facilities particularly by foot, bicycle and public transport, thus reducing where possible the number of journeys in private cars.
		Maximise the opportunities of Holyhead as a major international gateway and the A55, E22 Trans European network route and the A5025, A487, A470 as key transportation corridors: Key outputs:

- The Plan's strategy and policies will have contributed to creating more communities with over 70% of Welsh speakers;
- No community infrastructure will have been lost unless evidence has shown it was not critical to the community;
- Development will be located in order to provide opportunities for people to undertake the full journey to work or part of it on foot, by bicycle or on buses and trains
- New roads or essential improvements to roads on the present road network will have been provided.

Indicator:	Target:	Relevant	policy:	TRA 1, TRA 2, TRA 3, TRA 4
		Outcome);	Trigger level:
D15 – Delivery of improvements to the A5025	Applications for improvements required to the A5025 (on line and off line) are submitted as planning applications to the Isle of Anglesey County Council and/ or as part of the Wylfa Newydd DCO application	AMB 2 AMB 3 AMB 4		Planning application for improvements to the A5025 not submitted by December 2017
	(where appropriate) by December 2017			

One application relating to the A5025 has been approved with conditions. This is 27C106E/FR/ECON, which is an application for improvements to the existing highway. This application was registered on 6th December 2017.

The consultation period for professional/statutory consultees was issued on 12th December 2017 and allowed consultees 21 days to respond up to 2nd January 2018. A number of consultation responses have been received including responses outside the minimum statutory consultation period which have been taken into account. Permission was granted on 13th July 2018.

Action:

6.2 SUSTAINABLE LIVING

Sustainable Development and Climate Change

Indicator: D16					
Objective:	SO5	principles sustainable	of sustai communit	nable de\ ties whilst i	e Plan area supports the velopment and creates respecting the varied role ages and Countryside
	SO6	 ens dire pos red dev proproduction to the management of t	suring that ected away sible; uce the new relopments mote rene duction with ke use of a unoccupie heir full capnage, prot	highly vu from area ed for ener- ewable are hin the area suitable pred buildings bacity, whe ect and energed water e	Inerable development is as of flood risk wherever gy and other resources in and low carbon energy
Indicator:	Target:		Relevant	policy:	PS 1
			Outcome	:	Trigger level:
D16 Prepare and		and adopt	AMB 1		Not adopting a
adopt a Supplementary	a Sup Plannin	plementary	AMB 2		Supplementary Planning Guidance
Planning Guidance	Guidan		AMB 3		within 6 months of the
to promote the maintenance and creation of distinctive and sustainable communities	promote mainter creation distincti sustaina commu within 6 the adoption	nance and n of ve and able nities months of Plan's	AMB 4		Plan's adoption
Analysis:					

There was delay before publishing the SPG in order to allow input initially from the Councils' language development officers and to await the publication of additional guidance from Welsh Government. There was further delay prior to publication in order to allow input from the Communities Scrutiny Committee and the Scrutiny Working Group (Gwynedd Council), which has led to additional work, including an independent critical evaluation of the draft SPG consultation version. It is believed that the delay in formulating the SPG has been beneficial.

The consultative draft SPG was the subject of a public consultation during December 2018 - January 2019.

It is anticipated that the SPG will be adopted during the Annual Monitoring Report 2 period.

Action:

Work to produce the SPG will be monitored as part of a follow-up AMR.

Indicator: D17					
Objective:	SO5	the prir sustain	nciples of so able commend charac	ustainable nunities wh	n the Plan area supports development and creates lilst respecting the varied e centres, villages and
	306		ze, adapt a e. This will b		te the impacts of climate d by:
		dire pos red dev pro pro to	ected away ssible; uce the new relopments mote renew duction with ke use of dunoccupies heir full capnage, protestible;	ed for ener; ewable are hin the are suitable pred buildings bacity, where energy water e	Inerable development is as of flood risk wherever gy and other resources in a low carbon energy a; reviously developed land is or ones that are not used re available; enhance the quality and environment and reduce
Indicator:	Target:		Relevant	•	PS 5, PS6, PCYFF 1 &
					PCYFF 2, ADN 1, ADN 2, ADN3
			Outcome):	Trigger Level:
D17 - Number of planning applications	No applicat permitte		AMB 1	✓	One planning application permitted in any one
			AMB 3		year

permitted by TAN	within C1	AMB 4	within C1 floodplain not
15 category in C1	floodplain areas		meeting all TAN15 tests
floodplain areas	not		
	meeting all the		
	tests set out in		
	TAN15		

27 planning applications (full/outline) were permitted on sites that were wholly/partly within a C1 flood zone. As part of the process of assessing the planning applications information was collected regarding the compliance of the planning applications with the tests contained in Technical Guidance Note 15 (Flooding). It was concluded that the applications approved were in compliance with the policies of PS 5, PS6, 1 PCYFF & PCYFF 2 of the joint LDP. Therefore it is considered that the policies are being implemented effectively.

Action:

Indicator: D18					
Objective:	SO5	e Plan area supports the velopment and creates respecting the varied role lages and Countryside			
	S06		adapt and his will be a	_	the impacts of climate y:
		directed possible reduce develop promote within the make u unoccupfull capa	d away from the need of the need of the need of the area; area of the suitable	for energy e and low of able previous ngs or ones e available	e the quality and quantity
Indicator:	Target:		Relevant	Policy	PS 5, PS6, PCYFF 1 &
					PCYFF 2, ADN 1, ADN 2, ADN3
			Outcome):	Trigger Level:
D18 - Number of planning applications	No applicat highly	planning ions for	AMB 1	X	One planning application permitted for highly
αρριισατιστίο	riigriiy		AMB 2 AMB 3		vulnerable development

for highly	vulnerable	AMB 4	in C2 floodplain areas in
vulnerable	development		any one year
development	permitted		
permitted in C2	in C2 floodplain		
floodplain areas	areas		

One planning application (convert an empty chapel into a dwelling) was approved for a type of development that would be considered as a 'highly vulnerable development' in accordance with Figure 2 of Technical Advice Note 15 (Floods) and does not comply with tests contained in Technical Advice Note 15 (Floods). The Planning Committee approved the planning application, contrary to the officer's recommendation. The application was not referred to the Welsh Government by Natural Resources Wales.

Apart from the above application, a conclusion was reached that the approved applications complied with policies PS 5, PS6, PCYFF 1 and PCYFF 2, and consequently it is considered that the policies are implemented effectively.

Action:

It is noted that the trigger level has been reached, however it is believed that there is a need to continue to monitor as part of the next AMR and to consider whether there is need for training in terms of implementing the Policy and the requirements in terms of C2 zones and development that is highly vulnerable.

In diameter D40					
Indicator: D19					
Objective:	SO5	principles sustainable	of sustainable deve e communities whilst	e Plan area supports the velopment and creates respecting the varied role ages and Countryside	
	S06		adapt and mitigate his will be achieved by	the impacts of climate /:	
		directed possible	d away from areas e; the need for energy	erable development is of flood risk wherever and other resources in	
		 promote renewable and low carbon energy production within the area; 			
		 make use of suitable previously developed land and unoccupied buildings or ones that are not used to their full capacity, where available; 			
			water environme	e the quality and quantity nt and reduce water	
Indicator:	Target:		Relevant Policy	PS 5, PS6, PCYFF 1 & PCYFF 2, ADN 1, ADN 2, ADN3	
			Outcome:	Trigger Level:	

D19 - Number of	Maintain or	AMB 1	Decrease in proportion
planning	increase		of development
applications	proportion of new	AMB 2	permitted on previously
for new	development		developed land
development on	permitted on	AMB 3	(brownfield
previously	previously	AMB 4	redevelopment and
developed land	developed land		conversions of existing
(brownfield	(brownfield		buildings) for 2
redevelopment and	redevelopment		consecutive years
conversions of	and conversions of		
existing buildings)	existing buildings)		
expressed as a %	compared to		
of all development	average %		
per annum	recorded during		
	2015/2016 –		
	2016/2017		

% of previously developed land:

• **Anglesey** 2015-2016 = 20.72ha (61%)

Anglesey 2016-2017 = 28.00ha (50%)

Anglesey 2017-2018 = 13.81ha (49%)

Anglesey 2018-2019 = 4.33ha (21%)

• **Gwynedd** 2015-2016 = 14.54ha (44%)

Gwynedd 2016-2017 = No data available, method of entering the data was under review during this period

Gwynedd 2017-2018 = 12.82ha (64%)

Gwynedd 2018-2019 = No data available due to staff resources/technical issues.

Due to rural nature of the area, opportunities for development of previously developed land is largely limited to numerous small sites. Whilst development is guided towards the use of these sites in the first instance pressure for greenfield development is inevitable particularly as a result of the nature of proposals, e.g. renewable energy schemes, local housing, rural diversification schemes and tourist related development.

Not enough information available to fully monitor this indicator in Gwynedd.

Action:

Indicator: D20		
Objective:	SO5	Ensuring that development in the Plan area supports the principles of sustainable development and creates sustainable communities whilst respecting the varied role and character of the centres, villages and Countryside
	S06	Minimize, adapt and mitigate the impacts of climate change. This will be achieved by:

- ensuring that highly vulnerable development is directed away from areas of flood risk wherever possible;
- reduce the need for energy and other resources in developments;
- promote renewable and low carbon energy production within the area;
- make use of suitable previously developed land and unoccupied buildings or ones that are not used to their full capacity, where available;
- manage, protect and enhance the quality and quantity of the water environment and reduce water consumption.

Indicator:	Target:	Relevant Policy	PS 5, PS6, PCYFF 1 & PCYFF 2, ADN 1, ADN 2, ADN3
		Outcome:	Trigger Level:
D20 - Number of planning	applications	AMB 1	One Planning application permitted outside development
Permitted outside	applications permitted outside Permitted outside development		boundaries that does
development	boundaries that do	AMB 3	not meet the
boundaries	not meet the requirements of Policy PCYFF 1 and other relevant policies	AMB 4	requirements of policy PCYFF 1 and other relevant policies in the Plan in any one year.

A total of 1226 planning applications have been approved outside the development boundaries. Most of these are householder applications or applications for the verification of conditions for approved planning applications. There are also a number of applications for rural development including for example tourism, employment, highways and agricultural development.

With regard to housing applications located outside the development boundaries, there are:

- 6 exception sites which conform with policy TAI 16;
- 3 applications for new dwellings in clusters which comply with policy TAI 6;
- 4 applications for replacement dwellings which comply with policy TAI 13;
- 1 application located in open countryside which complies with the requirement of a rural enterprise dwelling.

Action:

Indicator: D21					
Objective:	SO5	principles sustainable	of sustai communit	nable de\ ties whilst ı	e Plan area supports the relopment and creates respecting the varied role ages and Countryside
	SO6	 Minimize, adapt and mitigate the impacts of climate change. This will be achieved by: ensuring that highly vulnerable development is directed away from areas of flood risk wherever possible; reduce the need for energy and other resources in developments; promote renewable and low carbon energy production within the area; make use of suitable previously developed land and unoccupied buildings or ones that are not used to their full capacity, where available; manage, protect and enhance the quality and quantity of the water environment and reduce water consumption. Relevant policy: PS 1 			
Indicator:	Target:		Relevant	policy:	PS 1
			Outcome	:	Trigger level:
D21 Number of planning applications for standalone renewable energy development granted, per technology, area (Anglesey and Gwynedd Local Planning Authority area) and recorded energy output (GWh)	potential GWh) d 2021 to electricismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericismostericism	elivered by address mand of the	AMB 2 AMB 3 AMB 4		The amount of energy output from renewable energy sources is 10% or more below the requirements set in the Policy Target
	potentia	ole energy ll (47.3 elivered_by			

2026 to address heat demand		
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The policies in the JLDP support applications for appropriate renewable energy generation developments. This is the first AMR and therefore no trends can be established this early in the monitoring process.

As of this monitoring period the GWh granted planning permission by different technology type are outlined below:

Туре	Number of Applications	GWh
Hydro	2	0.862
Solar	3	47.2
On Shore Wind (micro)	3	0.35
Solar (Micro)	2	0.044
Total	8	48.5

While this is low it is recognised that one large development could deliver a significant amount of renewable energy. This indicator is one that has a target which needs to be met by 2021 and therefore we will continue to monitor in the subsequent AMRs. The low level of applications granted planning permission reflects the decline in the number of applications submitted over recent years rather than applications being refused by the Local Planning Authorities.

Tables 7 and 8 within the JLDP identifies an installed capacity of 159.6 (MWe) and 12.4 (MWt) within the Plan area at 2016. In the latest 'Energy Generation in Wales' (2017 figures) published by the Welsh Government the total installed heat and electricity capacity for Anglesey and Gwynedd was 225MW which gave an estimated generation of 381GWh. This is an increase of 53MW from that identified in tables 7 and 8 of the JLDP.

This indicator is one that has a target which needs to be met by 2021 and therefore we will continue to monitor in the subsequent AMRs.

Action:

Indicator: D22		
Objective:	SO5	Ensuring that development in the Plan area supports the principles of sustainable development and creates sustainable communities whilst respecting the varied role and character of the centres, villages and Countryside
	SO6	Minimize, adapt and mitigate the impacts of climate change. This will be achieved by:

•	ensuring	that	highl	y vuln	era	ble d	evelo	pment	is
	directed	,	from	areas	of	flood	risk	where	ver
	possible;								

- reduce the need for energy and other resources in developments;
- promote renewable and low carbon energy production within the area;
- make use of suitable previously developed land and unoccupied buildings or ones that are not used to their full capacity, where available;
- manage, protect and enhance the quality and quantity of the water environment and reduce water consumption.

Indicator:	Target:	Relevant policy:	PS1
		Outcome:	Trigger level:
D22 Prepare and adopt a	Prepare and adopt a Supplementary	AMB 1	Not adopting a Supplementary
Supplementary	Planning	AMB 2	Planning Guidance
Planning Guidance	Guidance within	AMB 3	within 18 months of the
relating to standalone renewable energy technology	18 months of the Plan's adoption	AMB 4	Plan's adoption

There was a delay in the timetable for providing this SPG due to the Unit's lack of resources and the need to prioritise other SPGs that took longer to prepare and report through the Committees of both Councils.

There has been a substantial fall in the number of applications for independent renewable energy plans within the Plan area, which potentially reflects the move toward preparing developments in the sea and a reduction in the available grants for such developments on land.

With the process of preparing other SPGs ending early in the AMR 2 period, there will be an opportunity to prepare an SPG for this field.

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~	•	L	u		

Prepare the Independent Renewable Energy SPG during the AMR 2 period.

Indicator: D23					
Objective:	SO5	Ensuring that development in the Plan area supports the principles of sustainable development and creates sustainable communities whilst respecting the varied role and character of the centres, villages and countryside			
	SO6	 Minimize, adapt and mitigate the impacts of climate change. This will be achieved by: ensuring that highly vulnerable development is directed away from areas of flood risk wherever possible; reduce the need for energy and other resources in developments; promote renewable and low carbon energy production within the area; make use of suitable previously developed land and unoccupied buildings or ones that are not used to their full capacity, where available; manage, protect and enhance the quality and quantity of the water environment and reduce water consumption. 			
Indicator:	Target:		Relevant	Policy:	PS 5, PS6, PCYFF 1 & PCYFF 2, ADN 1, ADN 2, ADN3
			Outcome	:	Trigger Level:
D23 - Average density of permitted housing developments in	Minimum average net density of 30 housing units per hectare achieved		AMB 1		Failure to achieve an overall minimum average net density of 30 housing units per
the Plan area.		in the Plan	AMB 3		hectare in the Plan
	area.		AMB 4		area for two consecutive years, unless it is justified by Policy PCYFF 2.
Analysis:					

New permissions only - All permissions

The Plan Area = 18.51ha/543 units = 29.3 unit per hectare

New applications only - 5 or more new units

The Plan Area = 12.2ha/401 unit = 32.9 unit per hectare

The information above is relevant for new permissions and applications to reconsider or extend the expiry date of the previous permission. These are all applications where the requirements of the Joint Local Development Plan would need to be considered. Therefore, it does not consider applications for reserved matters where the principle of the permission had already been given prior to adopting the Plan, nor does it consider certificates of lawfulness for residential use. Neither does it consider any permissions for demolishing and rebuilding houses, i.e. where there is no increase in the number of units.

Based on all approved eligible developments, the average density is slightly lower than the target of 30 units per hectare. However, it is not believed that this would mean the need to review the Plan.

The average density is not much lower than the target figure of 30 units per hectare. When considering the permissions for major residential sites only, those for five or more units, it can be seen that the average density is above the figure of 30 units per hectare. Therefore, it is noted that the expected density is delivered on new developments of a substantial size, and that the density on smaller sites brings the average figure down. The average density of all relevant single units that have been approved in the Plan's area during the AMR period (80 units on 4.71 hectares) is only 17.0 units per hectare. The ability to demand a higher density on individual plots is more challenging based on aspects such as the density of adjacent developments and the character of a settlement.

Action:

Indicator: D24					
Objective:	SO7	Ensure that all new development meets high standards in terms of quality of design, energy efficiency, safety, security (persons and property) and accessibility, relates well to existing development, enhances public realm and develops locally distinctive quality places.			
Indicator:	Target:		Relevant policy:		PCYFF 2, PCYFF 3, PCYFF 4
			Outcome):	Trigger level:
D24 - Prepare and adopt a	Prepare and adopt a		AMB 1	-	Not adopting a Supplementary
Supplementary	Suppler	,	AMB 2		Planning
Planning Guidance on design matters	Plannin Guidan				
on doorgin matters	Jaraari		AMB 4		monario di adoptioni

on design matters within 12		
months of adoption		

The policy target is currently not achieved as anticipated but this does not lead to concerns regarding policy implementation.

The timescale for adopting a revised Supplementary Planning Guidance (SPG) on Design has been set for Quarter 4 in 2017/18. This target has not been achieved due to changes in the LDP schedule of works and resource priorities.

However, both local planning authorities have 'saved' SPGs from their Unitary Development Plans and can also refer to national guidance when determining new applications.

As the new JLDP policy on Design is in line with National Guidance it is not felt that the slippage in the delivery of a new SPG has been detrimental to the decision-making process, although it is acknowledged that a new SPG that more fully reflects and expands upon the new JLDP policy must be produced in the near future.

Action:

Research on contemporary design standards and guidance is currently underway. This work will lead onto the preparation of a new Design SPG.

Indicator: D25	Indicator: D25				
Objective:	meet all the	SO8 Ensure that settlements are sustainable, accessible and meet all the needs of their communities in accordance with their role in the settlement hierarchy			
Indicator:	Target:	Relevant I	Policy:	PS 17	
		Outcome:		Trigger Level:	
D25 - Number of new housing	From the date of adoption, number	AMB 1	✓	From the date of adoption the number of	
permitted per	of housing units	AMB 2		housing units permitted	
category in the Settlement	permitted per category of	AMB 3		over 2 consecutive years, expressed as a	
Hierarchy set out in Policy PS 17, expressed as a % of all development developed per annum	settlement, expressed as a % of all residential development, is in accordance with the requirements of Policy PS 17, which is as follows: Sub-regional Centre & Urban Service Centres = 53%	AMB 4		 % of all residential development, in the: Sub Regional Centre and Urban Service Centre and the Local Service Centres falls below the % requirement; Villages, Clusters and countryside is higher than the % requirement 	

Local Service Centres = 22% Villages, Clusters & countryside = 25%		
--------------------------------------------------------------------------------	--	--

It is noted that the trigger level refers to two consecutive years. Since this is the first AMR, it will be important to establish the period for AMR2 in relation to the percentage of residential units approved per settlement category. It will be important to consider information from 2019/20 together with the information below in order to carry out a full assessment of this indicator.

The information is relevant for new permissions and applications to reconsider or extend the expiry date of the previous permission. These are all applications where the requirements of the Joint Local Development Plan would need to be considered. Therefore, it does not consider applications for reserved matters where the principle of the permission had already been given, nor does it consider certificates of lawfulness for residential use. Neither does it consider any permissions for demolishing and rebuilding houses, i.e. where there is no increase in the number of units.

Tier	Number of units approved	Percentage of all residential permissions
Sub-regional Centre and Urban Service Centres	298	55%
Local Service Centres	127	23%
Villages, Clusters and the Countryside	118	22%
Total	543	-

The information in the table is in-keeping effectively with the target and what is noted in the trigger level. The percentage of permissions granted in the Sub-regional Centre and Urban Service Centres is slightly higher than the policy target, whilst the percentage for the Local Service Centres is exactly in-keeping with the target in the policy. It is noted that the percentage for Villages, Clusters and the Countryside is slightly lower than the target figure.

What has been approved is therefore consistent with the Plan's strategy and what it is attempting to achieve with regard to this aspect. The information from this indicator will be reviewed further at the time of AMR 2.

See appendix 3 for maps showing the distribution of residential planning permissions.

Action:

6.3 ECONOMY AND REGENERATION

National Significant Infrastructure projects and Related Developments

Wylfa Newydd

Horizon submitted a Development Consent Order for the development of a new nuclear power station on 1 June 2018. The application is currently the subject of an examination by a Panel of Planning Inspectors appointed by the Secretary of State for the Ministry of Housing, Communities and Local Government. At the end of the examination, the Panel will have three months to submit a report to the Secretary of State for Business, Energy and Industrial Strategy, outlining its conclusions and its recommendation with regard to whether permission should be granted. The final decision will be made by the Secretary of State. The examination is programmed to end on 23 April 2019 and the decision in relation to the application expected before the end of October 2019 (which is outside this year's Annual Monitoring Report period).

On 17 January 2019, Hitachi announced its intention to delay the proposal of developing the new Nuclear Power Station; however, Horizon confirmed to the Panel (Planning Inspectors) that it will continue to put resources aside to ensure that the process of examining the application is completed. In Horizon's opinion, completing this step in the process of being granted planning permission will be of aid to provide the best opportunity of recommencing the project in a timely manner if other essential conditions could be fulfilled in terms of the need for a new financial model.

Despite the delay with the plans associated with the development of the new power station, the site is still one of the main sites to build a new nuclear power station in the UK.

Based on the information currently to hand, if it is granted permission, this will be a material planning consideration for the Plan area and the region. Currently there isn't any certainty regarding when the work of implementing any planning permission is likely to start and if this will be during the lifespan of the Joint Local Development Plan.

National Grid

Associated with the Wylfa Newydd development for a new nuclear power station, the National Grid submitted a Development Consent Order on 7 September 2018. This application was part of the North Wales Connections Project to install a 400kV electric connection from the proposed Wylfa Newydd development.

Due to Hitachi's decision to delay with the proposal of developing the new Nuclear Power Station, on 20 February 2019, the National Grid formally withdrew its application for a Development Consent Order. Consequently, neither the Examining Authority nor the Planning Inspectorate will not consider the application further.

Supplementary Planning Guidance - Wylfa Newydd (2018) (relevant to the Isle of Anglesey Local Planning Authority area only)

The original Supplementary Planning Guidance was adopted by the Isle of Anglesey County Council (IACC) in July 2014. In the period since adopting the Guidance, it became evident that fundamental amendments needed to be made to the Guidance by carrying out a review of its content. The need to amend the Guidance was based on:

- Amendments to local planning policy in light of adopting the Joint Local Development Plan (Gwynedd and Anglesey).
- Legislative changes need to ensure that the Guidance is in-keeping with the Wales Act 2017. The Wales Act 2017 enables project promoters (i.e. Horizon) to include associated developments (such as a park and ride car park, temporary worker accommodation, etc.) within the Development Consent Order. The SPG needs to be updated to reflect this latest change in legislation. Other new key legislations, such as the Well-being of Future Generations Act 2015 and the Environment (Wales) Act 2016 must also be reflected in the amended SPG.
- Project updates Horizon has offered a number of updates to the project since adopting the SPG in 2014. It was considered appropriate to amend the Guidance in order to reflect and respond to these needs.

The amended SPG was formally adopted by the Full Council on 15 May 2018, following a period of public consultation (11 January - 22 February 2018).

Indicator: D26							
Objective:	SO9	Support and capitalise on the development of the Wylfa Newydd Project and associated development to maximise socio-economic opportunities for local business and sustainable employment opportunities for local people, including facilitating a suitable network of Wylfa Newydd project related associated development sites while ensuring that adverse effects of the Wylfa Newydd project on the local communities are appropriately avoided, or mitigated and where appropriate legacy benefits are provided.					
Indicator:	Target		Relevant Policy:		PS 8, PS 9, PS 10, PS 11, PS 12		
			Outcome:		Trigger Level:		
D26 – Stage in the application for	Applica Wylfa	Newydd		-	Horizon Nuclear Power fails to submit an		
Development Consent Order	approva	ubmitted for al by	AMB 2		application for DCO by December 2017.		
(DCO) in relation to		per 2017.	AMB 3		December 2017.		
Wylfa Newydd)	Application for Wylfa Newydd DCO approved by May 2018.		AMB 4		Horizon Nuclear Power fails to obtain approval of DCO application by December 2018.		
Analysis:							
The Davidenment Concept Order emplication was submitted and June 2010. The Dublic							

The Development Consent Order application was submitted on 1 June 2018. The Public Inquiry is programmed to end on 23 April 2019. The findings and conclusions of the Inquiry, along with the recommendations of the independent Inspectors, are expected on or before 23 July 2019. A decision is expected to be made by the Secretary of State by 23 October 2019.

The slippage in the timescale in terms of submitting the Development Consent Order is beyond the control of the Local Planning Authorities.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D27						
Objective:	SO9	Support and capitalise on the development of the Wylfa Newydd Project and associated development to maximise socio-economic opportunities for local business and sustainable employment opportunities for local people, including facilitating a suitable network of Wylfa Newydd project related associated development sites while ensuring that adverse effects of the Wylfa Newydd project on the local communities are appropriately avoided, or mitigated and where appropriate legacy benefits are provided.				
Indicator:	Target		Relevant	Policy:	PS 8, PS 9, PS 10, PS 11, PS 12	
			Outcome):	Trigger Level:	
D27 – Status of application to		Newydd gets	AMB 1	✓	Horizon Nuclear Power fails to get approval /	
DECC for final		ral / "sign AMB 2 "sign off" from DEC December 2019.				
approval		n DECC by per 2019.	AMB 3		December 2019.	
			AMB 4			

Analysis:

The Development Consent Order application was submitted on 1 June 2018. The Public Inquiry is programmed to end on 23 April 2019. The findings and conclusions of the Inquiry, along with the recommendations of the independent Inspectors, will be submitted to the Secretary of State and the final decision is expected by 23 October 2019.

In accordance with regulations, the application must receive confirmation from the DECC within six months of the Public Inquiry deadline. Therefore, in accordance with the schedule, the confirmation is expected to be given by 23 October 2019. An update in terms of the status of the Development Consent Order will be reported during the second Annual Monitoring Report (2019/2020).

Action:

Indicator: D28		
Objective:	SO9	Support and capitalise on the development of the Wylfa Newydd Project and associated development to maximise socio-economic opportunities for local business and sustainable employment opportunities for local people, including facilitating a suitable network of Wylfa Newydd project related associated development sites while ensuring that adverse effects of the Wylfa Newydd project

		on the local communities are appropriately avoided, or mitigated and where appropriate legacy benefits are provided.			
Indicator:	Target	Relevant I	Policy:	PS 8, PS 9, PS 10, PS 11, PS 12	
		Outcome:		Trigger Level:	
D28 - Number of Planning	applications for	AMB 1	✓	Horizon Nuclear Power fails to submit Planning	
applications submitted and	Wylfa newydd related	AMB 2		applications to the isle	
submitted and approved for Wylfa		AMB 3		of Anglesey County Council for related	
Newydd related development.	submitted by Horizon nuclear Power to the Isle of Anglesey County council by December 2017.	AMB 4		development by 2017.	

On 7th December 2017 a planning application was submitted to Isle of Anglesey County Council for improvements to the A5025 between Valley and the Wylfa Newydd site (27C106E/FR/ECON). The application was approved with conditions on 13 July, 2018. The purpose of the road improvements is to facilitate traffic flow to the Wylfa Newydd site. Traffic to the site will be routed along the A55 turning off the A55 at Valley Junction and then connecting with the A5025.

Section 43 of the Wales Act 2017 allows associated developments to be included within the Development Consent Order. As a result of the legislative change, Horizon Nuclear Power has decided to include all associated developments within the development consent order application in order to facilitate the permitting process for the public and others.

The following associated development were submitted as part of the DCO:-

- Wylfa Newydd Development Area Site and Campus;
- Temporary park and ride site in Dalar Hir for the construction workforce:
- Temporary Logistics Centre in Parc Cybi.
- Mobile Emergency Equipment Garage (MEEG)
- Alternative Emergency Control Centre (AECC)
- Creating wetland habitats as compensation for any possible impacts on the Tre'r Gof Site of Special Scientific interest (SSSI) in the following locations:
 - Tŷ Du;
 - Cors Gwawr, and
 - Cae Canol-dydd

Following the changes in legislation, no further associated development planning application was submitted for determination by the Local Planning Authority.

	 ,	
A -4!		

Indicator: D29					
Objective:	SO9	Support and capitalise on the development of the Wylfa Newydd Project and associated development to maximise socio-economic opportunities for local business and sustainable employment opportunities for local people, including facilitating a suitable network of Wylfa Newydd project related associated development sites while ensuring that adverse effects of the Wylfa Newydd project on the local communities are appropriately avoided, or mitigated and where appropriate legacy benefits are provided. Relevant Policy: PS 8, PS9, PS10,			
Indicator:	Target		Relevant	Policy:	PS 8, PS9, PS10, PS11, PS12
			Outcome):	Trigger Level:
D29 – Number and type of Wylfa	Individu Newydd	,	AMB 1	✓	Wylfa Newydd Project related development
Newydd Project related	related develop	ment	AMB 2		not started within the timeframe set out in the
development	comme		AMB 3		individual Planning
commenced.	accordance with the individual Planning consents.		AMB 4		consents and the Development Consent Order (as applicable).

Following the decision by Hitachi to suspend the plans associated with Wylfa Newydd, no associated development has commenced. In accordance with the planning permission granted for the improvements to the A5025 (27C106E/FR/ECON) work would have to commence within a period of two years from the date of the permission. The relevant associated development therefore has a period of up to 13 July, 2020 to commence in order to ensure that the trigger level within the indicator is not met.

As the DCO application is still ongoing and as the application now includes the associated developments, if planning permission is granted and if Horizon Nuclear Power wishes to continue with the plans in the future it will be possible to immediately implement the associated development.

Action:

Indicator: D30						
Objective:	SO9	Support and capitalise on the development of the Wylfa Newydd Project and associated development to maximise socio-economic opportunities for local business and sustainable employment opportunities for local people, including facilitating a suitable network of Wylfa Newydd project related associated development sites while ensuring that adverse effects of the Wylfa Newydd project on the local communities are appropriately avoided, or mitigated and where appropriate legacy benefits are provided.				
Indicator:	Target		Relevant	Policy:	PS 8, PS9, PS10, PS11, PS12	
			Outcome):	Trigger Level:	
D30 – Prepare and adopt a revised Supplementary		e and adopt plementary	AMB 1		Not adopting a Supplementary Planning Guidance	
Planning Guidance	Guidan	ce relating	AMB 2 AMB 3		within 6 months of the	
relating to the Wylfa Newydd	to th	, ,	AMB 4		Plan's adoption	
Projects	within 6 the	within 6 months of				
Analysis:						
The amended SPG was formally adopted by the Full Council on 15 May 2018, following a period of public consultation (11 January - 22 February 2018). It is noted that there is a slippage in the timescale with regard to adopting the Guidance. This slippage was specifically related to ensuring that the Guidance was in-keeping and responded to the information submitted by Horizon Nuclear Power, with regard to its						
plans for a new nuclear power station (Wylfa Newydd).						
Action:						
Target has been me	t. No nee	d to continue	e to monito	or.		

Providing Opportunities for a Flourishing Economy

Energy Island

Welsh Government has designated the entire island as an enterprise zone. The vision for the Anglesey Enterprise Zone is to create an international excellence centre to generate, demonstrate and serve low-carbon energy. It is hoped that designating the entire Island as an Enterprise Zone will be a way of ensuring that the vision of the Energy Island Agenda established by the Council is realised. Energy Island's vision is to realise a once in a lifetime opportunity to create jobs and ensure economic prosperity and growth by taking advantage of a number of transformational projects in Anglesey.

Despite the fact that plans to develop the Wylfa Newydd Power Station have been delayed, and that the North Wales Connections project has been withdrawn, the Energy Island Agenda remains a priority. As part of the Agenda, there is still interest and plans by low-carbon energy companies on the island, including the Morlais and Minesto Tidal Energy developments along with proposed developments for a Solar farm.

Coleg Menai is an excellent example of how the Island could benefit from transformational projects - this campus has seen a substantial growth, including the £13.6M Excellence Centre for Engineering which will be opened in April 2019, as well as developing the £11M road link in order to ensure better linkage to the site. The M-Sparc Science Park opened in March 2018, and it provides a business space for businesses of all sizes. Currently, 26 companies are based in M-Sparc, including a wide range of local specialist companies and employment opportunities.

Economic Vision

The Councils continue to work closely with Welsh Government and other Authorities across North Wales through the North Wales Economic Ambition Board. The Board is a joint group of private and public establishments in North Wales which have committed to promote economic growth across the area. The key objectives include encouraging business investment in North Wales, and helping local companies to take advantage of opportunities in the supply chain, and encourage connection skills with work in the region.

At the end of 2017 a partnership of the six North Wales Councils, business partners, colleges and universities formally launched the North Wales Growth Deal. The Growth deal notes a vision for the region, with the aim of creating 5,300 jobs and attracting a private sector investment worth £1 billion in the region over the coming 15 years.

Indicator: D31					
Objective:	SO10 Ensure that a network of employment sites and premises of a size and quality is safeguarded and allocated in sustainable locations that best meet the needs of existing businesses and are able to support the growing sectors of the local economy, attracting investment, and retaining and increasing the number of indigenous jobs.				
Indicator:	Target:		Relevant Policy		CYF 1, CYF 3 A CYF 5
			Outcome:		Trigger Level:
D31 - Amount of employment land or	employm	nent	AMB 1	✓	One planning application
floor space (use		r space to	AMB 2		permitted that does
class B1, B2 and B8)			AMB 3		not accord with Policy CYF 3 or Policy CYF
included on sites set out in Policy CYF 1 lost to other uses	(uses other than use class B1, B2 and B8) contrary to Policy CYF 3 or Policy CYF 5		AMB 4		5
Analysis:					

A total of 47 planning application were permitted on safeguarded employment sites in accordance with Policy CYF1. Planning permission was not granted on the employment sites (whether it be designated or safeguarded) for alternative uses that did not conform with Policies CYF 3 or CYF 5.

Two planning applications were received during this period for hotels, 1 application stabling horses (ancillary to an existing lorry stopping area), and 1 planning application for an extension to the existing Cafe, on sites which have been safeguarded for employment purposes. In considering the suitability of these proposals against the criteria contained in the policies of CYF3 and CYF5 and other relevant policies of the Plan, it was concluded that that economic benefits derived from the developments would mean that they would not undermine the supply of employment land.

It is considered that the policies are implemented effectively.

Actio	

Indicator: D32						
Objective:	SO10	Ensure that a network of employment sites and premises of a size and quality is safeguarded and allocated in sustainable locations that best meet the needs of existing businesses and are able to support the growing sectors of the local economy, attracting investment, and retaining and increasing the number of indigenous jobs.				
Indicator:	Target:		Relevant	Policy	CYF 1, CYF 3 a CYF 5	
			Outcome):	Trigger Level:	
D32 - Amount of employment land on safeguarded sites included in Policy CYF 1 taken up by use class B1, B2 or B8 development	6.9 ha employment land on safeguarded sites taken up per annum in Gwynedd		AMB 2 AMB 3 AMB 4		Less than 27.4 ha employment land taken up on safeguarded employment sites by 2021 in Gwynedd Less than 57 ha employment land taken up on safeguarded employment sites by 2021 in Anglesey	
Analysis:						

The monitoring trigger relates to the size of the safeguarded employment land that has received permission by 2021.

In Gwynedd, 4.2ha of land has received permission for employment use, and 8.29ha of safeguarded employment sites in Anglesey have received permission. It is noted that the figure for Gwynedd includes relocating a 0.47ha unit on the Cibyn Estate associated with the Caernarfon bypass development*.

It is noted that the permission rate on safeguarded employment sites during this short period is lower than expected. It is considered that the Plan is a facilitator in terms of providing employment sites and that fewer applications for developments on the employment sites are likely to be based on economic matters that are beyond the Plan's control. There will still be a need to keep an eye on the situation to ensure that no unacceptable trend develops, which could mean a risk that the general target for 2021 is unlikely to be achieved.

*NOTE: Part of the Caernarfon bypass runs through the south-western corner of the Cibyn Industrial Estate. A small part of the current estate will be lost to the bypass. It is not possible to estimate the surface area of the employment site that will be lost, but it will be a small part in comparison with the entire surface area of the existing estate.

Action:

Indicator: D33	Indicator: D33					
Objective:	SO10	Ensure that a network of employment sites and premises of a size and quality is safeguarded and allocated in sustainable locations that best meet the needs of existing businesses and are able to support the growing sectors of the local economy, attracting investment, and retaining and increasing the number of indigenous jobs.				
Indicator:	Target:		Relevant	Policy	CYF 1, CYF 3 a CYF 5	
			Outcome):	Trigger Level:	
D33 - Amount of employment development (hectares) permitted on allocated sites as a % of all employment allocations	permission on the allocated employment site in Gwynedd by 2019		AMB 1		Total amount of employment land permitted falls below the cumulative requirement identified in the Policy Target	
		inglesey by	AMB 2			
	2021		AMB 3			
	permiss ha e	planning sion for 112 mployment allocated	AMB 4			

sites in Anglesey by 2024		
Secure planning permission for 144 ha employment land on allocated sites in Anglesey by 2026		

Planning permission was not granted on the employment allocations during this period. Very initial enquiries and some discussions have been held regarding some of the sites, which shows that there is interest in progressing with some of the allocations. While planning applications have not be received on the sites allocated in the JLDP, applications for proposals relating to employment development have been permitted on sites safeguarded for employment in the JLDP.

The targets set notes the need for the sites to be brought forward by 2019 in Gwynedd and Anglesey, and therefore the assessment period for this indicator has not been reached.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D34							
Objective:	S10	Ensure that a network of employment sites and premises of a size and quality is safeguarded and allocated in sustainable locations that best meet the needs of existing businesses and are able to support the growth sectors of the local economy, attracting Investment, and retaining and increasing the number of indigenous jobs.					
Indicator:	Target	Relevant Policy:			CYF 1, CYF 3, CYF 5		
):	Trigger Level:		
D34 – Prepare and adopt the	the	and adopt	AMB 1	-	Not adopting a Supplementary		
Supplementary Planning Guidance		mentary	AMB 2		Planning Guidance within 18 months of the		
relating dudance		e relating	AMB 3		Plan's adoption.		
alternative uses on safeguarded and allocated employment sites within 18 months of the Plan's adoption	to alternative uses		AMB 4		·		
Analysis:							

Initial work relating to the preparation of the SPG has progressed. However due to the need to prioritise other SPGs, the SPG has not yet been the subject of a public consultation period. The SPG is programmed for consultation in the autumn/winter of 2019/2020.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D35							
Objective:	SO11	Secure opportunities to improve the workforce's skills and education					
Indicator:	Target:	Relevant policy:			PS 9, ISA 3		
			Outcome:		Trigger level:		
D35 – Employment status of 16 years +			AMB 1	✓	The arte of economic activity declines for 2		
	Of Octivity	economic	AMB 2		consecutive years		
	activity by 2026 compared to level		AMB 3				
	in 2017	00 10 10 10 10 10 10 10 10 10 10 10 10 1	AMB 4				

Analysis:

Local Workforce Survey: A Summary of Economic Activity (16-64)

	Year ending March 2018	Year ending March 2019
Ynys Môn	78.1	80.7
Gwynedd	76.7	77.1
Wales	76.5	76.7

Origin: Stats Cymru - Economic Activity Rate (16-64) according to Local Area and Year in Wales

As the trigger level refers to two years, it is not possible to assess this indicator in full. Nevertheless, the above table by Stats Wales demonstrates that there has been an increase in the economic activity rate in the past year in the Plan's area.

Action:

Indicator: D36						
Objective:	SO11	Secure opportunities to improve the workforce's skills and education				
Indicator:	Target:	Relevant policy:			PS 9, ISA 3	
		Outcome:			Trigger level:	
D35 – Number of people commuting	Plan's	adoption	AMB 1	-	Failure to reduce number of people	
out of Anglesey to			commuting out of			
Gwynedd	of	people	AMB 3			

commuting out of	AMB 4	Anglesey	to	Gwynedd
Anglesey to		by 2021		
Gwynedd by 2026				
compared to level				
in 2017				

In 2018, 67% of all Anglesey commuters were commuting to their workplace within the County (10th lowest of the 23 Local Authorities in Wales). The Council aspires to reduce the commute rate from Anglesey to Gwynedd and wider areas. A reduction in the proportion of commuters from Anglesey to Gwynedd would suggest that there is an increase in the economic opportunities that are available in Anglesey which, in turn, will lead to less commuting outside the island. The table below highlights commuting patterns from Anglesey to Gwynedd over recent years.

Year	Total Anglesey commuters	Number of commuters from Anglesey to Gwynedd	% of commuters from Anglesey to Gwynedd
2016	32,200	7,900	24.5%
2017	31,500	7,000	22.2%
2018	32,200	7,900	24.5%

(Source: StatsWales,

Welsh Government)

As can be seen, although the working population rate who commuted from Anglesey to Gwynedd had fallen from 24.5% to 22.2% between 2016 and 2017, this figure increased to 24.5% returned by 2018. However, too much emphasis should not be placed on the patterns noted or on the effectiveness of the Plan when attempting to reach the target, as this is the first Annual Monitoring Report. The most recent figure noted above will represent the baseline for a comparative analysis in the following years in order to assess the real performance of the Plan against this indicator.

Action:

Indicator: D37						
Objective:	SO12	Diversify the Plan area's rural economy, building on opportunities, offering local employment opportunities with good quality jobs that are suitable for the local community and respects environmental interests.				
Indicator:	Target:		Relevant Policy		CYF 6	
			Outcome:		Trigger Level:	
	New s busines	mall scale ses	AMB 1	✓	No applications	planning

D37 - Number of	•	AMB 2	for new small scale
planning	suitable sites or in	AMB 3	businesses permitted
applications permitted for new businesses in Service/ Local/ Rural/ Coastal Villages or in the	villages or in the countryside in accordance with	AMB 4	on sites/ within buildings within or close to a village or in the countryside for two consecutive years
countryside			

Eight planning applications were approved, which were for new businesses in service/local/rural/coastal villages that have referred to Policy CYF 6 in considering the principle of the proposal. The types of business initiatives that have been approved include a research centre and an acoustic initiative, cattery, garage and an exhibition room, dog grooming salon, workshop, storage and maintenance unit, exhibition centre

It appears that Policy CYF 6 is used effectively to approve new small-scale business applications and, therefore, contribute towards ensuring economic prosperity and employment opportunities in rural areas.

Action:

Indicator: D38	Indicator: D38							
Objective:	SO13	Promote vital and vibrant town centres in Amlwch, Bangor, Blaenau Ffestiniog, Holyhead, Caernarfon, Llangefni, Porthmadog and Pwllheli, that have either maintained or rediscovered their purpose as centres for work and services, and that are vibrant and attractive places for residents and visitors.						
Indicator:	Target:	Relevant Policy MAN 1, MAN 2 & MAS 3						
			Outcome:		Trigger Level:			
D38 - Amount of major retail, office	major re	amount of		✓	Annual amount of major retail floor space (sq.			
and leisure		(sq. m.) ed within	AMB 2		m.) permitted on sites			
development permitted (sq. m)	•		AMB 3		located on sites			
within and outside established town centre boundaries	established town centre boundaries compared to annual amount permitted outside established town centre boundaries on edge of centre sites and out of centre sites		AMB 4		established town centres exceeds annual amount permitted within established town centres			

No major retail planning applications have been approved during the monitoring period within or outside the town centres of retail centres in the Plan's area.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Town Centres and Retail Developments

Retail centres in both authorities remain the focus for retail uses. No major applications have been received in the period since the Joint LDP was adopted.

In an attempt to keep a record of how main shopping areas identified within the Plan are performing, an annual Retail Survey is conducted. This Survey records the units' uses as well as records which use class they are. This work will give us an indication of how the policies are performing and enabling us to monitor and compare activity every year.

Indicator: D39						
Objective:	SO13	Promote vital and vibrant town centres in Amlwch, Bangor, Blaenau Ffestiniog, Holyhead, Caernarfon, Llangefni, Porthmadog and Pwllheli, that have either maintained or rediscovered their purpose as centres for work and Services, and that are vibrant and attractive places for residents and visitors.				
Indicator:	Target		Relevant	Policy:	MAN 1, MAN 2, MAN 3	
			Outcome):	Trigger Level:	
D39 – Undertake a study to explore potential candidate retail sites in Bangor, Llangefni and Pwllheli.	Study to explore potential candidate retail sites in Bangor, Llangefni and Pwllheli undertaken by end of 2017/2018. Allocate retail sites in Bangor, Llangefni and Pwllheli to address results of the Study in the Plan's review.		AMB 2 AMB 3 AMB 4		Not undertaking a study to explore potential candidate retail sites in Bangor, Llangefni and Pwllheli undertaken by end of 2017/2018. Failure to provide retail sites to address results of the Study.	

Analysis:

Since adopting the Joint LDP, it appears that the number of planning applications for retail uses (A1) within Bangor, Llangefni and Pwllheli are relatively low, and what is really being submitted are applications to change the use of A1 use class units to alternative uses, such as A3 or C3 use. Due to the lack of progress and pressure for A1 development in these specific retail centres it appears that the demand for retail development is not in-keeping with the conclusions of the Retail Study (2013)

conducted by Applied Planning. Therefore, it is not considered appropriate to hold a Study to examine potential retail sites in Bangor, Llangefni and Pwllheli. It is anticipated that the Retail Study (2013) will be updated during the process of reviewing the Plan. The findings of the Study are grounds to the retail policies in the review, and enable us to anticipate whether the pressure and the demand for more comparison goods floor space still exists in Bangor, Pwllheli and Llangefni.

The policies contained within the Plan facilitates the provision of retail sites in accordance with the demand and site propriety, and therefore a policy mechanism is in place in order to meet the need should it arise. Furthermore, it is considered appropriate to hold a review of the Retail Study during the process of reviewing the Plan in order to discover whether the conclusions are still current, and assess the need for provision for retail floor space.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D40					
Objective:	SO14	Manage the area as an alternative sustainable destination for tourists by providing facilities of a high standard that meet modern day needs and offer benefits throughout the year.			
Indicator:	Target:		Target: Relevant policy:		PS 15, MAN 1, MAN 2, MAN 3
			Outcome:		Trigger level:
D40 – Number of planning	A1 uses remain the predominant		AMB 1	✓	Non-A1 uses permitted in individual primary
applications for non-A1 uses		within	AMB 2		retail areas contrary to Policy MAN 2
non-A1 uses permitted in			AMB 3		Policy MAN 2
individual primary retail areas	retail areas compared to the 2017 retail floor space study		AMB 4		

Analysis:

Eight planning permissions were granted, which are within the main shopping area. Every application complies with the policy criteria:

- Six applications to convert A1 use to A3,
- One application to demolish and rebuild (A1).
- One application to convert from A1 use to A2.

Consequently, it is considered that the plan's retail Policy is implemented efficiently as no permission has been granted to any use that is not town centre use (as noted in PPW). The Councils will continue to monitor the indicator.

Action:

The Visitor Economy

Tourism is a dynamic sector which changes continuously. It plays a substantial part in the economy of the plan's area. The visitor economy provides jobs, services and facilities that are essential to the well-being and enjoyment of local communities and residents of the plan's area. See the importance of tourism in Table1³ below:

2017	Gwynedd*	Anglesey
Total economic impact of tourism	£1.06 billion	£304.23 million
Total number of visitors (millions)	7.28	1.71
Number of staying visitors (millions)	3.53	1.03
Number of day visitors (millions)	3.75	0.68
Number of FTE 2 ⁴ jobs supported by tourism expenditure	15,601	4,102

^{*}including Snowdonia National Park

Supplementary Planning Guidance – Tourist Facilities and Accommodation

A draft version of this SPG was approved for a public consultation by the Joint Planning Policy Committee on 26 April 2018. This draft was prepared in consultation with officers from both authorities' Development Control Units and Tourism Units. Prior to this, the SPG was reviewed by the Joint Local Development Plan Panel on 22 March 2018.

The SPG was subject to a public consultation between 17 May and 28 June 2018. A total of 25 observations were received: Five general observations, two in support and 27 objections. The majority of changes to the supplementary planning guidance considered necessary to respond to the matters raised in the observations are minor changes; however, it is considered that the observations received on two matters require more significant changes to the SPG, namely:

- 1. How to define an excess of self-service accommodation, and;
- 2. How to deal with change of use and losing hotels.

As the SPG will be a relevant planning consideration following its adoption, the Councils believe it is important for stakeholders to have their say on these significant changes before the SPG is adopted. Therefore, it was agreed that a further consultation document for public inquiry would be circulated during a meeting of the Joint Planning Policy Committee on 26 October 2018.

A total of eight responses were received regarding the further consultation. The guidance has not yet been adopted, but it will be considered for adoption in the next phase.

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³ STEAM Report 2017

⁴ FTE = Full-time Equivalent

Indicator: D41					
Objective:	SO14	Manage the area as an alternative sustainable destination for tourists by providing facilities of a high standard that meet modern day needs and offer benefits throughout the year.			
Indicator:	Target:		Relevant	policy:	PS 14, TWR 1
			Outcome:		Trigger level:
D41 – Number of visitor attractions and facilities or	'		AMB 1	✓	No planning applications for new or improved visitor
improvements to	permitte		AMB 2		attractions or facilities
existing attractions		sites in	AMB 3		permitted for 3
and facilities permitted		accordance with policy TWR 1 AMB 4 consecutive year			
Analysis					

Analysis:

As the trigger level refers to two years, it is not possible to assess this indicator in full. Nevertheless, eight planning permissions have been granted for tourism attractions since the Plan was adopted. Permission has been granted for a wide range of attractions, including:

- New Zip Wire Courses
- New facilities in a family adventure park
- A new climbing wall
- A new visitor centre
- Improvements to a Visitor Centre
- Sailing Club and Watersports
- Lido/swimming pool and café

Action:

Indicator: D42						
Objective:	SO14	Manage the area as an alternative sustainable destination for tourists by providing facilities of a high standard that meet modern day needs and offer benefits throughout the year.				
Indicator:	Target:		Relevant	policy:	PS 14, TWR 3, TWR 5	
			Outcome:		Trigger level:	
D42 – Number of applications for new permanent and temporary	New permanent or temporary alternative camping units		AMB 1	✓	No planning applications for new permanent or temporary alternative	
alternative	permitte		AMB 3		camping units permitted	
camping units permitted	accordance with Policy TWR 3 or Policy TWR 5		AMB 4		for 2 consecutive years	
Analysis:						

As the trigger level refers to 2 years it is not possible to fully assess this indicator. However, 8 planning permissions for new alternative camping units: 5 for temporary alternative camping developments (TWR 5) and 3 for permanent alternative camping developments (TWR 3) were given, offering a variation of tourist facilities, improving the tourist offer and bring benefits to the local economy.

Action:



6.4 SUPPLY AND QUALITY OF HOUSING

Supplementary Planning Guidance - Housing Mix (2018)

This Supplementary Planning Guidance was adopted by the Joint Planning Policy Committee on 26 October, 2018, following a period of public consultation (17 May and 28 June 2018). 43 observations were received during the consultation period. Since adopting the guidance, it has been used as a material planning consideration for relevant planning applications.

This Supplementary Planning Guidance was published to provide greater detail and additional information, mainly to assist Authorities in applying Policy TAI 8 ('Appropriate Housing Mix') with consistency.

The Guidance states that Authorities acknowledge the importance of creating sustainable, inclusive, unique, mixed and balanced communities in every part of the Joint Local Development Plan area, be they towns or villages. There is an unequivocal need not only to improve the affordability of houses in the Local Development Plan area, but also to contribute to the number of outputs, including:

- Good quality homes that are designed well and built to a high standard, which includes sustainable designs, improved access for some groups e.g. people with care needs or those who need an accessible home that will be suitable for life (Lifelong Housing);
- A mix of market and affordable houses in order to support various households that live in towns and villages
- Housing developments in appropriate locations with access to a good range of community facilities, and easy access to employment opportunities, services and key infrastructure.

The Guidance provides a snapshot of the situation and the current housing provision (type, size and tenure) and considers the demand and challenges for the future. It subsequently notes the way in which the information and evidence should be brought together when submitting a planning application, in order to ensure a more balanced housing market.

Supplementary Planning Guidance – Affordable Housing (2019)

This Supplementary Planning Guidance was adopted by the Joint Planning Policy Committee on 15 April, 2019, following a period of public consultation (13 December 2018 and 31 January 2019). 31 observations were received during the consultation period. Since adopting the guidance, it has been used as a material planning consideration for relevant planning applications.

The Guidance provides further information about the Joint Local Development Plan's housing policies, specifically those that refer to the provision of affordable units. The Guidance is succinct and deals with the following matters:

- What is an Affordable House?
- Identifying the need for Affordable Housing
- Viability of providing affordable units
- Thresholds for ensuring an affordable provision
- Preparing Affordable Housing
- Eligibility of the occupants of affordable housing

Supplementary Planning Guidance - Local Market Housing (2019)

This Supplementary Planning Guidance was adopted by the Joint Planning Policy Committee on 22 March, 2019, following a period of public consultation (11 October and 22 November 2018). Eight observations were received during the consultation period. Since adopting the guidance, it has been used as a material planning consideration for relevant planning applications.

The Guidance provides further information about Policy TAI 5 (Local Market Housing), including:

- When is the policy relevant?
- Defining who is 'local'
- How are eligible households assessed?
- Maximum size of this type of property
- How to manage the occupancy of local market units and a mechanism for selling such property

Location of Housing (Part 1)

Indicator: D43					
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population			
Indicator:	Target:		Relevant Policy:		PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcome	:	Trigger Level:
D43 The housing land supply taken from the current Housing Land Availability Study	Housing land supply should not fall below 5 years as determined by the Housing Land Availability Study (TAN 1) in any given year		AMR 2 AMR 3 AMR 4	✓	Housing land supply falls below 5 years in any year taken from the Housing Land Availability Study (TAN 1)
(TAN 1)			AWK 4		(1741)
Analysis:	Analysis:				

The Housing Land Availability Study (JHLAS) 2019 (relevant for the 2018-19 period) for the Joint Local Development Plan area notes a housing land supply of 5.3 years.

For the 2017-19 period i.e. Housing Land Availability Study 2018, the land supply for housing was 6.3 years.

There is, therefore, a sufficient supply of land for housing in the Plan area.

Action:

Indicator: D44					
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population			
Indicator:	Target:		Relevant	Policy:	PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcome):	Trigger Level:
D44 The number of new housing units built in the Plan area	Target: Provide 7,184 new housing units over		AMR 1 AMR 2 AMR 3 AMR 4		The number of new housing units provided in the Plan area falls below the requirement for 2 consecutive years

Analysis:

See below a comparison of the number of units built in the Plan area against the target:

Year	Target	Actual number
2016/ 17	376	402
2017/ 18	505	462
2018/ 19	617	548

Since this is the first AMB prepared in relation to the JLDP, it states that the full picture and circumstances surrounding the housing provision must be assessed. Whilst the number of new housing units provided in the Plan area has fallen below the requirement for two years running (within the AMB 1 period), this is not deemed a reason to review the Plan.

When adding the number of completed units during the first three years to the table (i.e. 2016-19) in this indicator to the target figure, it is noted that 1412 units have been completed compared with a target of 1498 units. This is within 10% of the target figure. It is not believed that a shortfall of 86 units over a three-year period is cause for concern.

Some delay between adopting the Plan and providing the housing units is unavoidable. It is noted, in this regard, that the number of housing units provided has increased annually over the past three years. Information relating to the Joint Land Availability Study for Housing (JHLAS) 2019, shows that work has commenced or is ongoing on several housing designations within the Plan, and new planning permissions have been granted for some of the other designations. It is noted that the vast majority of the units identified on designated sites have been included within the five year supply as noted in the final JHLAS report.

The Councils, mainly through the JHLAS work, contact developers and landowners of designated sites for housing within the Plan and other large scale sites (5+) where there is extant planning permission. One of the outcomes hoped for through this is to encourage activity on derelict sites, where there has been no obvious sign of activity. It is hoped that this will trigger developments in order to increase the rate of development in future.

The Annual Monitoring Reports will, in future, be a means of assessing whether the rate of housing development is acceptable in line with this indicator, considering therefore the suitability of some of the housing designations in the Plan to contribute effectively to the target.

Action:

Indicator: D45					
Objective:	SO15 & SO16	housing sites accordance veconomic grow SO16: To proviousing units,	are avail vith the swith. vide a mixtof a range	lable in s settlement cure of goo e of types a	and appropriate range of ustainable locations in hierarchy to support d quality and affordable and tenures to meet the as of the population
Indicator:	Target:		Relevan	t Policy:	PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcom	e:	Trigger Level:
D45 Total housing units built on allocated sites in Gwynedd as a % of overall housing provision	within Polici 1,467 new h Gwynedd (i slippage all the Plan p equates to housing pro	ceen allocated es TAI 1 - 5 for rousing units in including 10% lowance) over period, which 19% of overall vision. pletion targets der of Plan Allocated sites 99 144 187 180 166 166 135 117 102 74	AMR 2 AMR 3 AMR 4		The overall number of new housing units built on allocated sites within Gwynedd falls below the requirement for 2 consecutive years
Analysis:					

The number of units completed on the designated sites specifically for housing has fallen below the targets noted for the two years relevant to the period of this AMB, along with the previous year. See below:

	Target	Actual number
2016/17	99	70
2017/ 18	144	77
2018/ 19	187	123

It is noted that some of the housing designations were granted planning permission before the date of adopting the Plan, often on the grounds that they were designations within the previous plan, and that this is responsible for most of the units noted in the table above i.e. units that have been completed. This is especially true in Gwynedd as the previous development plan, the Unitary Development Plan, overlapped the period of the JLDP. As noted in relation to the D44 indicator, some delay between adopting the Plan and providing the housing units on newly designated sites is unavoidable. The process of preparing a planning application to the point of completing units on site can be fairly long. The number of units provided on designated sites has increased annually during the first three years in terms of this indicator. Whilst the number of units provided on designated sites does not meet the target for these three years (and, thus, for two subsequent years as noted in terms of the trigger level), it is not believed that the Plan needs revising.

Along with an annual increase in the provision on designated site, it was noted that in 2018/19 a substantial proportion (45%) of all completed units in Gwynedd were located on housing designations. Work relating to the Joint Land Availability Study for Housing (JHLAS) 2019, shows that work has commenced or that developments continue on many of the designations, and new planning permissions have been granted for some of the other sites. It is noted that the vast majority of the units are on designated sites included within the five year supply as noted in the final JHLAS report. This is often based on information received by the landowner/developer at the time of preparing the JHLAS.

The Councils, mainly through the JHLAS work, contact developers and landowners of designated sites for housing and other large scale sites (5 units or more) where there is extant planning permission. One of the outcomes hoped for through this is to encourage activity on derelict sites. It is hoped that this will trigger developments in order to increase the rate of development in future. The Annual Monitoring Reports will, in future, be a means of assessing whether the rate of housing development is acceptable in line with this indicator, considering therefore the suitability of some of the housing designations in the Plan to contribute effectively to the target.

Action:

Indicator: D46					
Objective:	SO15 & SO16	housing sites accordance veconomic growns SO16: To prove	are avail with the s wth. wide a mixt of a range	able in settlement ure of goo	nd appropriate range of ustainable locations in hierarchy to support d quality and affordable and tenures to meet the as of the population
Indicator:	Target:		Relevan	t Policy:	PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcom	e:	Trigger Level:
D46 Total housing units built on allocated sites in Anglesey as a % of overall housing provision	within Polici 1,655 new h Anglesey (i slippage all the Plan equates to housing pro	been allocated es TAI 1 - 5 for rousing units in including 10% lowance) over period, which 21% of overall vision. appletion targets der of Plan Allocated sites 8 109 193 215 248 221 185 160 176 134	AMR 2 AMR 3 AMR 4		The overall number of new housing units built on allocated sites within Anglesey falls below the requirement for 2 consecutive years
Analysis:	2025/ 26	134			

The number of units completed on the designated sites specifically for housing has fallen below the targets noted for the two years relevant to the period of this AMB, along with the previous year. See below:

	Target	Actual number
2016/ 17	8	4
2017/ 18	109	49
2018/ 19	193	99

Akin to the situation in Gwynedd, it is noted that some of the housing designations were granted planning permission before the date of adopting the Plan, and this has been responsible for a proportion of the units completed, as noted in the table above. In contrast to Gwynedd, however, it is noted that the period for the previous development plan for Anglesey had ended long before the Joint LDP period. Anglesey, therefore, did not have the same continuity with previously designated sites (and sites that were being developed) being designated for the JLDP. A delay between adopting the Plan and providing housing units on newly designated sites is, therefore, unavoidable. The process of preparing a planning application to the point of completing units on site can be fairly long. The number units provided on designated sites has increased annually during the first three years in terms of this indicator. Whilst the number of units provided on designated sites does not meet the target for these three years (and, thus, for two subsequent years as noted in terms of the trigger level), it is not believed that the Plan needs revising.

Work relating to the Joint Land Availability Study for Housing (JHLAS) 2019, has shown that work has commenced or that developments continue on many of the designations, and new planning permissions have been granted on others. Many permissions have been granted on designations in Anglesey since adopting the Plan e.g. Ty'n Coed, Llangefni - permission for 144 units; Coleg Menai, Llangefni - permission for 153 units. In line with the information in the final JHLAS 2019 report, it is expected that a large proportion of the units on these sites, along with many of the other designations, will be developed within the next five years.

The Councils, mainly through the JHLAS work, collectively contact developers and landowners of designated sites and other large scale sites (5 units or more) where there is extant planning permission. One of the outcomes hoped for through this is to encourage activity on derelict sites. It is hoped that this will trigger developments in order to increase the rate of development in future. The Annual Monitoring Reports will, in future, be a means of assessing whether the rate of housing development is acceptable in line with this indicator, considering therefore the suitability of some of the housing designations in the Plan to contribute effectively to the target.

Action:

Affordable Housing

Indicator: D47					
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population			
Indicator:	Target:		Relevant	Policy:	PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcome);	Trigger Level:
D47 Total number of additional affordable housing built in the Plan area	Build 1,572 affordable housing in the Plan area by 2026 Completion targets for remainder of Plan period (2015 – 2026): Build an additional 345 affordable housing in the Plan		AMR 1		The overall number of additional affordable housing built within the Plan area is 10% or more below the cumulative requirement set in the Policy Target
	area by 2	-010	AMR 3		

		AMR 4	
	Build an additional 575 affordable housing in the Plan area by 2020		
	Build an additional 805 affordable housing in the Plan area by 2022		
	Build an additional 1035 affordable housing in the Plan area by 2024		
	Build an additional 1,266 affordable housing in the Plan area by 2026		
Analysis:			

In the 2015-18 period, it is noted that 224 affordable units were built in the Plan area. This is below the target of 345 noted (and the 10% allowance noted in the trigger level).

This is divided as follows:

2015-16: 83 units 2016-17: 80 units 2017-18: 61 units

Whilst the target for the provision between 2015-18 has not been reached, it is not believed that this means the Plan needs revising. Since this is an indicator that assesses information every two years, it is noted that information for 2018-19 has not been included in the above information. For 2018-19 it is noted that 193 affordable units have been completed in the Plan area. This is a significant increase on preceding years. In AMB 2 the 2018-19 provision can be assessed together with the units completed in 2019-20.

Information from the JHLAS 2019 survey notes that there is extant permission for 595 affordable units in Gwynedd and Anglesey (473 units have not been commenced and 122 units are being developed). In line with the information noted in the JLDP, it is noted that 462 of these units can be developed during the period of the Plan. There are numerous streams of this type of affordable unit in the existing land bank that could contribute to meeting the targets noted in this indicator.

JLDP policies note thresholds that are often below those noted in the previous development plans relating to the need for affordable provision. It can take time for this policy to lead to a significant increase in the number of affordable units developed in the Plan area.

It is also noted that the figure in terms of the number of affordable units is likely to be higher for the area that what is noted because it does not include housing units that are affordable due to their size and location.

Action:

Indicator: D48						
Objective:	SO15 & SO16	housing accordan economic SO16: To housing to	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population			
Indicator:	Target:	Relevant Policy: PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19			TAI 5, TAI 8, TAI 15-TAI	
			Outcome):	Trigger Level:	
			AMR 1	-		

D48 % affordable	Average %	AMR 2	Average % affordable
housing units	affordable housing	AMR 3	housing provision falls
permitted per	provision in line	AMR 4	below the indicative target
house price area	with indicative		per house price area for 2
target per house			consecutive years, unless
	price area		justified by Policy TAI 15

Analysis:

It is noted that the trigger level refers to two consecutive years. Since this is the first AMR, it will be important to establish the period for the second AMR in relation to this indicator and individual housing price areas. It is noted that the information below refers to sites where it is relevant to ask that a percentage of units be affordable in accordance with Policy TAI 15 i.e. a threshold of two or more units excluding sites in clusters or in the countryside. It does not consider permission on exempt sites where the proposal must be for 100% affordable housing.

The information is relevant for new permissions and applications to reconsider or extend the expiry date of the previous permission. These are all applications where the affordable provision must be considered in line with the content of Policy TAI 15. Therefore, it does not consider applications for reserved matters where the principle of the permission had already been given, nor does it consider certificates of lawfulness for residential use.

House Price Area: Gwynedd High Value Coastline

No relevant planning permission.

House Price Area: Rhosneigr

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
30%	1	2	0	0%	X

The affordable housing provision in this housing price area has not met the indicative target. In this instance, planning permission was granted without any affordable provision on the grounds that there was prior extant permission on the site (that did not include an affordable element). That permission was put under pressure under the requirement of Policy TAI 15 on the grounds that it was still reasonable to be implemented.

House Price Area: Beaumaris

No relevant planning permission.

House Price Area: Rural North West

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively.

House Price Area: Bridges Area

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
30%	2	20	3	15%	X

The affordable housing provision in this housing price area has not met the indicative target. One of the two permissions in question has provided the expected affordable element (33%); however, the affordable provision for the other permission was 12%. This provision was justified on the grounds of a viability assessment of the development. Based on the results of this assessment, the Local Planning Authority accepted an affordable provision below that which is noted in Policy TAI 15.

House Price Area: Trearddur and Rhoscolyn

No relevant planning permission.

House Price Area: South West

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
30%	1	6	6	100%	Х

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively.

House Price Area: Rural north east

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
30%	1	3	3	100%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively.

House Price Area: Larger Coastal Settlements

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
30%	6	75	35	47%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator. Whilst three of the permissions meet the policy target effectively, this hides the fact that not one affordable unit has been proposed for the three other permissions. One of these has been approved based on viability information and another was approved on the grounds that the units were considered to be affordable regardless (based on considerations such as size, design, etc.). It does not appear as though affordable provision was considered in the other permission.

House Price Area: Rural Centres

No relevant planning permission.

House Price Area: The Rural Centre

No relevant planning permission.

House Price Area: Northern Coast and South Arfon

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
20%	10	50	24	48%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator. Whilst four of the permissions meet the policy target effectively, this hides the fact that not one affordable unit has been proposed for the three other permissions. Three of these were approved because the units were considered to be affordable regardless (based on considerations such as their size, design, etc.). No affordable provision was requested in relation to one other permission on the grounds that it would have too great an impact on the integrity of a listed building. For one other permission, it was noted that one unit (out of two) could have been approved regardless on the grounds of permitted development rights, meaning that it would be irrelevant to consider Policy TAI 15 in relation to the single remaining unit. It does not appear as though affordable provision was considered in the other permission.

House Price Area: Rural West

Percentage of affordable Number of permissions	Number of units approved	Affordable housing	Percentage affordable	Financial contribution
------------------------------------------------	--------------------------	--------------------	--------------------------	------------------------

housing sought				housing provision	
20%	1	6	6	100%	Х

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively.

House Price Area: Llangefni

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	2	140	25	18%	Х

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively (both relevant sites independently meet the policy target).

House Price Area: Llŷn

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	4	44	14	32%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively (the four relevant sites independently meet the policy target).

House Price Area: West Coast and Rural Arfon

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	4	22	13	59%	Х

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively. It is noted that the affordable provision is in line with the policy requirements on two of the sites and one additional site has been approved on the grounds that the units are considered to be affordable regardless (based on considerations such as their size, design, etc.). As regards the other site, it is noted that permission has been granted for three open market units within the development boundary and six affordable

units outside it on an exception site. The affordable provision on this site is acceptable (66%) but for the purpose of this indicator, the six units considered in accordance with Policy TAI 16 ('Exception Sites') are not considered.

House Price Area: Holyhead

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	3	15	6	40%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator effectively (the three relevant sites independently meet the policy target).

House Price Area: Amlwch and the Hinterland

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	3	15	8	53%	Х

The affordable housing provision within this House Price Area meets the target noted in the indicator. Whilst two of the permissions meet the affordability target, it does not appear as though consideration has been given to affordable provision in the other permission.

House Price Area: The Mountains

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	2	20	17	85%	X

The affordable housing provision within this House Price Area meets the target noted in the indicator. It is noted, however, that no affordable units have been provided in relation to one of these permissions based on the results of a viability assessment, which showed that providing affordable units as part of the permission would not be viable.

House Price Area: Gwynedd East and the National Park

No relevant planning permission.

House Price Area: Blaenau Ffestiniog

Percentage of affordable housing sought	Number of permissions	Number of units approved	Affordable housing	Percentage affordable housing provision	Financial contribution
10%	1	4	0	0%	X

Whilst the affordable housing provision in this house price area has not reached the indicative target, it is noted that all units approved as part of the relevant proposal are considered to be affordable regardless based on aspects such as their size, design etc.

Conclusion

Table summarising the information for all House Price Areas

House Price Area	Percentage of affordable housing sought	True affordable housing provision (percentage)	Does it meet the target level?		
Gwynedd High Value Coastline	No re	elevant planning permis	ssion.		
Rhosneigr	30%	0%	X		
Beaumaris	No	relevant planning histo	ory.		
Rural North West	30%	100%	✓		
Bridges Area	30%	15%	Х		
Trearddur and Rhoscolyn	No relevant planning history.				
South West	30%	100%	✓		
Rural north east	30%	100%	√		
Larger Coastal Settlements	30%	47%	√		
Rural Centres	No re	elevant planning permis	ssion.		
The Rural Centre	No re	elevant planning permis	ssion.		
Northern Coast and South Arfon	20%	48%	✓		
Rural West	20%	100%	✓		
Llangefni	10%	18%	✓		
Llŷn	10%	32%	✓		

West Coast and Rural Arfon	10%	59%	✓
Holyhead	10%	40%	✓
Amlwch and the Hinterland	10%	53%	√
The Mountains	10%	85%	✓
Gwynedd East and the National Park	No relevant planning permission.		
Blaenau Ffestiniog	10%	0%	X

Notwithstanding three House Price Areas, it is noted that the general percentage of affordable houses provided as part of the relevant residential planning permissions are in line effectively with the indicative target as highlighted in Policy TAI 15. It is noted that this indicator requires that information be assessed for two consecutive years; thus, it will be important to consider the results of AMR 2 along with the information above.

Even when formal affordable units were not provided as part of a planning application, it is noted that several units have been granted permission on the grounds that the units are considered to be affordable regardless, based on considerations such as their size, design and location. Justification has been given, almost without exception, to other permissions where the relevant affordable housing provision has not been provided, such as those based on viability considerations.

Joint House Price Areas: Percentage affordable 30%

Number of permissions	l linite		Percentage of affordable units
12	120	61	51%

Joint House Price Areas: Percentage affordable 20%

Number of permissions	Number of units approved	Affordable housing	Percentage of affordable units
11	56	30	54%

Joint House Price Areas: Percentage affordable 10%

Number of permissions	Number of units approved	Affordable housing	Percentage of affordable units
19	260	83	32%

When considering house price areas jointly (based on the areas in which the percentage of affordable housing sought is consistent), it is noted that the affordable provision is in line effectively with the policy target.

It is noted that no financial contribution has been made to the detriment of not providing affordable units as part of a proposal (as is possible in accordance with the content of Policy TAI 15). Consideration could be given as to whether such contributions have been made by the AMR 2 period.

Action:

Indicator: D49					
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population			
Indicator:	Target:		Relevant policy:		PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19
			Outcome):	Trigger level:
D49 The number of planning	An increa	ase in the of	AMR 1	V	No increase in the number of affordable housing
applications permitted on rural		e housing	AMR 2		exception sites permitted for 2 consecutive years
exception sites	exception sites		AMR 3		Tot 2 consecutive years
	_	d to during 5 – 2016/	AMR 4		
Analysis:					

<u>Planning applications granted permission on rural exception sites during this AMR period</u> (all in 2018/19):

Plan Area: 6 sites (24 units)

Information for 2015/16 and 2016/17:

2015/16

Plan Area: Three sites (3 units)

2016/17

Plan Area: Two sites (3 units)

It is therefore noted that there has been an increase in the number of affordable housing exception sites receiving planning permission during this AMR period, specifically during the 2018/19 year, compared with the average during 2015/16 - 2016/17. This is, therefore, in keeping effectively with the target noted for this indicator.

Action:

Indicator: D50						
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population				
Indicator:	Target:		Relevant Policy:		PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19	
			Outcome:		Trigger Level:	
D50 Changes in residual Values		the m level of	AMR 1	✓	An increase or decrease of 5% of residual value in any	
across the housed price areas		ole housing	AMR 2		house price area in any	
identified in Policy	tified in Policy in accordance with		AMR 3		one year.	
TAI 15.			AMR 4			
Analysis:						

Policy TAI 15 of the Joint Local Development Plan identifies 21 House Price Areas. Since the adoption of the plan 1,010 housing units have been completed in the Plan area. The original viability study to support the percentage figures within Policy TAI 15 identified different house prices for 3, 4 and 5 bed detached dwellings, 3 bed semi-detached dwellings, 2 and 3 bed terraced dwellings, 1 and 2 bed flats and 2 and 3 bed bungalows.

Due to the low number of overall sales of new build dwellings in some of the house price areas as well as the lack of certain house types given that this is the first AMR, it is not possible to compare recent house prices with the 2016 assumptions for every house price area. However, this should become clearer in the AMR that will follow.

In light of this the Council commissioned work to understand the changes in building costs against general house prices between March 2016 and March 2019.

Between 2016 and 2017 there was a slight decline of -1.9% in overall house prices in Gwynedd with a minor increase of 0.2% on Anglesey. For the period 2017 to 2018 Gwynedd saw a slight increase of 0.6% with Anglesey seeing an increase of 4.3%. Finally between 2018 and 2019 Gwynedd saw an increase of 7% with an increase of 0.4% on Anglesey. On average for the Plan area house prices have increased by 5.3%.

In relation to build costs these show an increase of 7.5% between 2016 and 2017, 3.2% between 2017 and 2018 and 1.9% between 2018 and 2019. Overall there has been an increase of 12.6% in build costs since 2016.

The difference between house price and build cost since 2016 does not necessarily mean that viability has weakened because benchmark land value should fall accordingly.

In the higher value areas with 30% affordable provision the residual value is strong and this level is still viable. In the middle sub-markets 20% affordable provision looks reasonable with 10% affordable provision being viable for the majority of the house price areas in this category. For the lowest three sub markets (The Mountains, Eastern Gwynedd & National Park and Blaenau Ffestiniog) viability looks difficult, unless development takes place in a relative hot spot.

Overall the current position looks broadly similar to that at which the last viability study (2016) was carried out with the need to be flexible within the three weaker sub market areas.

The revised assessment suggests that viability has become more challenging since 2016, mainly because costs have risen faster than values. Nevertheless a viability overview suggests that the current policy position should be maintained.

Action:

Indicator: D51							
Objective:	SO15	sites are a	To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.				
	SO16	units, of a	To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population:				
		Key outpu	ıts:				
		 there will be a consistent minimum 5 year supply of land for housing; housing growth will be distributed across the Plan area in accordance with the spatial distribution; the supply of affordable housing units will have increased; the demand for sites for Gypsies and Travellers will have been addressed. 					
Indicator:	Target:		Relevant	policy:	PS1		
			Outcome):	Trigger level:		
D51 Prepare and adopt a		and adopt plementary	AMR 1	-	Not adopting a Supplementary Planning		
Supplementary		Planning AMR 2 Guidance within 6 mont					
Planning Guidance for Affordable	Affordal	dance for AMR 3 of the date of adopting the Plan.					
Housing.	Housing	g within 6 of the date	AMR 4				

Analysis:

There was delay before publishing the SPG in order to allow input into the process from the Councils' Housing and Property Officers.

The consultative draft SPG was the subject of a public consultation during December 2018 - January 2019. Comments received and the officers' draft response were discussed at the Joint Planning Policy Panel on 22 March 2019.

It is anticipated that the SPG will be adopted during the first quarter of the Annual Monitoring Report 2.

Action:

Work to produce the SPG will be monitored as part of a follow-up AMR.

Location of Housing (Part 2)

Indicator: D52						
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population				
Indicator:	Target:		Relevant policy:		PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19	
			Outcome):	Trigger level:	
D52 Number of local market housing units built in settlements identified in Policy TAI 5	Deliver the maximum level of Local market housing in settlements listed in Policy TAI 5.		AMR 1 AMR 2 AMR 3 AMR 4	-	Less than 10 local market housing units built in settlements identified in Policy TAI 5 in any one year	

Analysis:

2018/19 = 0 local market housing units completed 2017/18 = 0 local market housing units completed

During the period of this AMR, it is noted that planning permission had been granted for two applications for local market housing (for two houses). Whilst this proportion of permissions would not lead to meeting the target level, it is noted that Policy TAI 5 in relation to Local Market Housing has introduced a brand new policy principle that was not obvious in previous development plans. There is a time delay, therefore, between adopting the JLDP, accepting the brand new policy principle in the relevant settlements and then constructing such houses. It is not believed, therefore, that the fact that no local market units have been completed during the AMR 1 period is cause for concern.

Future Annual Monitoring Reports are, therefore, expected to demonstrate that an appropriate supply of local market housing is being provided.

Action:

Indicator: D53						
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth. SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population				
Indicator:	Target:	Relevant policy:		policy:	PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19	
			Outcome):	Trigger level:	
D53 Planning applications and	Retain agreeme condition		AMR 1	✓	Planning application or appeal to modify or remove	
appeals to modify or remove a S106	facilitate	delivery	AMR 2		S106 agreements or condition relating to local	
agreements or a	of local		AMR 3		market housing approved	
condition relating to local market housing	housing accordan Policy TA	ce with	AMR 4		or allowed (as appropriate) in any one year	

Analysis:

No planning applications or appeal decisions to modify or remove S106 agreements or conditions for local market housing have been approved or permitted.

In accordance with the Planning Act 1990, it is possible to appeal a planning obligation to the Planning Inspectorate after five years, if it has no relevant planning reasons. Before this, planning obligations may be renegotiated if the local planning authority and developers agree. However, bearing in mind that any planning permission for a local market house is based on policy within the JLDP adopted in 2017, it is highly unlikely that a Local Planning Authority would be willing to amend or remove a 106 condition/agreement relating to restricting a house to a local market house.

Action:

Indicator: D54						
Objective:	SO15 & SO16	SO15: To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.				
		SO16: To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population				

Indicator:	Target:	Relevant policy:		PS16, TAI1- TAI7, PS 18, TAI 5, TAI 8, TAI 15-TAI 19			
		Outcome):	Trigger level:			
D54 Prepare and adopt a	Prepare and adopt a Supplementary	AMR 1	-	Not adopting a Supplementary Planning			
Supplementary	Planning	AMR 2		Guidance within 6 months			
Planning Guidance for Local Market	Guidance for Local	AMR 3		of the date of adopting the			
Housing.	Market Housing within 6 months of the date of adopting the Plan	AMR 4		Plan.			
Action:							
Whilst the Local Market Housing Supplementary Planning Guidance was adopted in March 2019, this was not within the 6 month target from when the Plan was adopted.							
Whilst the policy target was not completed as anticipated, it is noted that is has been adopted within the AMR 1 period.							
Action:	Action:						
Target has been me	t. No need to continue	e to monito	r.				

Local Housing Market Assessment

At the hearings for the Joint Local Development Plan, the Council presented a 2013 Draft Local Housing Market Assessment (LMHA) for Gwynedd. It was acknowledged that it needed revising and updating. Gwynedd Council committed to review the LMHA by accepting that this is necessary to develop enough details about the type of housing and housing occupancy required to steer the development management decisions.

Due to a shortage of resources, there was delay in the timetable to prepare the LMHA for Gwynedd. However, a final draft copy has been created and after a period of consultation between February and March 2019; it is expected to be published in the first quarter of the AMR 2 period.

The main message of the assessment is that an additional supply of affordable housing is needed for Gwynedd communities to what is currently available. Other key findings show that there will be increased demand for affordable housing across Gwynedd in the private ownership, private rental and social rent sectors, which cannot be addressed with the current supply.

The LMHA also found that:

- Houses of median value and in the lower quartile are unaffordable for households with a median income;
- The private rental sector has grown substantially in Gwynedd over the past decade;
- Private rental levels are unaffordable for many low income households;
- The demand for social housing continues to be high across the area;

- The demand for one-bedroom social housing is not being addressed through the current stock;
- It is anticipated that the number of households will increase, and their size will decrease over the next decade;
- Long-term empty properties and restricted development sites could provide additional supply for the market;
- Based on population projections, 303 new households will be established every year in Gwynedd for the next five years;
- 707 additional social housing units are needed every year for five years to meet the current demand and the anticipated demand;
- 104 additional intermediate houses are needed every year for five years to meet the current demand and the anticipated demand.

Indicator: D55						
Objective:	SO15	To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.				
	SO16	To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population:				
		Key outpu	ıts:			
		 there will be a consistent minimum 5 year supply of land for housing; housing growth will be distributed across the Plan area in accordance with the spatial distribution; the supply of affordable housing units will have increased; the demand for sites for Gypsies and Travellers will have been addressed. 				
Indicator:	Target:		Relevant	policy:	PS1	
			Outcome):	Trigger level:	
D55 Prepare and approve a Local	Prepare and approve a LHMA		AMR 1	-	Not preparing and approving a LHMA study	
Housing Market		study for Gwynedd by April			for Gwynedd by April 2017.	
Area (LHMA) study	2017	~~ ~ <i>y</i>	AMR 3		20	
for Gwynedd			AMR 4			
Analysis:						

There was delay with the timetable to prepare and approve the Local Housing Market Study for Gwynedd, partly due to the lack of resources within the Housing Service.

A Project Board was established, led by Gwynedd Council Housing Officers and it included officers from the Research Unit, a Planning Officer from the Joint Planning Policy Unit and a Planning Officer from Snowdonia National Park. The evidence base, means of analysis, and the relevant sub-areas were agreed.

A public consultation on the final draft of the LHMA was held in February / March 2019.

It is anticipated that the Report will be published within Quarter 1 of the AMR 2 period.

Action:

Monitor that the Gwynedd LMHA is published within the AMB 2 period.

Gypsy and Traveller Accommodation

The Gwynedd and Anglesey Gypsy and Traveller Accommodation Assessment (2016) was approved by Gwynedd Cabinet on 19 January 2016 and by the Anglesey Working Committee on 8 February 2016.

Both Councils have been working to deliver the Recommendations of the 2016 Assessment, which is an extension of the current Llandygai Bangor site and a new permanent site for permanent needs in Penhesgyn, Penmynydd and the preparation of temporary sites in Caernarfon, Central Anglesey and Holyhead.

For residential sites, Gwynedd Council has granted permission for an extension and improvement for existing plots at Penhesgyn Gypsy site, which is currently being implemented. Anglesey County Council have carried out assessments to confirm the suitability of the Penhesgyn site. However, due to a change in demand from the unauthorised site and the need to prioritise the development of the temporary site in Central Anglesey, a planning application has not yet been submitted for this site.

For a temporary stopping place, Gwynedd Council has agreed to use the farthest end of the Shell car park in Caernarfon when there is demand, with appropriate facilities being provided for the gypsies / travellers. Following a consultation process, the site near Star was selected as a suitable site for temporary need. A full application (41LPA1041/FR/TR/CC) for change of use from agricultural land to a temporary stopping site (10 plots) for Gypsies and Travellers on land to the east of the Star crossroads, Star, was granted planning permission on 10 October 2018. After a consultation process, it was concluded that the two sites considered for Holyhead were unsuitable for earmarking as temporary stopping places for Gypsies and Travellers. Further research will have to be carried out to meet the needs of travellers en route to Ireland, and to measure the use of the port by Gypsies and Travellers.

A new Circular was published on 'Planning for gypsy, traveller and showmen (WGC 005/2018) sites', which contains guidance on identifying suitable sites for gypsies and travellers.

Indicator: D56						
Objective:	SO15	housing sit	To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.			
	SO16	To provide a mixture of good quality and affordable housing units, of a range of types and tenures to meet the housing requirements of all sections of the population:				
		Key outpu	Key outputs:			
		 there will be a consistent minimum 5 year supply of land for housing; housing growth will be distributed across the Plan area in accordance with the spatial distribution; the supply of affordable housing units will have increased; the demand for sites for Gypsies and Travellers will have been addressed. 				
Indicator:	Target:		Relevant	policy:	PS1	
			Outcome):	Trigger level:	
D56 Number of Traveller pitches for residential accommodation provided at Penhesgyn, Anglesey	at Penhesgyn, Anglesey by the end of 2017/ 2018		AMR 2 AMR 3 AMR 4		Failure to provide 4 pitches at Penhesgyn, Anglesey by end of 2017/ 2018	
Analysis:						

On 31 May 2016, the Anglesey Working Committee determined that land at Penhesgyn near Penmynydd would be selected as a potential site to meet the accommodation needs of Gypsies and Travellers, depending on the outcomes of further research to confirm the suitability of the site from a highways safety and health perspective, to be included in the Joint Local Development Plan. It was also agreed to appoint appropriate consultants in order to prepare a plan of the site and subsequent planning applications.

Capita was appointed to undertake the site suitability assessment, create a detailed plan, undertake a pre-planning enquiry, prepare a planning application, go through the planning process, prepare tender documents, procure a contractor and prepare a construction contract.

A Project Group was set up that included officers from the Housing Service, Property, Environmental Health, the Joint Planning Policy Unit, the Police and Capita.

Several technical assessments were conducted that looked at a general evaluation of the site, an air quality assessment, a noise assessment, and an ecological assessment. The findings from this work showed that the Penhesgyn site was appropriate for a permanent residential development for travellers. Some mitigating measures will have to be incorporated in the plan's proposals in order for the site to meet some needs, especially in relation to noise and air quality.

Developing the Penhesgyn site affects one landowner, and the Council will have to procure part of an agricultural field in order to create an entrance to the proposed permanent site.

The Working Committee agreed, on 14 February 2017, to move forward with the next step of the project, which is to design the sites and work out the costs, and submit a further report to the Working Committee in June 2017.

During 2017, draft plans were prepared for the site, and these were discussed with members of the Traveller community located at the Lôn Pentraeth site.

An application was made for Screening on 6 April 2017, to change use to a traveller site, including four amenity blocks and other ancillary developments on land near Penhesgyn, Menai Bridge.

There was a change in the need for the site as only one person of the four identified in the 2016 Assessment remains on the site. It has been difficult to hold discussions to relocate the individual who, in the past, has stated reluctance to move to the Penhesgyn site.

Because of the change in circumstances for travellers on the Lôn Pentraeth site, and the need to develop a temporary site off the A5 near Star, the consultants prioritised progressing with obtaining planning permission for this site (see details in a response to the D58 indicator below).

The Council continues its endeavours to contact the remaining individual on the Lôn Pentraeth site, to discuss his relocation and to agree a specific timetable to address this need.

Α			

Anglesey County Council to continue to seek a resolution to the need for an unauthorised site on Lôn Pentraeth.

Indicator: D57						
Objective:	SO15	To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.				
	SO16	housing un	its, of a rar	nge of type:	d quality and affordable s and tenures to meet the ions of the population:	
		Key outpu	ıts:			
		 there will be a consistent minimum 5 year supply of land for housing; housing growth will be distributed across the Plan are in accordance with the spatial distribution; 				
		 the superior increase 		ffordable h	nousing units will have	
		 the demand for sites for Gypsies and Travellers will have been addressed. 				
Indicator:	Target:		Relevant	policy:	PS1	
			Outcome):	Trigger level:	
D57 The number of			AMR 1		Failure to provide	
additional Gypsy pitches provided on		al pitches xtension to			additional 5 pitches on an extension to the	
an extension to the	the	existing	AMR 2		existing residential	
existing residential		ial Gypsy	AMR 3		Gypsy site adjacent to	
Gypsy site, adjacent to the	site adja Llandyg	acent to the	AMR 4		the Llandygai Industrial Estate, Bangor by end	
Llandygai Industrial	Industri				of 2017/ 2018	
Estate, Bangor		by the end				
	of 2017	2018			Failure to provide a	
	Provide	0			cumulative total of 10 additional pitches on an	
		a ive total of			extension to the	
	10	additional			existing residential	
	pitches				Gypsy site adjacent to the Llandygai Industrial	
		extension to the			Estate, Bangor by the	
	_	residential			end of 2026	
	Gypsy	site				
	adjacen Llandyg					
	Industri					

	Bangor by the end of 2026		
Anglyoige		 	<u> </u>

Analysis:

The Council has submitted three planning applications for redeveloping the site and increasing the number of plots from 7 to 12 during 2017 and 2018.

The Council has received a Welsh Government grant to undertake this work. The work was planned for completion by the end of March 2019. However, because of biodiversity issues and poor weather, the timetable has slipped. An agreement was reached with Welsh Government to extend the period of expenditure.

The work of redeveloping the site is currently underway and this is expected to be completed by the second quarter of the AMR 2 period.

Action:

Indicator: D58							
Objective:	SO15	To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.					
	SO16 To provide a mixture of good quality and affordal housing units, of a range of types and tenures to meet housing requirements of all sections of the population: Key outputs: • there will be a consistent minimum 5 year supply land for housing;						
		 housing growth will be distributed across the Plan in accordance with the spatial distribution; the supply of affordable housing units will increased; the demand for sites for Gypsies and Travellers have been addressed. 					
Indicator:	ndicator: Target:		Relevant	policy:	PS1		
			Outcome):	Trigger level:		
D58 The need for additional pitches identified in a Gypsy Traveller Accommodation Needs	Provide number and type of pitches to address need identified in the GTANA by the end of 2026		AMR 1 AMR 2 AMR 3 AMR 4	-	Failure to provide number and type of additional pitches to address need identified in the GTANA by the end of 2026		
Assessment (GTANA)							
Analysis:							

The Gypsies and Travellers Accommodation Needs Assessment 2016 identified the need for temporary sites, one in the Caernarfon area of Gwynedd and two sites on Anglesey one in the centre of Anglesey and the other in Holyhead. For the Anglesey sites, the sites in the centre of Anglesey should be able to accommodate 15 caravans, and 12 caravans in Holyhead.

Gwynedd

In order to meet the need for a temporary site in the Caernarfon area, the Council has agreed to use the farthest section of the Shell car park in Caernarfon when there is demand, and that appropriate facilities be provided for the Gypsies / Travellers.

Anglesey - Centre of the Island

The Site near Star was selected as the most appropriate location for a temporary stopping site for the Gypsy and Travellers following a site selection process and public consultation held by the Isle of Anglesey County Council in 2016.

General and technical appraisals were conducted on site by *Capita Real Estate and Infrastructure* in November and December 2016; reports were presented to the Working Committee in February 2017 and published on the Council's website. The purpose of the technical evaluations was to establish whether there were any technical reasons or restrictions that could prevent the site from being suitable for use as a temporary site for Travellers. In addition to the specific technical appraisals, attention was also given to other more general considerations such as the size of the site, the entrance and other physical characteristics.

It was found that the proposed temporary Traveller site was acceptable from a planning perspective, and that this had taken into consideration the many technical assessments held, such as air quality, noise, ecological and flood risk assessments.

Originally, it was believed that 15 plots with space for a caravan and towing vehicle would be needed. Having reviewed the trends in the number of Gypsies and Travellers who have visited the island in recent years, and in order to use the land at the centre only, the number of plots has been reduced from 10 formal plots with services, but with an option to site some additional caravans if necessary. There is space for this on this central piece of land.

Proposals for the Star site have been reviewed many times in terms of the operational requirements and the needs in terms of services, providing facilities, site safety considerations, and providing arrangements for appropriate restricted and authorised access. This was achieved through the work of the Technical Working Group and the Project Board. Furthermore, discussions were held with the Gypsy and Traveller communities that have led on further refining the proposals for the plan.

A full application (41LPA1041/FR/TR/CC) for change of use from agricultural land to a temporary stopping site (10 plots) for Gypsies and Travellers on land to the east of the Star crossroads, Star, was granted planning permission on 10 October 2018.

Work on developing the site is expected to commence in Quarter 4 of 2019/20.

Anglesey - Holyhead

The Council consulted on two possible sites in Holyhead for a temporary Gypsy and Traveller site.

The Council noted that neither of the two sites is suitable to be earmarked as a temporary stopping site for Gypsies and Travellers following the consultation process. A short term solution needs to be found for Holyhead, by installing bins to reduce domestic waste and illegal waste at locations in Holyhead, where it appears that Travellers stop over without permission. Further research will have to be carried out to meet the needs of travellers en route to Ireland, and to measure the use of the port by Gypsies and Travellers. Because of the lack of land in public ownership in Holyhead, discussions will need to be held with private land owners in order to find suitable land for Temporary Stopping Places for Irish Travellers who occasionally stay in Holyhead on their way to and from the port.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D59					
Objective:	SO15	O15 To ensure that a sufficient and appropriate range of housing sites are available in sustainable locations in accordance with the settlement hierarchy to support economic growth.			
	SO16	housing ur	nits, of a rar	nge of types	d quality and affordable s and tenures to meet the ons of the population:
		Key outpu	ıts:		
		 there will be a consistent minimum 5 year supply of land for housing; housing growth will be distributed across the Plan area in accordance with the spatial distribution; the supply of affordable housing units will have increased; the demand for sites for Gypsies and Travellers will have been addressed. 			
Indicator:	Target:		Relevant	policy:	PS1
			Outcome):	Trigger level
D59 The number of unauthorised		changes in or pitches	AMR 1	-	The number of encampments and
Gypsy & Traveller		mpare with	AMR 2		length of stay suggests
encampments		of pitches in	AMR 3		a need for additional
reported annually and length of stay	the inte period.	er GTANA	AMR 4		supply of pitches.
Analysis:					

In Gwynedd, 11 different unauthorised sites were reported on. The number of caravans ranged from one to 15 with the length of stay varying from two nights to a maximum of 12 nights.

In terms of location, most were in Bangor (five sites) and locations had one visit each at Caernarfon, Porthmadog, Morfa Nefyn, Nefyn, Abererch and Abergwyngregyn.

It is believed that some of the visits in the Bangor area are from Gypsies who historically visited a site on Anglesey which is no longer available to them. It is expected that developing a temporary site in Star will help with this.

On Anglesey, five unauthorised sites were reported on. The number of caravans ranged from one to 14, and the length of stay ranged from one night to a maximum of 15.

In terms of location, the most were in Holyhead (four sites) and another in Mona.

Those identified in Holyhead had all stayed one night, which suggests they were awaiting the ferry to Ireland.

From reviewing the situation, nothing is causing concern at present

Action:

No action currently required. Continue to monitor as part of the next AMR to see whether similar patterns emerge in future.

6.5 NATURAL AND BUILT ENVIRONMENT

Conserving and Enhancing the Natural Environment

Technical Advice Note (TAN) 24: The Historic Environment

The TAN was published in May 2017 and therefore effectively post-dates the policies of the Local Development Plan. However, it is considered that the policies within the Plan are consistent and support the advice contained within the TAN. The TAN provides guidance on how the planning system considers the historic environment during both the development plan preparation and decision making on planning and Listed Building consent applications.

The TAN supplements the Historic Environment (Wales) Act 2016, and should be read in conjunction with Planning Policy Wales, and the Welsh Government's Historic Environment Service (Cadw) best practice guides, all of which should be taken into account by local planning authorities during the determination of planning applications.

Supplementary Planning Guidance

The LDP noted that two SPG's were to be produced relating to the natural and built environment (i.e. Local Biodiversity and Historic Assets). Although initial work has been undertaken in relation to the SPG's, the Joint Planning Policy Unit are currently considering options in relation to the most appropriate way forward with regard to the content and format of the SPGs.

World Heritage Site Candidate - Slate Industry of North Wales

The slate landscape of North West Wales have been nominated for UNESCO World Heritage site status. The intention is to submit a formal bid to UNESCO sometime in 2019 which will then be considered by the International Council of Monuments and Sites and the World Heritage Committee in 2021.

Indicator: D60							
Objective:	SO17	Protect, enhance and manage the natural and heritage assets of the Plan area, including its natural resources, wildlife habitats, and its landscape character and historic environment					
Indicator:	Target:		Relevant Policy		PS19, AMG1, AMG2, AMG3, AMG4, AMG5, AMG6, PS20, AT1, AT3, AT4		
			Outcome):	Trigger Level:		
D60 - Number of planning applications		rsity or ersity value y important	AMB 1	✓	One application permitted contrary to Policy AMG 5		
		aintained	AMB 3		or Policy AMG 6		

permitted on locally	or enhanced in	AMB 4	
important	accordance with		
biodiversity and	Policy AMG 5 and		
geodiversity sites			

Analysis:

No planning permission has been approved, contrary to policy AMG 5 and AMG 6 during the monitoring period.

It appears that the policies are implemented effectively. Nevertheless, it should be ensured that the process outlined in policy AMG 6 regarding the assessment/evaluation of the biodiversity value of 'candidate' wildlife sites are followed, and that only sites (following assessment/evaluation) qualified to be confirmed as 'wildlife sites' are considered under this policy. It is noted that this point is only relevant to Gwynedd Council's Planning Area.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D61						
Objective:	SO17	Protect, enhance and manage the natural and heritage assets of the Plan area, including its natural resources, wildlife habitats, and its landscape character and historic environment				
Indicator:	Target:		Relevant	Policy	PS19, AMG1 AMG3, AMG4 AMG6, PS2 AT3, AT4	4, AMG5,
			Outcome:		Trigger Level:	
D61 - Number of planning applications	No planning applications permitted that are		AMB 1 AMB 2	✓	One plann application permitted contrary to	planning trary to
permitted on nationally or			AMB 3		Policy PS 19	
internationally designated sites or on sites that affect the biodiversity or geodiversity value of the designated sites	geodive of nat internat	harmful to the biodiversity or geodiversity value				

Analysis:

The total of approved planning applications that were entirely/partially within nationally or internationally designated sites of biodiversity or geodiversity value (i.e. Special Areas of Conservation, Special Protection Areas, Ramsar, Sites of Special Scientific Interest, National Nature Reserves) was eight. Nevertheless, it is not considered that these permissions disturb the international/national biodiversity or geodiversity value of these designations. Consequently, it is considered that these permissions comply with policy PS 19, and that the policy is implemented effectively.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D62							
Objective:	SO17	Protect, enhance and manage the natural and heritage assets of the Plan area, including its natural resources, wildlife habitats, and its landscape character and historic environment					
Indicator:	Target:		Relevant	Policy	PS19, AMG1, AMG2, AMG3, AMG4, AMG5, AMG6, PS20, AT1, AT3, AT4		
			Outcome):	Trigger Level:		
D62 Number of planning applications permitted for major development in an Area of Outstanding Natural Beauty (AONB).	applicat permitte develop which a to an	applications permitted for major development, which are harmful			One planning application permitted contrary to Policy PS 19 and Policy AMG 1		
Analysis:							
Two planning applications for major developments were approved during the monitoring period, namely applications for two hotels on Parc Cybi, Holyhead, which is identified in the Joint LDP as a safeguarded employment site. During the process of considering these relevant planning applications, appropriate consideration was given to the impact of these developments on the AONB. A conclusion was reached that these applications complied with Policy PS 19 and Policy AMG 1 of the Joint LDP. Consequently, it is considered that these policies are implemented effectively.							
Action:	Action:						
No action currently re	equired. (Continue to	monitor as	part of the	next AMR.		

Preserving and Enhancing Heritage Assets

Indicator: D63							
Objective:	SO17	Protect, enhance and manage the natural and heritage assets of the Plan area, including its natural resources, wildlife habitats, and its landscape character and historic environment					
Indicator:	Target:		Relevant Policy	PS19, AMG1, AMG2, AMG3, AMG4, AMG5, AMG6, PS20, AT1, AT3, AT4			

		Outcome):	Trigger Level:
D63 - Number of Planning	No Planning application	AMB 1	✓	One Planning application permitted
applications	permitted that are	AMB 2		contrary to Policy PS 20
permitted in Conservation	harmful to the character and	AMB 3		or Policy AT1
Areas and World	appearance of a	AMB 4		
Heritage Sites or sites that affect				
their historic or	Universal Value of			
cultural values	World Heritage Sites			

Analysis:

No planning permission was granted to applications that were contrary to policies PS 20 and AT 1 during the monitoring period. Zero planning applications were approved within the World Heritage Site, and a total of 156 planning applications (full/outline) within the Plan's Conservation Area. It is considered that these permissions comply with Policies PS 20 and AT 1 and that the policy is therefore implemented effectively.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D64						
Objective:	SO17	assets of t wildlife hab	Protect, enhance and manage the natural and heritage assets of the Plan area, including its natural resources, wildlife habitats, and its landscape character and historic environment			
Indicator:	Target:		Target: Relevant Policy		PS19, AMG1, AMG2, AMG3, AMG4, AMG5, AMG6, PS20, AT1, AT3, AT4	
			Outcome:		Trigger Level:	
D64 – Prepare and adopt a Supplementary Planning Guidance relating to Heritage Assets	Prepare and adopt a Supplementary Planning Guidance in relation to Heritage Assets within 18		AMB 1 AMB 2 AMB 3 AMB 4	-	Not adopting a Supplementary Planning Guidance within 18 months of the Plan's adoption	
	months Plan's a	of the adoption				
Analysis:						
Initial work relating to preparing the SPG is underway. However, in light of the need to prioritise other SPG, this SPG has not yet been the subject of a public consultation period.						
Action:						

No action currently required. Continue to monitor as part of the next AMR.

Waste Management

Indicator: D65								
Objective:	SO18	_	Encourage waste management based in the hierarchy of reduce, re-use, recovery and safe disposal.					
Indicator:	Target:		Relevant	policy:	GWA 1			
			Outcome):	Trigger leve	el:		
D65 – The amount of land and facilities	land ar	n sufficient nd facilities	AMB 1	✓	Triggers established		be a	
to cater for waste in the Plan area		er for the ea's waste	AMB 2		regional leve accordance TAN21	level in	in with	
lile Flaii alea		onfirmed at	AMB 3				Witri	
	a region accorda TAN monitor arrange	21 waste ing	AMB 4					

Based on the North Wales Waste Monitoring Report, April 2017, there is no need to provide additional non-hazardous and non-reactive waste landfill within the North Wales region, and careful consideration should be given to the possibility of an over-provision in

dealing with proposals to develop further residual waste treatment in the region.

In accordance with the requirements of TAN 21, Waste Monitoring Reports must be undertaken in order to identify whether sufficient regional landfill and waste treatment capacity is maintained; whether the spatial provision is sufficient to meet this need; and whether local planning authorities need to undertake necessary steps to meet any unforeseen issue, and to enable Welsh Government and local planning authorities to provide a strategic overview of trends in the waste sector to inform the LDP and provide guidance when dealing with waste planning applications.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D66						
Objective:	SO18	SO18 Encourage waste management based in the hierarchy of reduce, re-use, recovery and safe disposal.				
Indicator:	Target:		Relevant policy:		GWA 1	
			Outcome):	Trigger level:	
D66 – Number of planning	Increas number		AMB 1	-	No planning applications for waste	

	management	AMB 2	management facilities
_	facilities provided		on employment sites
facilities on employment sites identified in Policy GWA 1 and Policy CYF 1.	sites identified in Policy GWA 1 and	AMB 4	identified in Policy GWA 1 and Policy CYF 1.

Analysis:

Four planning permissions were approved for waste management activities on employment sites, which include:

- Anaerobic digestion activities
- Landfill
- General waste activities
- Aggregates Restoration Station

Consequently, it is considered that Policies CYF 1 and GWA 1 are implemented efficiently. The Councils will continue to monitor the indicator.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Minerals

Indicator: D67	Indicator: D67						
Objective:	SO19	Meet the results of the sustainable		ninerals lo	cally and regionally in a		
Indicator:	Target		Relevant	Policy:	PS 22, MWYN 6		
			Outcome):	Trigger Level:		
D67 – The extent of primary land-won		n a n 10 year	AMB 1	✓	Less than a 12 year land supply of crushed		
aggregates		supply of	AMB 2		rock aggregate		
permitted in accordance with			AMB 3		reserves in the Plan		
the Regional Technical Statement for Aggregates expressed as a percentage of the total capacity required as identified in the Regional Technical Statement (MTAN)	reserve: through Plan pe Plan ar	S	AMB 4		area in any one year		

Analysis:

At the end of 2016, there was a residual 42.94 million tonnes of permitted crushed rock aggregate reserves, which is far above the threshold level. Source: North Wales Regional Aggregates Working Group Annual Monitoring Report (2016). The information is based on the distribution outlined in the Initial Review of the Regional Technical Statement (RTS) that is undertaken every five years.

Each review of the Regional Technical Statement provides a mechanism in order to encourage the national sustainability objectives that every individual Local Authority in the region need to fulfil over a 25 year period for crushed rock (which is sufficient to fulfil the requirements of MTAN1 of achieving a 10 year land bank) during the 15 year period of the Joint LDP. The preferred areas for crushed rock in Policy MWYN 2 of the JLDP exceeds the minimum allocation needed to meet the required provision identified in the Regional Technical Statement.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D68						
Objective:	SO19	Meet the needs of minerals locally and regionally in a sustainable manner.				
Indicator:	Target	et Relevant Policy: PS 22, MWYN 6				
			Outcome):	Trigger Lev	/el:
D68 – Sand and gravel land supply in the Plan area.	through Plan pe Plan a	m 7 year supply of and gravel	AMB 2 AMB 3 AMB 4	✓	One application contrary MWYN 6	Planning permitted

Analysis:

North Wales had approximately 15.70 million metric tunnels of residual sand and gravel at the end of 2016 (the Plan area's contribution towards this total was 1.175 million). Using the average sales of over 10 years, as recommended by Welsh Government in their CL-04-14 policy explanation letter, this is equivalent to a land bank of 21.8 years.

The information is based on the distribution outlined in the Initial Review of the Regional Technical Statement (RTS) that is undertaken every five years. Each review of the Regional Technical Statement provides a mechanism in order to encourage the national sustainability objectives that every individual Local Authority in the region need to fulfil over a 22 year period for sand and gravel (which is sufficient to fulfil the requirements of NCTM1 of achieving a 7 year land bank) during the 15 year period of the Joint LDP. Whilst the landbank of sand and gravel for the Plan area is below the 7 year threshold, the preferred areas identified in Policy MWYN 2 of the JLDP exceeds the minimum allocation needed to meet the required provision in the Regional Technical Statement.

The second review of the Regional Technical Statement is expected in early 2020 and will be reported upon in the next AMR.

Action:

No action currently required. Continue to monitor as part of the next AMR.

Indicator: D69						
Objective:	SO19	Meet the needs of minerals locally and regionally in a sustainable manner.				
Indicator:	Target	Relevant Policy: PS 22, MWYN 6				
			Outcome) <u>:</u>	Trigger Lev	rel:
D69 – Number of Planning applications permitted within a mineral buffer zone	permitte mineral zone th lead sterilisa mineral unless accorda	nat would to the tion of the Resource,	AMB 2 AMB 3 AMB 4	✓	One application contrary MWYN 6	Planning permitted

Analysis:

38 planning permissions were granted on sites within a mineral buffer zone. The types of permission varies from being housing developments to developments that are specifically involved with operating the mineral and waste sites.

No planning permission was granted within a mineral buffer zone that is contrary to Policy MWYN 5. Consequently, it is considered that Policy MWYN 5 is implemented efficiently. The Councils will continue to monitor the indicator.

Action:

No action currently required. Continue to monitor as part of the next AMR.

CHAPTER 4: CONCLUSIONS AND RECOMMENDATIONS

As this is the first AMR and as such sufficient time has not elapsed since adoption it is difficult to identify any trends from the evidence presented in the report. Furthermore, the AMR inevitably includes development that were granted under local planning policies that were in place in the plan area prior to the adoption of the JLDP, but built during this AMR period.

This AMR will provide the baseline evidence on the indicators for comparison in future years to enable the Councils to identify any trends.

While it has been outlined above that any trends are difficult to determine at this early stage good progress is being made in delivering the targets outlined in the monitoring framework and there is no evidence to suggest and therefore to justify the need for a review at this early stage.

While the implementation of the LDP is in the early stages there are positive outcomes as outlined below:

Policy PS1: Welsh Language and Culture was used in a planning appeal soon after the adoption of the Local Development Plan to dismiss an appeal for 366 houses in Bangor as the Planning Inspector did not consider that sufficient information was provided to prove that there would not be a negative impact on the Welsh Language which was contrary to Strategic Policy PS1. It must be stressed that this was prior to the adoption of the Maintaining and Creating Sustainable and Distinctive communities SPG (To be adopted during the first quarter of AMR2), which will provide further guidance on how to ensure that applications that meet the threshold set out in policy PS1 will help to maintain and create distinctive and sustainable communities. The SPG will include methodologies to prepare both Welsh Language Impact Assessments and Welsh Language Statements. In addition to conclusions on policy PS1 the housing policies were also considered by the Inspector, the site which was the subject of the appeal was an allocation in the Unitary Development Plan but it was not carried forward to the JLDP, in considering this and the newly adopted housing policies the Inspector found that the principle of development was unacceptable given its location, scale and level of affordable housing.

202 affordable houses have been given permission since the LDP was adopted and 254 affordable housing units were completed during the 2017-19 period. This shows a significant increase in the number of affordable housing units completed in 2018/19 (195 units) compared to previous years. These figures do not include housing that is affordable due to its location, and size as the case may be in certain areas within the Plan area and therefore the provision of housing that is affordable is likely to be higher than this figure.

The distribution of new housing is in line with the spatial strategy set out in the LDP which ensures that housing is distributed based on the settlements level of service provision, function and size (population) and subject to its environmental, social and infrastructure capacity to accommodate development.

Tier	Number of units approved	Target in the JLDP	Percentage of all residential permissions
Sub-regional Centre and Urban Service Centres	298	53%	55%
Local Service Centres	127	22%	23%
Villages, Clusters and the Countryside	118	25%	22%
Total	543	-	-

In June 2018, Horizon submitted a Development Consent Order application in order to develop a new nuclear power plant, and a public inquiry was held. Hitachi announced its intention to delay the proposal of developing the new Nuclear Power Station; however, Horizon confirmed that it would continue to allocate resources to ensure that the process of examining the application is completed, and a decision is expected at the end of October 2019.

On the whole the indicators contained within the monitoring framework are performing in accordance with expectations, where the policy target is not being achieved there are currently no concerns regarding policy implementation. In many cases where the policy target is not being achieved this is because sufficient time has not elapsed since the adoption of the JLDP to allow the policies to deliver the plan objectives.

The Councils are required to review the plan every 4 years unless there are circumstances which arise from the conclusions of the AMR which indicate the need for an earlier review. This first AMR does not indicate this and therefore does not justify the need for an early review therefore the review will take place in 2021 unless future AMRs provide evidence to indicate otherwise.

Changes nationally and locally have been outlined in chapter 2 of the AMR, while these changes will be considered during any future review it is not considered that they impact the Plan in such a way that a review is required at this stage. Future AMRs will report on any changes both nationally (including the publication of the National Development Framework) and locally and consider whether they result in a change on a scale that would require a full or partial review of the plan.

There is no evidence which suggested that the Plan requires a full or partial review at this stage for the following reasons:

- This is the first AMR following adoption and no trends have been identified.
- No policies have been identified as failing to deliver the objectives of the plan

- Some developments reported on are decisions which were made before the adoption of the JLDP.
- Appeal decisions since the adoption of the JLDP have supported the policies and strategy of the Plan.
- The new housing permitted has been in accordance with the spatial strategy.
- 254 affordable housing units have been completed in 2017-2019 and this is a significant increase on previous years, the number of completions in on track to meet the target set out in the monitoring framework.
- The Councils have a land supply of 5.3 years above the 5 years as required by TAN1.
- Proposals for new employment development on safeguarded sites have been supported by the policies within the JLDP.
- On the whole the indicators contained within the monitoring framework are performing in accordance with expectations, where they are not being achieved there is no concerns regarding policy implementation

The JLDP will continue to be monitored in line with the monitoring framework as set out in Chapter 7 of the JLDP.



APPENDIX 1

1. SUSTAINABILITY APPRAISAL MONITORING

- 1.1 The JLDP was subject to Sustainability Appraisal (SA) including Strategic Environmental Assessment (SEA) as an iterative process through the plan preparation process. The SA incorporated the SEA requirements in accordance with EU Directive 2001/42/EC. The purpose of the SA was to appraise the likely social, environmental and economic effects of the Plan, to ensure they were consistent with the principles of sustainable development. The SA of the JLDP identified 11 objectives and 29 indicators which are intended to measure the social, economic and environmental impact of the Plan.
- 1.2 It should be noted that the monitoring programme contained within the Sustainability Appraisal Report was preliminary and only identified potential indicators. The monitoring process has found that there is opportunity to improve the SA monitoring to ensure that appropriate data is collected. Whilst none of the indicators are deleted, it should be noted that the analysis makes it clear where information is unavailable and/or not applicable. In some instances information is no longer available (or relevant); in other instances the data available is of insufficient detail to enable useful monitoring.
- 1.3 There are a number of SA indicators where information is not published annually, for example those based on the census. The purpose of the monitoring framework is to review changes on an annual basis, as a consequence these are not necessarily going to be useful moving forward in terms of future monitoring. They have however been retained in order to provide a baseline, further work will be undertaken in time for the next AMR to determine whether alternative sources of information are available.
- 1.4 It should be noted that the traffic light rating system used for the LDP Monitoring Indicators has not been taken forward for use with the SA Monitoring. Many of the SA objectives are aspirational in nature and to some extent would be information monitored in an ideal world scenario. In addition, the LDP alone would not be the only factor that would need to be considered in achieving their aims. The SA Monitoring does not include targets as such, unlike the LDP monitoring, it would therefore prove difficult to interpret the commentary into a traffic light rating.
- 1.5 As this is the first year of collation (2017-2019), since the adoption of the JLDP the monitoring will primarily be used to set the baseline for the monitoring process. The data collected includes a mix of qualitative and quantitative data with a commentary under each SA objective to describe progress. Each SA Objective is assessed against the relevant monitoring indicators, with the findings set out in the sections below. The following colour coding has been used to give an overall summary of the findings for each indicator:

Colour	Indication
✓	Positive Impacts
+/-	Mixed Impacts
3C	Negative Impacts

0	Neutral / Data Unavailable

Summary of SA Monitoring

1.6 Table 1 sets out the summary assessment of the results of the Sustainability Appraisal Monitoring. A summary analysis of these results is provided in paragraph 1.7.

Tak	Table 1: Monitoring the Sustainability Appraisal – Summary				
	Objectives	Result			
1	Maintain and enhance biodiversity interests and connectivity	✓			
2	Promote community viability, cohesion, health and well being	0			
3	Manage and reduce the impacts of climate change by promoting and supporting mitigation and adaptation measures	+/-			
4	Conserve, promote and enhance the Welsh language	✓			
5	Conserve, promote and enhance cultural resources and historic heritage assets	✓			
6	Support economic growth and facilitate a vibrant, diversified economy providing local employment opportunities	+/-			
7	Provide good quality housing, including affordable housing that meets local needs	✓			
8	Value, conserve and enhance the plan area's rural landscapes and urban townscapes	✓			
9	Use land and mineral assets efficiently and promote mechanisms for waste minimisation, re-use and recycling	✓			
10	Promote and enhance good transport links to support the community and the economy	+/-			
11	Safeguard water quality, manage water resources sustainability and minimise flood risk	+/-			

Summary of Results

1.7 The results of the Sustainability Appraisal monitoring indicate that out of the 11 Sustainability Objectives, overall positive effects were identified for 6 objectives, neutral effects for 1 objective and mixed impacts for 4 objectives. No objectives were identifying a significant negative effect. The table shows that for the majority of the sustainability objectives identified, progress is being made, on balance, against the range of monitoring indicators for the particular objective. The following tables include a detailed analysis of the performance of all the indicators:

	SA Objective 1: Biodiversity							
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance			
1)	Loss of biodiversity through development measured by loss or impact to international sites (e.g. SSSI) and local sites in JLDP area.	Decrease	2018/2019	See explanation below	✓			
2)	Net loss of biodiversity in LDP area caused by development	Decrease	-	See explanation below	0			
3)	% of features (various types) in favourable condition, including both land and marine based	Decrease	2018/2019	See explanation below	0			
4)	Achievement of BAP objectives and targets	Decrease	-	See explanation below	0			
5)	Trends and status of NERC 2006, Section 42 species/habitats	Improvement	-	See explanation below	0			
6)	Number and area of SINCs and LNR within the plan	Maintain/Increase	2018/2019	See explanation below	0			

- 1) The results for the number of planning applications that affect the biodiversity or geodiversity value of the designated sites are as follows:
 - 0 number of planning applications permitted on nationally or internationally designated sites or on sites that affect the biodiversity or geodiversity value of the designated
 - 0 number of planning applications permitted on locally important biodiversity and geodiversity sites.
- 2) While this is not currently monitored by the Authority due to limited resources, polices within the LDP ensure that biodiversity is protected.
- 3) The information only available for SACs and SPAs and the results are as follows:
 - SACs 40% (8 of of 20 SACs located or partially located within the LDP area) area of all features of 'favourable condition;
 - SPAs 89% (8 of of 9 SAPs located or partially located within the LDP area) are of all features of 'favourable condition.

- 4) No information currently available as this is not monitored by the Authority due to limited resources.
- 5) No information currently available as this is not monitored by the Authority due to limited resources.
- 6) The results are as follows:
 - 392 (7115HA) confirmed Wildlife Sites (SINCs)
 - 13 (3137HA) LNRs

	SA Objective 2: Community & Health:							
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance			
1)	% of total population with access to key services	Increase	-	Data not available	0			
2)	Lifestyle related health measures (e.goverweight/obese)	Improvement	-	Data not available	0			

- 1) Continue to monitor the indicator in future AMRs
- 2) Continue to monitor the indicator in future AMRs

SA Objective 3: Climate Change							
SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance			
% change in carbon dioxide emissions from industry / commercial, domestic, road transport, land use change and forestry sectors	Decrease	2018/19	See explanation below	+/-			

- There is a general downward trend from 2005 to 2017 in both Anglesey and Gwynedd for all six carbon emission indicators.
- There is a general upward 'spike' in emissions from 2017 to 2018.

Anglesey

- From 2005 to 2018 there were percentage decreases in all six indicators, ranging from 5.0% to 69.7%.
- In 2018 there were noticeable increases in all six indicators from 2017, ranging from 1.7% to 10.0%.
- This upturn in emissions from 2017 to 2018 shows a 'spike' in the usual trend of gradual decreases in carbon emissions on Anglesey.
- The historical downward trend in carbon emissions and the recent upward trend mirrors that of Gwynedd and Wales.

Gwynedd

- From 2005 to 2018 there were percentage decreases in all six indicators, ranging from 0.7% to 38.3%.
- In 2018 there were noticeable increases in three of the six indicators from 2017, ranging from 1.7% to 13.2%.
- This upturn in emissions from 2017 to 2018 shows a 'spike' in the usual trend of gradual decreases in carbon emissions on Gwynedd, although it should be noted that three of the six indicators continued the usual downward trend of reductions in emissions.
- The historical downward trend in carbon emissions and the recent upward trend mirrors that of Anglesey and Wales. Deatiled statistics are included in the tables below.

Wales

- From 2005 to 2018 there were percentage decreases in all six indicators, ranging from 3.9% to 75.9%.
- In 2018 there were noticeable increases in five of the six indicators from 2017, ranging from 1.7% to 13.2%.
- This upturn in emissions from 2017 to 2018 shows a 'spike' in the usual trend of gradual decreases in carbon emissions in Wales, although it should be noted that one of the six indicators continued the usual downward trend of reductions in emissions.

The historical downward trend in carbon emissions and the recent upward trend mirrors that of Anglesey and Gwynedd.

SA Objective 4: Welsh Language						
SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance		
Number/ % Welsh Language speakers	Increase	Year ending 31 March	Anglesey – 42,500 (63.6%) Gwynedd – 89,600 (75.5%)	+/-		

Policy PS 1: The Welsh Language and Culture, promotes and supports the use of the language. The aim of Policies PS 1, PS 5 and PS 6 is to integrate 'sustainable development' into the development process, in order to maintain and create distinctive and sustainable communities.

The Annual Report of the population that state they speak Welsh according to the ONS is published every quarter. The source of this data is from surveys. As the data is derived from surveys and the results of estimates that are based on a sample, it is therefore subject to different grades of sampling variability.

The table below shows the figures of the year which ends on 31 March for 2017 (which is the last year before the Plan was adopted), 2018 and 2019:

Local Authroity	Year ending 31 March 2017		Year ending 31 March 2018		Year ending 31 March 2019	
	Number	%	Number	%	Number	%
Anglesey	42,400	63.5	42,500	63.6	45,500	67.5
Gwynedd	87,600	74.1	89,600	75.5	91,000	76.4

As can be seen, these figures show a much higher level than the results of the 2011 Census, which noted that that there were 57% of Welsh speakers in Anglesey and 65% in Gwynedd. However, as these figures are based on samples, they are not as robust as the Census figures, and it is traditionally the case thaqt they are higher than those of the Census. Despite this, it should be noted that the recent sample was of a greater size of approximately 350% more compared to to earlier years.

SA Objective 5: Heritage / Culture							
SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance			
Number of historic assets at risk / change in number at risk	Decrease	2018/2019	See explanation below	✓			

O planning permissions permitted contravening Policy PS20 and AT1 during the monitoring period. No applications were permitted within World Heritage Sites and a total of 153 of planning applications were located within the Plan Area's Conservation Areas. It is considered that these permissions conform with PS20 and AT1, and it can subsequently be said that the policy is implemented effectively.

	SA Objective 6 Economy and Employment				
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance
1)	Economic activity by sector	Increase	2017,2018 & 2019	See explanation below	✓
2)	Employment status of residents 16 years +	Increase	2017,2018 & 2019	See explanation below	✓
3)	Number of people commuting into and out of authority areas	Decrease	2017 & 2018	See explanation below	×

Explanation / Analysis

1 & 2) Statistics show that there has been an increase in economic activity in both Ynys Môn and Gwynedd Local Authority area since adoption of the JLDP. The economic activity of both areas have are higher than that of the national Welsh average as can be seen in the table below:

Local Labour Force Survey: Summary of economic activity (16-64)

	Year ending March 2018	Year ending March 2019
Ynys Môn	78.1	80.7
Gwynedd	76.7	77.1
Wales	76.5	76.7

Source: Stats Wales

3) Statistics show that there has been a slight increase in the numbers of people commuting into and out of authority areas – a pattern that is repeated for the whole of Wales as can be seen in the table below:

Commuting Patterns by Welsh Local Authority

	Number of people commuting out of the authority 2017	Number of people commuting out of the authority 2018	Number of people commuting into the authority 2017	Number of people commuting into the authority 2018
Ynys Môn	9,200	10, 200	3,100	4,200
Gwynedd	7,100	8,600	9,200	12,500
Wales	94,700	95,400	42,200	47,000

Source: StatsWales

As this is the first AMR and therefore trends cannot be established. The indicators will continue to be monitored.

SA Objective 7: Housing				
SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance
Number of new affordable housing units provided / year as percentage of all new units	Increase	2018/2019	See explanation below	✓

Explanation / Analysis

The table below compares the percentage of affordable housing completions in 2018-19 with the information for 2017-18. This is relevant for the period for which the Plan has been adopted.

Year Affordable housing units completed		Total housing units completed	Affordable units as a percentage of total housing completions	
2017-18	61	463	13.2%	
2018-19	195	548	35.6%	

It is evident that the number of new affordable housing units provided per year as percentage of all new units increased significantly in 2018-19 compared to 2017-18. This therefore conforms effectively with the target noted.

	SA Objective 8: landscape and Townscape					
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance	
1)	Proportion of high/very high quality landscapes identified by LANDMAP	Increase	2018/2019	See analysis below	✓	
2)	Number / proportion of new developments within AONBs	Decrease	2018/2019	See analysis below	✓	
3)	Number / proportion of new developments within areas classed as outstanding by LANDMAP	Decrease	2018/2019	See analysis below	✓	

- 1) The results for the areas defined under LANDMAP are as follows:
 - Visual and Sensory 51% (135 out of 267 areas) of areas were classed as High or Outstanding;
 - Cultural 98 % (374 out of 382 areas) of areas were classed as High or Outstanding;
 - Geological 62% (133 out of 213 areas) of areas were classed as High or Outstanding
 - Historical Landscapes 81% (319 out of 392 areas) of areas were classed as High or Outstanding;
 - Landscape Habitats 47% (592 out of 934 areas) of areas were classed as High or Outstanding.
- 2) The number of approved planning applications within AONBs are as follows:
 - 540
- 3) The number of approved planning applications within areas classed as outstanding by LANDMAP are as follows;
 - Visual and Sensory 81
 - Cultural 1587
 - Geological 724
 - Historical 1270
 - Landscape Habitats 70

The above indicators will continued to be monitored in subsequent future AMR's

	SA Objective 9: Land, Minerals, Waste					
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance	
1)	% of development on previously developed land	Increase	2018/2019	See analysis below	✓	
2)	% municipal wastes sent to landfill	Decrease	2017-2018	24% Gwynedd 0% Isle of Anglesey 11% Wales	✓	
3)	% municipal wastes reused /recycled	Increase	2017-2018	72% Anglesey 60% Gwynedd 63% Wales	+/-	

- 1) % proportion of development on previously developed land is as follows:
 - Anglesey 2017-2018 13.81ha; Anglesey 2018-2019 4.33ha;
 - Gwynedd 2017-2018 12.82ha; Gwynedd 2018-2019 information not available due to limited resources/technical issues;
- 2) % Municipal waste to landfill is as follows:
 - 2016-2017 = Anglesey (6%) Gwynedd (31%)
 - 2017-2018 = Anglesey (0%), Gwynedd (24%)
 - 3) % Municipal waste recycled is as follows:
 - 2016-2017 = Anglesey (66%) Gwynedd (61%)
 - 2017-2018 = Anglesey (72%) Gwynedd (60%)

	SA Objective 10: Transport and Access					
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance	
1)	Method of travel to work - % working population who travel by car	Decrease	2018/2019	See analysis below	+/-	
2)	Percentage of new residential developments within 30 minutes public transport time of facilities	Increase	2017/2018/2019	See analysis below	0	

3)	Access to services and facilities by public transport, walking and cycling	Increase	2016/17	See analysis below	0
4)	% increase in the cycle network	Increase	Transport Topic Paper (2015)	See analysis below	0
5)	Proportion of lpg fuel sources for motor vehicles	Increase	2019 onwards	See analysis below	0

1)

- Driving a car the proportion who drive a car to work in Gwynedd (38%) is the same as the national average whilst the proportion in Anglesey is slightly lower (34%).
- Working from home there is a higher proportion in Gwynedd (9.23%) and Anglesey (8.99%) compared with the national average (6.44%).
- Train there is a lower proportion in Gwynedd (0.37%) and Anglesey (0.27%) compared with the national average (1.08%).
- Bus there is a higher proportion of people in Gwynedd (2.75%) travelling to work by bus than the national average (2.71%). Anglesey has a significantly lower proportion (1.29%), which is below both Gwynedd and the national average.
- On foot the proportion in Gwynedd (7.22%) is significantly higher than the national average (5.79%). The proportion in Anglesey (5.02%) is below Gwynedd and the national average.

2)

- 100% of new residential development within 30 minutes.
- As this is the first time we have monitored the plan this will be used as the baseline for the next monitoring period.

3)

- Anglesey has the third lowest number of concessionary bus pass holders aged 60+ (75.6%).
- Gwynedd has the fourth lowest number (80.0%).
- The area with the lowest number is Powys (71.5%).
- The area with the highest number is Cardiff (98.9%).
- The national average is 87.0%. Therefore, both Anglesey and Gwynedd are below the national average.
- As this is the first time we have monitored the plan this will be used as the baseline for the next monitoring period.

4)

- Anglesey is covered by the Taith area. Gwynedd is covered by both the Taith and Tracc areas.
- The National Cycle Routes in the Taith area are: 5 Reading to Holyhead; 8 Cardiff to Holyhead.
- The National Cycle Routes in the Tracc area are: 8 Cardiff to Holyhead; 42 Glasbury to Gloucester; 43 Builth Wells to Swansea; 81 Aberystwyth to Shrewsbury; 82 Porthmadog to Cardigan.
- As this is the first time we have monitored the plan this will be used as the baseline for the next monitoring period.

- 5) There are 92 petrol stations in Wales that sell LPG fuel at present.
- There are 2 stations in Anglesey that have LPG. These are: Amlwch − 1; Gaerwen − 1.
- There are 10 stations in Gwynedd that have LPG. These are: A496 1; A4487 1; Bangor 1; Barmouth 1; Blaenau Ffestiniog 1; Caernarfon -2; Machynlleth 1; Pwllheli 2.
- As this is the first time we have monitored the plan this will be used as the baseline for the next monitoring period.

	SA Objective 11: Water and Flood Risk					
	SA Indicator	Target	Baseline/Previous Data	Recent Data	Performance	
1)	% of new developments with integrated sustainable drainage systems	Increase	-	Data unavailable	0	
2)	% of waterbodies at good ecological status or potential	Increase	2018/2019	See analysis below	✓	
3)	Proportion / absolute number of development in C1 and C2	Decrease	2018/2019	See analysis below	+/-	

- 1) This information is not currently collected by the Authorities. The JPPU will work with both Authorities to find a way of collecting this information for future AMR's.
- 2) The results are as follows:

Lakes

- Cycle 1 67%
- Cycle 2 78%

Rivers

- Only Cycle 1 currently available therefore we will use this as a baseline and continue to monitor the indicator.
- 3) The results are as follows:
 - 27 planning applications approved within C1, all of which were in conformity to the tests contained in Technical Guidance Note 15 (Flooding)).
 - 89 planning applications approved within C2, 87 of were considered in the
 compliance to the tests contained in Technical Guidance Note 15 (Flooding). Only 1
 planning application was permitted (conversion of an empty Chapel into a dwelling)
 for a type of development would be considered as a 'highly vulnerable '
 development in accordance with Figure 2 Technical Guidance Note 15 (Flooding) and
 does not conform to the tests contained in Technical guidance note 15 (flooding).

This planning application was granted by the Planning Committee is contrary to officer recommendation.

Appendix 2: The Joint LDP's compliance with the Well-being Act (2015)

The Well-being of Future Generations (Wales) Act 2015 places a duty on public bodies (including Welsh Ministers) to carry out sustainable development. When undertaking this duty, the steps that public bodies must take include:

- Setting and publishing objectives ('well-being objectives') that have been designed to maximise its contribution to achieve each well-being aim; and
- Taking all reasonable steps (whilst undertaking its functions) to realise these objectives.

The Act sets seven well-being objectives with the aim of ensuring that public bodies work toward the same vision with respect to a sustainable Wales.

The Well-being of Future Generations (Wales) Act 2015 came into force on 1 April 2016. As the Joint Local Development Plan has been submitted to the Government for examination before this date, it was not required for the Plan to meet the well-being objectives as noted in the Act.

Nevertheless, it is considered that the Joint LDP is in-keeping with the well-being objectives. The following table highlights all well-being objectives, and notes how the Plan is achieving these objectives, as well as which strategic objective and policy within the Plan is relevant to achieving/complying with this objective.

Well-being Objective	How the Plan contributes towards this objective	Relevant Strategic Objective	Relevant Policies
A prosperous Wales: An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.	The Plan contains a series of policies that promote low-carbon technology, create renewable energy, protect limited resources and policies that protect and enhance the environment where the prosperity of the population within the Plan's area depends upon it. The Plan provides opportunities for a prosperous economy by safeguarding existing employment land and designating new employment land for future employment needs and providing a local planning policy framework for developments associated/ancillary to Wylfa Newydd. The plan also includes policies for redeveloping suitable previously developed land and buildings for various types of development, which is a very effective way of ensuring	SO2 – SO14, SO17 – SO19	PS2, ISA1, ISA3, PS3, PS4, PS5, PS6, PCYFF5, PS7, ADN1, ADN2, ADN3, PS10, PS11, PS12, PS13, CYF1, CYF4, CYF6, CYF7, CYF6, PS19, AMG5, AMG6, PS22, MWYN1

	urban regeneration, including an appropriate mix of housing, employment, retail, education, leisure and amenity facilities. Although educational interests are outside the Plan's control, it contains policies that support proposals for further and higher education facilities, encouraging infrastructure and developer contributions to education where required. The Plan also seeks to maintain a sustainable communities' hierarchy and the services they provide.		
A resilient Wales: A nation which maintains and enhances the natural biodiversity environment with healthy ecosystems which support social, economic and ecological resilience with the capacity to adapt to any change (for example, climate change).	The Plan contains specific policies that protect and enhance the natural environment and biodiversity. It identifies and protects statutory and non-statutory designations. It promotes effective use of resources, renewable technology, low-carbon or zero-carbon and contains policies that aim to mitigate and adapt to the impacts of climate change. As large sections of the Plan area are of a coastal nature, attention was given to the Shoreline Management Plan's policies. Additionally, the Plan prevents inappropriate development in flood zones.	SO6, SO7, SO8, SO17	PS6, PCYFF5, PS7, ADN1, ADN2, ADN3, ARNA1, PS19, AMG4, AMG5

A healthier Wales:	The Plan protects against the loss of open spaces with	SO2, SO3, SO7,	ISA2, ISA4, ISA5, PS4,TRA4,
A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future	recreational value and provides an opportunity to create more recreational areas with new housing developments.	SO15, SO16	PCYFF3, PS17, TAI8
health are understood.	Other policies in the Plan include criteria that note (where appropriate) that new developments will need to create safe, attractive public spaces where important features include amenity areas, green spaces and the retention and enhancement of green infrastructure.		
	The Plan also facilitates the development of health care facilities that are accessible to all in the Plan Area. It also directs new residential developments to be in accordance with the settlement's role in the Settlement Hierarchy, and therefore move towards ensuring that new housing is located in areas that are accessible to social facilities and key services.		
A more equal Wales: A society that enables people to fulfil their potential no matter what their background or circumstances (including their socio economic background and circumstances).	Race: A number of policies in the Plan facilitate social inclusion that will assist to integrate groups into local communities. Improving accessibility is also an important theme in the Plan, which assists to integrate minority groups, including Gypsies and Travellers, into society.	SO1, SO7, SO12, SO15, SO16	ISA1, ISA2, PS4, TRA4: PCYFF3, CYF6, TAI8, TAI9, TAI11, TAI17, TAI12, TAI18.
	Disability: The Plan facilitates the development that is appropriate to the needs of disabled people. The design policy ensures that every development achieves an inclusive design by ensuring environments where there are no barriers; which allows access for all and offers a full provision to people with disabilities;		

Additionally, the Plan supports proposals relating to working from home that could be of particular use in rural areas that are less accessible to workplaces, especially for people with mobility problems.

Gender:

Community safety is an issue that could affect specific groups such as young men and women, who can be more vulnerable to violent crimes. It is not anticipated that the detailed policies are likely to have a substantial detrimental impact on these groups.

The policies in the Plan deal directly with matters such as design, public land, public transport and fear of crime that could affect specific groups, such as women. Additionally, the Plan promotes ease of access to health facilities and for those facilities to be available for men and women equally.

Sexual orientation:

Although the Plan has restricted scope to influence these groups, community safety can be a matter that could affect this group. The policies in the Plan deal directly with matters such as design, public land, public transport and fear of crime.

Gender reassignment:

Although the Plan has restricted scope to influence these groups, community safety can be a matter that could affect this group. The policies in the Plan deal directly with matters such as design, public land, public transport and fear of crime.

Religion or Belief:

The availability and accessibility of some community facilities is an important consideration for religious groups. The Plan facilitates the development of appropriate facilities (including housing, leisure facilities and community facilities), that are suitable for all religions. Additionally, the Plan facilitates the development of a mix of different types of houses that are suitable for a broad range of groups.

Age:

The Plan promotes an appropriate mix of housing in new developments (including local market housing and affordable housing), which in turn promote sustainable mixed communities by ensuring that every new residential development contributes towards improving the housing balance and meets the needs noted for the entire community.

There are specific policies for residential care homes, extra care housing or specialist care accommodation for older people that deal directly with the housing needs of older people. Infrastructure policies will facilitate the provision of appropriate services and facilities for people of different age groups and this should improve welfare and community vitality. The Plan aims to safeguard employment sites and facilitate economic growth in urban and rural areas and this should help to maintain the working-age population as well as retain young people in their communities, and thus improve the community's welfare. Sustainable transport policies will benefit older people groups and young people groups by facilitating access to services, especially in rural areas.

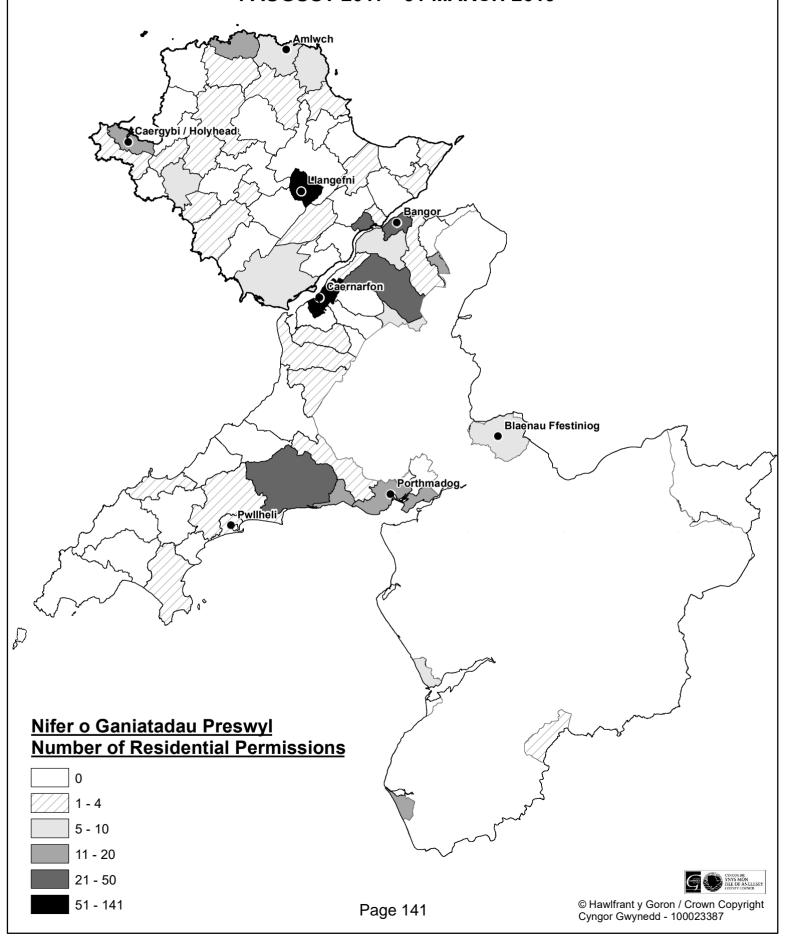
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	The objectives of the Sustainability Framework applied to		
	the Plan:		
	Promote viability, coherence and community health		
	and well-being		
	Support economic growth and facilitate a lively and		
	diverse economy that provides local employment		
	opportunities		
	Provide good quality housing, including affordable		
	housing that satisfies local need		
	 Support and enhance good transport links to support 		
	communities and the economy		
A Wales of cohesive communities:	The Plan includes policies that seek to promote safe,	SO2 – SO16	PS4, TRA1, TRA4, PS5,
Attractive, viable, safe and well-connected	healthy, unique and prosperous communities. The aim of	302 - 3010	PCYFF2, PCYFF3, PS13,
communities.	the Plan's Spatial Strategy is to disperse developments		PS16
communities.			P310
	commensurately around the Plan area and focus on those		
	locations that provide the best opportunities to achieve		
	sustainable development.		
	The Plan promotes an appropriate mix of housing in new		
	developments, which in turn promote sustainable mixed		
	communities by ensuring that every new residential		
	development contributes towards improving the housing		
	balance and meets the needs noted for the entire		
	community.		
	The Plan's policies note the priority criteria that new		
	developments must meet to achieve a sustainable		
	development that has been appropriately located.		
	The Plan includes sustainable transport policies and their		
	aim is to prevent the negative impacts of new transport		
	schemes and ensure that communities have good links to		
	facilities and services.		
	1	•	

A Wales of vibrant culture and thriving Welsh language: A society that promotes and protects culture, heritage and the Welsh language, and which encourages people to participate in the arts, sports and recreation.	The Plan includes specific policies that contribute to protecting, promoting and supporting the use of the Welsh language in the Plan area. Housing policies facilitate a sufficient number of mixed housing (type and occupancy) to meet the needs of all parts of the population, including housing for older people. The policies will facilitate affordable housing for local need, local market housing, open market housing and accommodation specifically designed for the older population. This will assist to create sustainable and inclusive communities and along with other policies in the Plan, e.g. employment and land policies, the strategy and plans of every Council should assist to reduce outward migration amongst younger age groups, attract former residents back to the area, as well as new people of working-age.	SO1, SO5, SO9 – SO16	PS1, PS5, PS13, PS16, TAI5, PS18, TAI16, PS17, TAI8, PS20, AT1, AT2, AT3, AT4.
	Policies relating to economic development facilitate the provision of economic opportunities through the Plan area. This should also assist to retain young people within communities, especially the most rural, and thus maintain or enhance the demographic balance within communities.		
	The Plan also includes policies that aim to protect the culture and heritage of Wales by acknowledging, protecting and enhancing the built historic heritage assets and archaeology sites.		
A globally responsible Wales:	In order to reduce the potential negative impact of the area on global well-being and to enhance any positive	SO3, SO5 –SO8, SO17	PS5, PS6, PCYFF5, PS7, PS9, ADN1, ADN2, PS19

A nation which, when doing anything to	impacts, the Plan includes policies that seek to ensure that	
improve the economic, social,	the Plan area enhances the contribution it makes towards	
environmental and cultural well-being of	meeting the national targets to produce renewable energy	
Wales, takes account of whether doing such	and reduce carbon.	
a thing may make a positive contribution to		
global well-being.	The Plan also seeks to protect wider environmental	
	features such as biodiversity and natural resources.	

DOSBARTHIAD CANIATADAU PRESWYL FESUL CYNGHORAU CYMUNED-1 AWST 2017 - 31 MAWRTH 2019

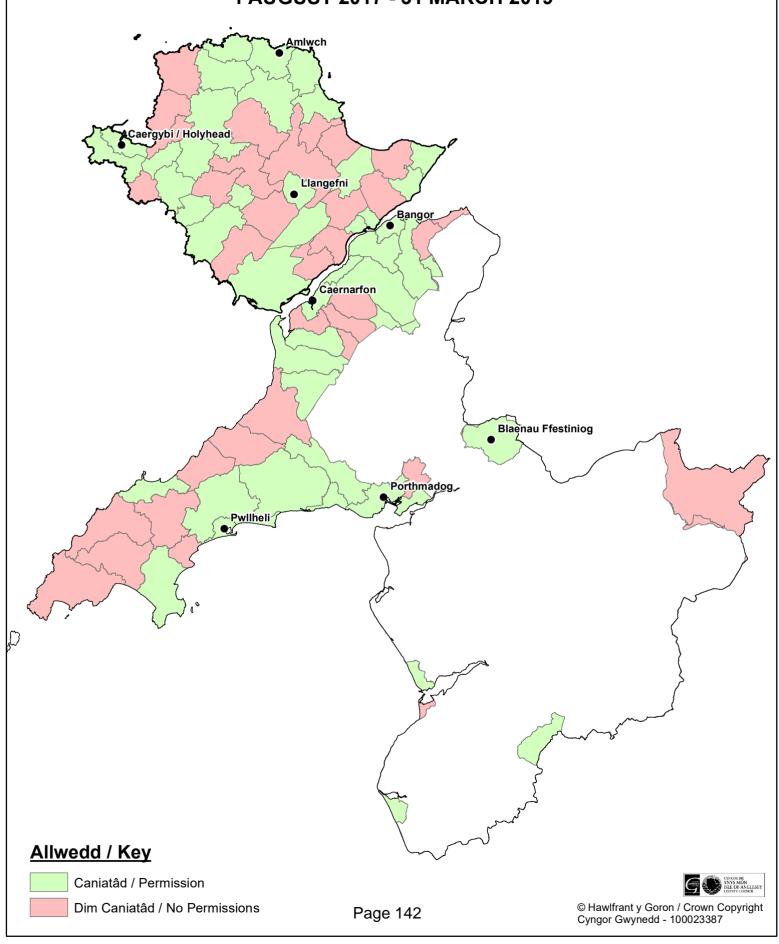
DISTRIBUTION OF RESIDENITAL PERMISSIONS PER COMMUNITY COUNCIL 1 AUGUST 2017 - 31 MARCH 2019



D25

DOSBARTHIAD CANIATADAU PRESWYL FESUL CYNGHORAU CYMUNED-1 AWST 2017 - 31 MAWRTH 2019

DISTRIBUTION OF RESIDENITAL PERMISSIONS PER COMMUNITY COUNCIL 1 AUGUST 2017 - 31 MARCH 2019



D25 – DISTRIBUTION OF RESIDENTAIL PERMISSIONS 1 AUGUST 2017 – 31 MARCH 2019

Sub-regional Centre:

1. Bangor (planning permission for 53 residential units)

Urban Service Centres:

<u>Anglesey</u>

- 2. Amlwch (9 units),
- 3. Holyhead (17 units),
- 4. Llangefni (141 units).

Gwynedd

- 5. Blaenau Ffestiniog (9 units),
- 6. Caernarfon (56 units),
- 7. Porthmadog (12 units),
- 8. Pwllheli (3 units).

Local Service Centres:

<u>Anglesey</u>

- 9. Beaumaris (1 unit),
- 10. Benllech.
- 11. Bodedern (4 units),
- 12. Cemaes (16 units),
- 13. Gaerwen,
- 14. Llanfair Pwllgwyngyll (21 units),
- 15. Pentraeth,
- 16. Menai Bridge (2 units),
- 17. Rhosneigr (2 units),
- 18. Valley (1 unit).

<u>Gwynedd</u>

- 19. Abermaw (7 units),
- 20. Abersoch,
- 21. Bethesda (18 units),
- 22. Criccieth (12 units),
- 23. Llanberis (8 units),
- 24. Llanrug,
- 25. Nefyn (7 units),
- 26. Penrhyndeudraeth (11 units),
- 27. Penygroes,
- 28. Tywyn (17 units).

Service Villages:

Anglesey

- 29. Gwalchmai (2 units),
- 30. Llannerch-y-medd,
- 31. Newborough (6 units).

Gwynedd

- 32. Bethel (11 units),
- 33. Bontnewydd,
- 34. Botwnnog,

- 35. Chwilog (40 units),
- 36. Deiniolen (10 units),
- 37. Rachub,
- 38. Tremadog,
- 39. Y Ffôr

Local, Rural and Coastal Villages:

A) Local Villages

Ynys Môn

- 40. Bethel,
- 41. Bodffordd,
- 42. Bryngwran,
- 43. Brynsiencyn,
- 44. Caergeiliog (6 units),
- 45. Dwyran (1 unit),
- 46. Llanddaniel-fab,
- 47. Llandegfan,
- 48. Llanfachraeth,
- 49. Llanfaethlu,
- 50. Llanfechell.
- 51. Llanfihangel-yn-Nhywyn,
- 52. Llangaffo,
- 53. Llangristiolus,
- 54. Llanrhuddlad,
- 55. Pencarnisiog,
- 56. Pen-y-Sarn (7 units),
- 57. Rhos-y-bol (1 unit),
- 58. Talwrn,
- 59. Tregele

Gwynedd

- 60. Abererch,
- 61. Brynrefail,
- 62. Caeathro,
- 63. Carmel (1 unit),
- 64. Cwm y Glo,
- 65. Dinas (Llanwnda),
- 66. Dinas Dinlle.
- 67. Dolydd a Maen Coch,
- 68. Efailnewydd,
- 69. Garndolbenmaen (1 unit),
- 70. Garreg-Llanfrothen,
- 71. Groeslon,
- 72. Llandwrog,
- 73. Llandygai,
- 74. Llangybi,
- 75. Llanllyfni,
- 76. Llanystumdwy,
- 77. Nantlle (1 unit),
- 78. Penisarwaun,
- 79. Pentref Uchaf,
- 80. Rhiwlas (1 unit), 81. Rhosgadfan (3 units),
- 82. Rhostryfan,

D25 – DISTRIBUTION OF RESIDENTAIL PERMISSIONS 1 AUGUST 2017 – 31 MARCH 2019

- 83. Sarn Mellteyrn,84. Talysarn,
- 85. Trefor,
- 86. Tregarth (2 units),
- 87. Tudweiliog,
- 88. Waunfawr,
- 89. Y Fron

B) Coastal/ Rural Villages:

Anglesey

- 90. Aberffraw,
- 91. Trearddur Bay
- 92. Carreg-lefn (1 unit),
- 93. Llanbedr-goch,
- 94. Llanddona,
- 95. Llanfaelog (1 unit),
- 96. Llangoed (1 unit),
- 97. Malltraeth,
- 98. Moelfre (4 units),
- 99. Pontrhydybont

Gwynedd

- 100.Aberdaron,
- 101.Borth-y-Gest (1 unit),
- 102. Clynnog Fawr,
- 103. Corris (1 unit),
- 104.Edern (1 unit),
- 105. Fairbourne,
- 106.Llanaelhaearn,
- 107.Llanbedrog,
- 108.Llangian,
- 109.Llithfaen,

110. Morfa Bychan (1 unit),

- 111. Morfa Nefyn,
- 112. Mynytho,
- 113. Rhoshirwaun,
- 114.Sarn Bach,
- 115.Y Felinheli

Clusters:

Anglesey

- 116.Bodorgan,
- 117. Bro larddur (Trearddur Bay),
- 118.Bryn Du,
- 119. Brynminceg (Old Llandegfan),
- 120. Brynrefail,
- 121.Brynteg,
- 122.Bryn y Môr (Valley)
- 123.Bwlch Gwyn,
- 124. Capel Coch,
- 125.Capel Mawr,
- 126.Carmel,
- 127. Cerrig-mân,

- 128. Cichle,
- 129. Glan-yr-afon (Llangoed),
- 130.Glyn Garth,
- 131. Gaerwen Station,
- 132. Haulfre (Llangoed),
- 133. Hebron,
- 134. Hendre Hywel (Pentraeth),
- 135. Hermon,
- 136.Llan-faes,
- 137.Llangadwaladr,
- 138.Llansadwrn,
- 139.Llanynghenedl,
- 140.Llynfaes,
- 141. Marian-glas,
- 142.Nebo,
- 143.Penlon,
- 144.Penmon,
- 145.Pentre Berw,
- 146.Pentre Canol (Holyhead),
- 147.Pen y Marian,
- 148. Bull Bay,

149.Rhoscefnhir (1 unit),

- 150.Rhos-meirch,
- 151. Rhostrehwfa,
- 152.Rhyd-wyn,
- 153.Star,
- 154.Red Wharf Bay,
- 155.Trefor,
- 156.Tyn Lôn (Glan yr Afon),
- 157.Tyn-y-gongl

Gwynedd

- 158. Aberdesach,
- 159. Aberllefenni,
- 160.Aberpwll,
- 161.Bethesda Bach,
- 162. Bryncir,
- 163. Bryncroes,
- 164. Caerhun/Waen Wen,
- 165. Capel y Graig,
- 166.Corris Uchaf,
- 167.Crawia,
- 100 Diagnois
- 168.Dinorwig,
- 169.Gallt y Foel,

170. Glasinfryn (2 units),

- 171. Groeslon Waunfawr,
- 172.Llanaber,
- 173.Llandderfel,
- 174.Llanengan,
- 175.Llanfor,
- 176.Llanllechid,
- 177.Llannor,
- 178.Llanwnda,
- 178.Llanwnda, 179.Llwyn Hudol,
- 180. Minffordd,
- 181. Minffordd (Bangor),

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- 182. Mynydd Llandygai,
- 183.Nebo,
- 184. Pantglas,
- 185.Penmorfa,
- 186.Penrhos,
- 187. Penrhos (Caeathro)
- 188.Pentir,
- 189.Pentrefelin,
- 190.Pistyll,
- 191. Pontllyfni,
- 192.Rhoslan,
- 193.Saron (Llanwnda),
- 194.Swan,
- 195. Tai'n Lôn,
- 196. Talwaenydd,
- 197. Talybont,
- 198. Tan y Coed,
- 199.Treborth,
- 200.Ty'n-lôn,
- 201.Ty'n y Lôn,
- 202. Waun (Penisarwaun).



ISLE OF ANGLESEY COUNTY COUNCIL Scrutiny Report Template			
Committee:	Partnership and Regeneration Scrutiny Committee		
Date:	24th October, 2019		
Subject:	Isle of Anglesey County Council (IACC) Draft Response to Welsh Government's (WG) National Development Framework Consultation		
Purpose of Report:	The National Development Framework (NDF) will be the highest tier of planning policy in Wales and will be in place for the next twenty years (2020-2040). The IACC draft response considers the NDF against the Anglesey context to assess what the proposals would mean for the Island and its residents.		
Scrutiny Chair:	Cllr Gwilym Owen Jones		
Portfolio Holder(s):	Cllr Richard Dew, Portfolio Member for Planning and Public Protection		
Head of Service:	Dylan Williams		
Report Author: Tel: Email:	Project Management Office (Dylan Ll. Jones) 01248 752497 DylanLlewelynJones@anglesey.gov.uk		
Local Members:	All Members		

1 - Recommendation/s

The Partnership and Regeneration Scrutiny Committee is requested to:

- 1. Submit comments to the Executive on the IACC's draft response to the Welsh Government's National Development Framework Consultation.
- 2. Recommend to the Executive Committee that the IACC's draft response to the Welsh Government's National Development Framework is approved.

2 - Link to Council Plan / Other Corporate Priorities

By responding to the Welsh Government National Development Framework consultation, it will provide the IACC with greater opportunity to meet the County Council's key ambition namely "working towards an Anglesey that is healthy, thriving and prosperous". The IACC will hope to influence the NDF to ensure that developments over the next 20 years are appropriate to the Island and that the infrastructure is in place for the benefit of its residents.

The response will endeavour to ensure that the people of Anglesey can thrive and realise their long-term potential by providing the basis for employment

opportunities through promoting the Island to attract major investment and development for economic growth and by working in collaboration across the North Wales region to improve connectivity to make Anglesey more accessible.

The IACC response will also promote the importance of the Welsh Language and culture, as Anglesey remains one of the strongholds of the Welsh language. This means there is a need to sustain Welsh communities and that it is critical to prevent out migration of young people through providing affordable housing, jobs and opportunities for these rural areas to flourish from Welsh speaking communities.

The IACC response has taken into consideration the Anglesey and Gwynedd Joint Local Development Plan to ensure there is consistency in the IACC's approach. In addition, the IACC's response will be requesting the Welsh Government to ensure that there is alignment from the highest tier of planning policy down to the local level that will promote consistency and effective decision-making.

3 - Guiding Principles for Scrutiny Members

To assist Members when scrutinising the topic:-

- 3.1 Impact the matter has on individuals and communities [focus on customer/citizen]
- **3.2** A look at the efficiency & effectiveness of any proposed change both financially and in terms of quality **[focus on value]**
- 3.3 A look at any risks [focus on risk]
- **3.4** Scrutiny taking a performance monitoring or quality assurance role [focus on performance & quality]
- **3.5** Looking at plans and proposals from a perspective of:
 - Long term
 - Prevention
 - Integration
 - Collaboration
 - Involvement

[focus on wellbeing]

4 - Key Scrutiny Questions

- 1. What are the key areas of local concern in the proposed National Development Framework?
- 2. What long-term implications are there for future strategic plans and developments on the Island?
- 3. How will the proposed Framework impact on the Council's strategic work programme and community wellbeing?
- 4. Is the IACC's draft response robust and fit for purpose?

5 - Background / Context

Introduction

The National Development Framework (NDF) is a new development plan which will set the direction for development in Wales from 2020 to 2040. It sets a strategy for addressing key national priorities through the planning system, including sustaining and developing a vibrant economy, decarbonisation, developing resilient ecosystems and improving the health and well-being of our communities.

The NDF is a spatial plan, which means it sets a direction for where investment in infrastructure and development should be located for the greater good of Wales and its people.

The NDF is the highest tier of development plan and is focused on issues and challenges at a national scale. Its strategic nature means it does not allocate development to all parts of Wales, nor does it include policies on all land uses.

Isle of Anglesey County Council (IACC) Draft Response

Responding to the NDF is critically important to ensure that planning policy at the highest tier is fit for purpose and that there is clear alignment between the IACC's aspirations from the local level through to the national level that will provide the direction of travel for future investment in infrastructure and development. This is an opportunity for the IACC to influence the contents of the NDF which will shape nation's development for the next 20 years.

IACC Strategic Points

1. General

The IACC welcomes the opportunity to comment on Welsh Government's National Development Framework (NDF). The IACC supports the principle of creating a NDF for Wales, however, the IACC does have serious concerns and reservations in relation to a number of themes and policies in the draft NDF.

2. Approach to Strategic Development Plans / Regional Planning

The IACC is committed to regional collaboration and accepts the principle of Strategic Development Plans. However, being part of the first and only Joint Planning Policy Unit (JPPU) and Joint Local Development Plan (JLDP) in Wales the merits of three layers of planning policy remain unclear. This is especially the case as resources, capacity and expertise are stretched and reducing.

3. Recognition of existing NSIPs

Recognition of Nationally Significant Infrasructure Projects (Wylfa Newydd & National Grid) should be included as part of the NDF. The Easy Read version of the NDF consultation does not promote nuclear in a positive light and there is only a passing reference to these developments under Policy 22. This is disappointing and unacceptable and we strongly urge the Welsh Governmet to review and update.

It is widely recognised that nuclear new build will be critical, together with key, all other forms of low carbon energy generation, to enable the UK to meet its Net Zero carbon emissions target by 2050. The final NDF should fully and accurate reflect this.

The importance of these projects, and nuclear new build in particular, to the future economic growth of Anglesey and North West Wales, cannot be underestimated.

Without having a full appreciation of these, and other similar developments in Wales, the framework is unlikely to be inclusive, comprehensive, and fit for purpose. If or when these developments progress will determine the appropriateness of the NDF locally.

4. Approach to Low Carbon Energy

The IACC is committed to delivery of the Anglesey Energy Island Programme. The support for new energy infrastructure on Anglesey is grounded upon securing long-term employment and supply chain opportunities, and creating transformational economic growth, whilst ensuring adverse impacts are effectively mitigated.

The IACC believes the draft NDF's approach to low carbon energy is too narrow and should incorporate all forms of low carbon energy production. The draft NDF does not do this and instead focusses on wind and solar developments only.

The IACC has reviewed the background documents supporting the proposed Priority Areas for wind and solar. There is a lot of information in relation to the criteria applied. The justification for selection of the majority of the Island as a Priority Area for wind and solar energy is unclear. This is not acceptable and is of significant concern, the IACC objects to this designation.

In being designated a Priority Area, the proposed new policy (Policy 10) gives a presumption in favour of development and an acceptance of landscape change, with significant weight being given to the proposal's contribution to greenhouse gas reduction and meeting decarbonisation and renewable energy targets. IACC understands that planning applications will need to be dealt with on a case by case basis, but this approach creates a strong expectation that such developments will be acceptable, notwithstanding landscape and other impacts. Whilst Anglesey is an Energy Island, that does not mean the majority of the Island should be considered as available to host additional new energy developments no matter what the environmental, economic and community impacts might be, which IACC consider will be the result of the NDF as currently drafted.

The IACC is already potentially hosting two NSIP and the additional wind and solar developments would impose further burden on the host communities. In addition, there are electrical grid infrastructure connection issues that need to be considered as the proposed National Grid development only serves Wylfa Newydd and it is unclear what additional infrastructure would be needed to connect to the central area of the Island.

5. Regional Growth Area - Holyhead

The IACC is extremely disappointed and surprised that Holyhead has not been recognised or defined as a Regional Growth Area for Wales, especially given that the NDF specifically identifies the importance of the port of Holyhead to serve Wales, the wider UK and Ireland. This is not acceptable.

The IACC is of the view that a clear evidence base exists to justify Holyhead's inclusion as a Regional Growth Area given its potential strategic importance to Wales, and therefore suggests that the NDF is amended accordingly.

6. Vision for Rural Areas

Given the rural nature of Anglesey, supporting rural communities and their development is a key priority. The IACC is of the opinion that the draft NDF does not provide enough direction for rural areas. Without such vision, there is a risk for greater disparity between urban and rural areas creating further challenges to rural areas.

Greater recognition and guidance on the growth and development of tourism and the visitor economy in the final NDF would also be of value. Tourism is the largest economic sector on the Island generating £311M per annum to its economy. The sector supports approximately 4,000 jobs. Visitors come to Anglesey to experience is its unique character and very special sense of place, peaceful and tranquil setting, its beaches, seascapes and its dramatic landscapes. The designation of the majority of the Island for solar and wind (with virtually no socio-economic benefits) could potentially have a detrimental effect on the Island's tourism industry and compound issues further in rural Wales in relation to creating employment opportunities, tackling inequalities, cohesive communities etc.

The importance of the NDF in guiding and informing development in rural areas of Wales, and not only urban development, is critical.

7. Welsh Language Policy

The Welsh language is most prevalent in rural Wales and whilst IACC acknowledges the intention in the NDF to meet the objective of reaching one million welsh speakers by 2050, it believes that not having a dedicated policy on the Welsh Language is a fundamental omission. It is critical to meeting this target to prevent nett out migration of young people through providing affordable housing, jobs and opportunities for these rural areas to flourish from Welsh speaking communities as rural towns, villages and communities are critical to the character and fabric of Wales and it is these towns and communities that shape and define Wales.

8. Connectivity and Potential Third Crossing

The IACC are disappointed that no mention is made of the proposed new third crossing between the Island and mainland. This is considered to be short-sighted, unambitious and discouraging. We request that this is recognised and included in the final NDF.

Whilst supportive of the principle for a North Wales Metro in enabling access to jobs, services and facilities, the IACC is of the view that this infrastructure should

expand the entire North Wales region to Holyhead which will facilitate improved connectivity between North West Wales and North East Wales (and into England).

Additionally, the final NDF should consider a range of solutions for a greener future for low carbon travel, including charging points, community transport, bio-fuel vehicles, and solutions to reduce the use of the private vehicle.

9. Air Connectivity

The importance of Cardiff Airport as an international gateway is acknowledged. However, no mention is made of its national role and the importance of connecting North and South Wales, which is referred to in the Wales Transport Strategy and which recognises that the service plays a significant part in the economic development of north-west Wales, providing improved business connectivity, tourism opportunities and reduced journey times. IACC consider that the NDF should reflect this.

10. Affordable Housing

Delay to the delivery of affordable housing is a key issue. The IACC note the reference to the need of on average 47% of additional homes to be affordable housing for the 5 year period 2018/19 to 2022/23. However, this does not have regard to the impact of viability on market sites and that, on average, it is unlikely that a level of circa 50% affordable provision will be achieved in the majority of sites in rural locations across Wales. Whilst it is acknowledged that WG intend to use its funding, land, planning and housing policies to drive delivery, the issue of addressing market failure and infrastructure costs are not explained in the NDF.

11. Continued Engagement with Welsh Government

The issues raised, and further detail provided in Annex A need to be considered and addressed in preparing the final version of the NDF. If this is not the case, then the plan will not work for the residents, communities, economy and environment of the island. The submission is takes full regard for the present and the future, in full alignment with the Wellbeing and Future Generations Act.

It is hoped that the Welsh Government finds the IACC response to the NDF to be constructive in order to assist in creating an overarching development plan for the next 20 years that will shape the future growth and development of the country for the greater good of its people and the next generation.

The IACC is committed to working collaboratively locally, across North Wales and with the Welsh Government to ensure that the NDF is fit for purpose and there is clear alignment from the local level to the highest tier of planning.

Procedural Decision Making

The IACC's response to the Welsh Government's consultation on the National Development Framework will need to be submitted by 1st November, and consequently, should the decision be called in by the Partnership and Regeneration Scrutiny Committee, it would not be possible to comply within the given timescales. As a result, the Chair of Council has agreed it is

reasonable under the circumstances to exempt the decision from call-in. The Chair of the Partnership and Regeneration Scrutiny Committee has been informed of the decision.

The reasoning behind this decision is the tight timescales set by Welsh Government and the need to review a large volume of consultation material. Failure to reach the deadline would be prejudicial to the interests of the Council and the Island. As stated in the Recommendations (Section 1), the Partnership and Regeneration Scrutiny Committee is requested to submit comments on the draft response to the Executive Committee.

6 - Equality Impact Assessment [including impacts on the Welsh Language]

The IACC response to the NDF Consultation raises issues in relation to the Welsh Language that requires further consideration by the Welsh Government (See Bullet Point 7 in Section 5 above).

The IACC submission takes full regard for the present and the future generations, in full alignment with the Wellbeing and Future Generations Act (2015).

7 – Financial Implications

Not Applicable

8 – Appendices:

IACC Letter – Draft Response to WG National Development Framework Consultation (which includes Appendix A)

9 - Background papers (please contact the author of the Report for any further information):

Not Applicable





DYLAN J. WILLIAMS BA (Hons), MSc, MA, M.R.T.P.I Cyfarwyddwr Lle a Llesiant Cymunedol Director of Place and Community Well-Being

CYNGOR SIR YNYS MÔN
ISLE OF ANGLESEY COUNTY COUNCIL
Canolfan Fusnes Môn • Anglesey Business Centre
Parc Busnes Bryn Cefni • Bryn Cefni Business Park
LLANGEFNI
Ynys Môn • Isle of Anglesey
LL77 7XA

ffôn / tel:

Gofynnwch am / Please ask for: XXX E-bost / Email: XXX Ein Cyf / Our Ref: Eich Cyf / Your Ref:

Dyddiad / Date: XXX

Dear Sir / Madam,

Response to Welsh Government's National Development Framework (2020-2040) Consultation

The Isle of Anglesey County Council (IACC) welcomes the opportunity to comment on the Welsh Government's (WG) consultation on the draft National Development Framework (NDF) 2020-2040.

The IACC supports the principle of creating a NDF for Wales. It acknowledges that the NDF is a development plan that focuses on national strategic issues and challenges, and recognises its importance as it will set a direction for where investment in infrastructure will take place for the greater good of Wales and its people.

However, the IACC does have serious concerns and reservations in relation to a number of policies in the draft NDF. These build on previous correspondence with WG (IACC letter dated 19th July 2018). The main strategic points are outlined below (and should be read in conjunction with Appendix A which contains additional detail).

1. Approach to Strategic Development Plans / Regional Planning

The IACC is committed to regional collaboration and is a proactive partner of the North Wales Economic Ambition Board (NWEAB) (LINK). The NWEAB work is driven and informed by the North Wales Growth Vision and Growth Deal in developing a confident, cohesive region with sustainable economic growth, capitalising on the success of high value economic sectors and our connection to the economies of the Northern Powerhouse and Ireland. It is imperative that the final NDF recognises and aligns with these strategies.

The IACC accepts the principle of Strategic Development Plans and Regional Planning. However, being part of the first and only Joint Planning Policy Unit (JPPU) and Joint Local Development Plan (JLDP) in Wales the merits of three layers of planning policy remain unclear. This is especially the case as resources, capacity and

expertise is stretched and reducing. We remain to be convinced that the benefits for all parties of introducing a regional level of Development Plan is worth the additional work to prepare and monitor without creating complexities, inconsistencies and potential loop holes.

2. Recognition of Existing NSIPs

Anglesey could potentially host two Nationally Significant Infrastructure Projects (NSIPs) during the timescales of the NDF – a new nuclear power station at Wylfa and new associated transmission network. The Easy Read version of the NDF consultation does not promote nuclear in a positive light and there is only a passing reference to these developments under Policy 22. This is disappointing and unacceptable, and we would strongly urge the WG to review and update

It is widely recognised that nuclear new build will be critical, together with all other forms of low carbon energy generation, to enable the UK to meet its Net Zero carbon emissions target by 2050. The final NDF should fully and accurately reflect this.

The IACC request that both developments (i.e. nuclear new build at Wylfa and the potential electricity transmission enhancements) are recognised fully in the NDF, notwithstanding that consenting decisions are being made by UK Government. Their scale and significance cannot be underestimated in terms of opportunities and threats (during construction, operation, and decommissioning phases) for existing and future generations.

The importance of these projects, and nuclear new build in particular, to the future economic growth of Anglesey and North West Wales, cannot be underestimated. Without having a full appreciation of these, and other similar developments in Wales, the framework is unlikely to be inclusive, comprehensive, and fit for purpose. If or when these developments progress will determine the appropriateness of the NDF locally.

3. Approach to Low Carbon Energy

The IACC is committed to delivery of the Anglesey Energy Island Programme (LINK). The EIP's vision is to create a once in a lifetime opportunity for jobs, economic growth and prosperity through capitalising on a number of transformational projects putting Anglesey and the wider region at the forefront of low carbon energy, research and development, production and servicing. This support for new low carbon energy development is grounded upon securing long-term employment and supply chain opportunities, and creating transformational and sustainable economic growth, whilst ensuring adverse impacts are effectively mitigated.

In respect of community energy, reference is made to one gigawatt of renewable energy consumption to be generated from locally owned renewable energy projects. Further clarification should be included in the final NDF over what is defined as local ownership of a project to ensure that the project is to the benefit of the host community.

The IACC believes that the NDF's approach to low carbon energy is too narrow and should incorporate all forms of low carbon energy (including tidal energy to the West of Isle of Anglesey and Off-shore Wind Leasing Round 4 (LINK)). As outlined above,

following both the UK and WG's commitment to achieving the Net Zero by 2050, and the need for a diverse energy mix to deliver this commitment, all forms of low carbon energy production should be given the same weight, prominence and importance within the NDF. The draft NDF does not do this and instead focusses on wind and solar developments only.

The IACC has reviewed the background documents supporting the proposed Priority Areas for wind and solar. There is a lot of information in relation to the criteria applied. The justification and evidence for selection of the majority of the Island as a Priority Area for wind and solar energy is unclear. This is not acceptable and is of significant concern. The IACC objects to this designation.

In being designated a Priority Area, the proposed new policy (Policy 10) gives a presumption in favour of development and an acceptance of landscape change, with significant weight being given to the proposal's contribution to greenhouse gas reduction and meeting decarbonisation and renewable energy targets. IACC understands that planning applications will need to be dealt with on a case by case basis, but this approach creates a strong expectation that such developments will be acceptable, notwithstanding landscape and other impacts. In designating such areas, the NDF creates a spatial envelope expressly supported in policy which has already seen significant on and off shore development, and continues to do so with the proposed new nuclear power station at Wylfa and associated National Grid (NG) infrastructure. Whilst Anglesey is an Energy Island, that does not mean the majority of the Island should be considered as available to host additional new energy developments no matter what the environmental, economic and community impacts might be, which IACC consider will be the result of the NDF as currently drafted.

It is noted that wind and solar are the only areas within the NDF where a spatial approach is taken, rather than a criteria based approach. The IACC considers that a criteria based approach would be preferable rather than creating defined Priority Areas. The IACC is already potentially hosting the Wylfa Newydd and NG developments, which will impose a significant burden on the communities, and this does not appear to have been taken into account in relation to the allocation of Anglesey as a Priority Area. There are also concerns in relation to infrastructure. For instance the proposed NG overhead lines were only designed for Wylfa Newydd and it is unclear what additional NG infrastructure would be needed to connect to the centre of the Island. Certainly grid capacity has not been taken into account as part of allocating a Priority Area and this raises significant concerns. There are also likely to be significant transportation concerns arising from this proposal without, for instance, a third crossing which, again, has not been raised in any of the background documents supporting the NDF which the IACC has reviewed. For all these reasons the IACC cannot support the proposed Priority Area designation.

4. Regional Growth Area - Holyhead

The IACC is extremely disappointed and surprised that Holyhead has not been recognised or defined as a Regional Growth Area for Wales, especially given that the NDF specifically identifies the importance of the port of Holyhead to serve Wales, the wider UK and Ireland. This is not acceptable. The IACC is of a strong view that a clear evidence base exists to justify Holyhead's inclusion as a Regional Growth Area given

its potential strategic importance to Wales, and therefore suggests that the NDF is amended accordingly. Furthermore, this should be given greater prominence due the uncertainty surrounding Brexit. The implications for Anglesey and the wider region should the UK leave the EU on the 31st October (with or without a deal) are not clear, but it can be assumed that there would be a transitional period and this should be factored into the NDF when considering Regional Growth Areas. Whilst not objecting to North East Wales being the focus of strategic economic growth; the IACC seeks clarity as to how the plan will enable and influence growth in North West Wales. The potential of the Energy Island Programme and projects such as Wylfa Newydd in transforming the socio-economic landscape in North West Wales has been overlooked.

5. Vision for Rural Areas

Given the rural nature of Anglesey, supporting rural communities and their development is a key priority. The IACC is of the view that the draft NDF does not provide enough direction for rural areas. The importance of the NDF in guiding and informing development in rural areas of Wales is critical. Without such vision, there is a risk for greater disparity between urban and rural areas creating further challenges to rural areas. As such the IACC considers that the NDF should contain more policy guidance in relation to supporting employment opportunities, protecting and enhancing the Welsh language, tackling inequalities, resilient and cohesive communities, promoting connectivity (both transport and digital infrastructure) and enabling sustainable development. Greater recognition and guidance on the growth and development of tourism and the visitor economy in the final NDF is also required.

Tourism is the largest economic sector on the Island generating £311M (STEAM Report 2018) per annum to its economy. The sector supports approximately 4,000 jobs. Visitors come to Anglesey to experience is its unique character and very special sense of place, peaceful and tranquil setting, its beaches, seascapes and its dramatic landscapes. Approximately 95% of Anglesey's coastline is designated Area of Outstanding Natural Beauty, it has 50km of Heritage Coast (including North Anglesey) as well as a number of other National and European designated sites. The designation of the majority of the Island for solar and wind (with virtually no socio-economic benefits) could potentially have a significant detrimental effect on the Island's tourism industry as the landscape and visual element of rural Anglesey could be significantly affected.

Whilst there is a significant difference between urban and rural development, it is essential that the NDF equally enables appropriate development to drive prosperity and growth in rural areas. The IACC believes that further engagement with the Welsh Local Government Association (WLGA) Rural Forum is required to discuss a shared plan.

6. Welsh Language Policy

Rural towns, villages and communities are critical to the character and fabric of Wales and it is these towns and communities that shape and define Wales. However, what makes Wales unique is the Welsh language. The Welsh language is most prevalent in rural Wales and whilst IACC acknowledges the intention in the NDF to meet the

objective of reaching one million welsh speakers by 2050, it believes that not having a dedicated policy on the Welsh Language is a fundamental omission. Including such policy would align with the WG's Cymraeg 2050: Welsh Language Strategy and performance should be measured to sustain these Welsh communities and to meet the WG's target of 1 million Welsh Speakers by 2050. It is critical that this target is met to prevent nett out migration of young people through providing affordable housing, jobs and opportunities for these rural areas to flourish from Welsh speaking communities.

7. Affordable Housing

Delay to the delivery of affordable housing is a key issue. The IACC note the reference to the need for an average of 47% of additional homes to be affordable housing for the 5 year period 2018/19 to 2022/23. However, this does not have regard to the impact of viability on market sites and that, on average, it is unlikely that a level of circa 50% affordable provision will be achieved in the majority of sites in rural locations across Wales.. Whilst it is acknowledged that WG intend to use its funding, land, planning and housing policies to drive delivery, the issue of addressing market failure and infrastructure costs are not explained in the NDF. There is a growing need to raise the standard of existing social housing to modern standards, however, additional resources are required to ensure this happens.

8. Connectivity and Potential Third Crossing

The IACC is disappointed that no mention is made of the proposed new third crossing between the Island and mainland. This is considered to be short-sighted, unambitious and discouraging especially given the potential developments that could take place on the Island which would result in significant increases in traffic volume cumulatively. This would make entering and leaving the Island a major constraint and a barrier for growth. As a scheme previously promoted by the WG, this crossing should be included in the NDF. Whilst supportive of the principle for a North Wales Metro in enabling access to jobs, services and facilities, the IACC is of the view that this infrastructure should expand the entire North Wales region to Holyhead which will facilitate improved connectivity between North West Wales and North East Wales (and into North West England). Additionally, the final NDF should consider a range of solutions for a greener future for low carbon travel, including charging points, community transport, bio-fuel vehicles, and solutions to reduce the use of the private vehicle.

9. Air connectivity between North and South Wales

Draft Policy 32 relates to Cardiff Airport and supports its growth and development. Its importance as an international gateway is acknowledged connecting Wales to the world, and the IACC supports this. However, no mention is made of its national role and the importance of connecting North and South Wales, which is referred to in the Wales Transport Strategy and which acknowledges that the service plays a significant part in the economic development of north-west Wales, providing improved business connectivity, tourism opportunities and reduced journey times. IACC consider that the NDF should reflect this.

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The issues raised, and further detail provided in Annex A need to be considered and addressed in preparing the final version of the NDF. If this is not the case, then the plan will not work for the residents, communities, economy and environment of the Island. This submission takes full regard for the present and the future and is in full alignment with the Wellbeing and Future Generations Act (2015).

It is hoped that the WG finds the IACC response to the NDF to be constructive in order to assist in creating an overarching development plan for the next 20 years that will shape the future growth and development of the country for the greater good of its people and the next generation.

The IACC is committed to working collaboratively locally, across North Wales and with the WG to ensure that the NDF is fit for purpose and there is clear alignment from the local level to the highest tier of planning which will provide the direction of travel for investment in infrastructure and development. In this regard I would welcome further dialogue with WG in order to ensure the above concerns are addressed appropriately.

Yours sincerely,

DYLAN J. WILLIAMSDirector of Place and Community Well-Being

APPENDIX A

1.0 Governance and Monitoring

- 1.1 The IACC accepts the principle of Strategic Development Plans and Regional Planning. However, being part of the first and only Joint Planning Policy Unit (JPPU) and Joint Local Development Plan (JLDP) in Wales the merits of three layers of planning policy remain unclear. The NDF aims to encourage local authorities to progress the creation of Strategic Development Plans (SDP) and to continue management of Local Development Plans. The governance arrangements, responsibilities and accountabilities are currently unclear in respect of developing the SDP who is responsible and accountable in terms of co-ordination and delivery. Additionally, there are contradictions in the NDF with regards to the scale of the SDP whether this is for the whole region or at the sub-regional level. This needs to made clearer within the framework as one would assume that the SDP's would need to be put into place in a very short period.
- 1.2 We question where the capacity and resources are to undertake the above activities. The IACC do not have the capacity, experience or capability to develop a Strategic Development Plan at the Regional level.
- 1.3 Chapter 3 outlines the NDF outcomes based on the national planning principles and national sustainable place-making outcomes set out in Planning Policy Wales (PPW). It notes that every part of the document is concerned with achieving the 11 NDF outcomes. Translating these into actions and outputs to deliver these outcomes is complex and challenging. Understanding who and how delivery will be monitored, aligned, and consistent with Local Development Plans and the Annual Performance Reviews would be beneficial.
- 1.4 The NDF forms part of the new suite of high-level documents (alongside the new Planning Policy Wales, the new Wales Infrastructure Consenting regime and the new Marine Plan for Wales). Collectively they will underpin strategic land-use planning in Wales across the next 20 years. The inter-relationships between these documents will be critical (content, interpretation, application, monitoring etc.). This will be complex, from a public sector, developer, stakeholders, and community/ resident perspective. Consistency will be key, including accessible and effective guidance and support. We would benefit from understanding how this will be progressed. Ensuring that there is consistency across all of these documents is of critical importance to ensure the way forward is clear and that there are no contradictions. This will be critical to maintain the reputation of the land use planning system in Wales, enable effective and efficient decision making, and minimise judicial processes.
- 1.5 The intention to undertake a full review every 5 years is welcomed and supported. In addition, we would propose that an annual monitoring report is collated and published. This would be consistent with the Local Development Plan arrangements.

2.0 Regional Growth Areas – Holyhead (Spatial Strategy)

- 2.1 We are disappointed and surprised that Holyhead has not been recognised or defined as a Regional Growth Area for Wales, especially given that Policy 20 & 21 of the NDF recognises the importance of the port at Holyhead to serve Wales, the wider UK and Ireland. The significant potential for growth and investment in Holyhead is also recognised. We request that Holyhead is added, recognised and given the status of being a key Regional Growth Areas in the final NDF. We are of the view that a clear evidence base exists to justify Holyhead being a regional growth area in the final NDF:
 - Holyhead Port is one of the busiest ports in the UK with over 2 million-foot passengers and 450,000 of freight units passing through on an annual basis.
 - It is the major port of embarkation/disembarkation for the North of England, Wales and the Midlands for the Irish Sea and forms a key part of international trade routes.
 - Wales' busiest cruise ship port and Holy Island is a busy tourist destination characterised by attractive coastal scenery.
 - There are constraints to maximising potential of the port, but significant expansion is recognised and planned as part of the North Wales Growth Deal.
 - Post Brexit the Port will become a key international gateway into the UK that would ensure it continues to be a strategic gateway from Ireland through the UK into Europe.
 - Significant potential for employment and housing growth which is well connected by road and rail.
 - It has a large and expanding retail offer, a large industrial site with business premises, a strategic business park at Parc Cybi.
 - Potential Land & Lakes Development which includes a leisure village with up to 500 lodges, cottages and associated facilities.
 - Potential large scale mixed-used development at Holyhead Marina.
- 2.2 A number of references are made to the 'arc' of built up areas in North Wales that runs across the region where population, deprivation, key services, facilities commuting and economic activity are concentrated. The 'arc' stretches along the coast from the Menai Straits to the border with England. It appears that the decision to concentrate the majority of development to the arc from Caernarfon to Deeside is prejudicial against the economic development of Anglesey. Whilst pursuing a policy of this sort may bring economic prosperity to the area in general, it will not for Anglesey. We believe that the 'arc' should be extended further west and start from Holyhead.

3.0 Vision for Rural Areas

3.1 The importance of the NDF in guiding and informing development in rural areas of Wales, and not only urban development, is critical. Rural areas of Wales have vibrant and deprived rural towns and communities which need to be supported as important centres. Further consideration should be given to smaller / rural towns in the final NDF as they are key hubs.

- 3.2 Policy 4 states that the future of rural areas are best planned at the regional and local level the draft NDF does not provide enough direction for rural areas. With very limited reference to rural development within the draft NDF there is greater threat that rural places in Wales are left behind and the gap between urban and rural area widens. This would be to the detriment of large parts of Wales which is rural in character and where 40% of the population live (settlements of less than 10,000).
- 3.3 If the future of rural Wales is to be limited to development focused on traditional industries (farming/tourism), and low carbon energy (which are not major employers), it is unclear where the necessary and desirable employment opportunities will come from.
- 3.4 The draft NDF does not clearly outline how the North Wales Coastal Settlements in the coastal arc from Caernarfon to Deeside, as an important subregional role to support the primary growth area of Wrexham and Deeside, will support viable and sustainable rural communities. It is unclear if the impacts of centralising development will be a positive and complementary enabler for the rural hinterlands. How will the NDF support rural areas to secure quality employment opportunities to stem the flow of outmigration, protect and enhance the Welsh Language, and enable sustainable development?
- 3.5 Linked to Transport and Connectivity how would WG ensure there is connectivity and good transport links from the rural areas to the identified primary growth areas?
- 3.6 Greater recognition and guidance on the further growth and development of tourism and the visitor economy in the final NDF would add value. Tourism is the largest economic sector on the Island generating £311M (STEAM Report 2018) per annum to its economy. The sector supports approximately 4,000 jobs. Visitors come to Anglesey to experience is its unique character and very special sense of place, peaceful and tranquil setting, its beaches, seascapes and its dramatic landscapes. Approximately 95% of Anglesey's coastline is designated Area of Outstanding Natural Beauty, it has 50km of Heritage Coast (including North Anglesey) as well as a number of other National and European designated sites. This is of critical importance to future rural communities, with the opportunities and challenges needing careful consideration and balance.
- 3.7 Ensuring that all parts of Wales, including rural areas, are supported by modern telecoms infrastructure is welcomed. We are eager to better understand how the Mobile Actions Zones will be defined and allocated.

4.0 Welsh Language

- 4.1 We welcome the fact that the NDF recognises that the Welsh language is a key opportunity and challenge facing the nation, and the role of the plan in ensuring the national target of reaching a million Welsh speakers by 2050 is achieved.
- 4.2 For context, the Isle of Anglesey is a very unique and special place where the Welsh language and culture are integral to Anglesey's island identity. The

Welsh language, culture and heritage are of paramount importance. More than three-quarters of Anglesey children and more than half the adults living on the island can speak Welsh. Anglesey remains one of the strongholds of the Welsh language. The Welsh language is a natural element of everyday life, of social cohesion and of well-being on the Island. Safeguarding and enhancing the language is, therefore, of the highest priority in going forward and the IACC are eager to understand how the NDF will contribute towards this priority in Anglesey and North Wales.

- 4.3 We question why there is not a dedicated policy on the Welsh Language and the desired outcome of increasing the number of Welsh Speakers. This should align with the WG Cymraeg 2050: Welsh Language Strategy.
- 4.4 It is unclear why development of the Welsh language is limited only to areas 'where Welsh is the everyday language'. What is the definition of everyday language? The current approach and wording will limit the relevance and commitment of bilingualism to defined spatial areas.
- 4.5 We question whether the NDF does enough to promote and protect the Welsh Language, and cannot over-emphasise the importance of the Welsh language and culture to Anglesey and North West Wales. This should be reconsidered prior to creating a final NDF.

5.0 Wind and Solar Energy - Renewable Designation

- 5.1 We fully accept the need for low carbon energy production to meet UK's transition following the recent announcement by UK Government of its Net Zero target by 2050. The production of various forms of low carbon energy production will be integral to reach this target and Wales will need to play its role in contributing towards this target.
- 5.2 The draft NDF highlights wind and solar energy as a form of low carbon production, however, tidal, hydro and off-shore developments should also be given the same prominence and importance.
- 5.3 The IACC in partnership with key stakeholders have established the socioeconomic Anglesey Energy Island Programme (EIP) (LINK). Energy Island's
 vision is to create a once in a lifetime opportunity for jobs, economic growth and
 prosperity through capitalising on a number of transformational projects on
 Anglesey and putting Anglesey at the forefront of low carbon energy, research
 and development, production and servicing. In turn, this will provide a sound
 base to encourage economic diversification and transition, delivering positive
 benefits over the longer term.
- 5.4 However, the support for new energy infrastructure on Anglesey is grounded upon securing long-term employment and supply chain opportunities, and creating transformational economic growth, whilst ensuring adverse impacts are effectively mitigated.

- 5.5 The IACC has reviewed the background documents supporting the proposed Priority Areas for wind and solar. There is a lot of information in relation to the criteria applied. The justification and evidence for selection of the majority of the Island as a Priority Area for wind and solar energy is unclear. This is not acceptable and is of significant concern. The IACC objects to this designation.
- 5.6 The background documents to the NDF confirm that no analysis has been undertaken of the current capacity of the grid infrastructure serving the priority areas identified. This will have an impact over the level of additional infrastructure required and how such infrastructure could impact upon high value environmental designations.
- 5.7 The NDF identifies North and Central Anglesey as a priority area for wind and solar energy (Policy 10). However there is no detail in the NDF to explain how, why and what the criteria was for this location to be selected. We note that background work has taken place through The WG Assessment of Onshore Wind and Solar Energy potential in Wales (Stage 1 & 2) (LINK), which provides the methodology, evidence, and justification on selecting the priority areas. The justification for the designations should be articulated far clearer in the final NDF.
- 5.8 The JLDP provides justification over the size of wind turbines / solar farms that can be accommodated having regard to Landscape Sensitivity and Capacity Study. It is understood that NRW are undertaking work to produce National Guidance in relation to this matter. Will the NDF consider such information in order to address site specific constraints and to see whether Priority Areas remain valid locations?
- 5.9 We are concerned about the presumption in favour of development for these schemes (Policy 10) and an associated acceptance of landscape change. The diagram on page 48 identifies the West as an area of high landscape and environmental quality. This contradicts the notion that this is an area that can accept in principle changes to the landscape.
- 5.10 It appears that one of the Special Landscape Areas identified within the Anglesey & Gwynedd Joint LDP falls within the Anglesey Priority Area. Such areas are supported by a Statement of Value and Significance which clearly set out how each area meets the criteria for designation, and includes a set of 'special qualities' that underpin the designation. Any development proposals within the SLA will need to take account of its special qualities. This should also be reflected within the NDF.
- 5.11 Consideration needs to be given to the impact of development on the setting of the National Park and the AONB. Part of Priority Area 1 is in close proximity to the AONB in the North of Anglesey. We note the text to draft Policy 12 which states that proposals close to the boundaries of these designated areas must demonstrate that the development will not undermine the objectives that underpin the purposes of the designation, but it is unclear how this approach dovetails with Policy 10 and the presumption in favour of development within a

Priority Area. Policy 10 simply requires impacts on National Parks and AONBs to be minimised, suggesting that the presumption in favour of development takes precedence. That should not be the case and the NDF should make it clear that Policy 12 takes priority over that presumption.

- 5.12 Pg.11 of the NDF states that it 'does not seek to identify the exact location for new development' having previously stated that strategic and local development plans (that do identify locations) 'must' conform with the NDF (pg.10). In respect of the wind and solar designation there is, therefore, some contradiction as the Potential Solar Farm Search Areas in the JLDP do not correlate with what is proposed in the NDF. In addition, the Wind and Solar sites lie outside the Strategic Search Areas identified in TAN8 and it would appear, therefore, that the NDF is in conflict with TAN8 and by implication with PPW. This will need to be resolved by the time the final NDF is published.
- 5.13 We welcome the inclusion of Policy 22 North West Wales and Energy (Page 54) in principle, and request that the following points are considered further to inform and enhance the final NDF:
 - a) Direct reference the Isle of Anglesey's Energy Island Programme and its vision / objectives
 - b) Give greater thought and prominence to the need to invest in energy transmission infrastructure
 - c) Give greater recognition of the need to invest in training and skills; work with universities and businesses across the region and North West England
 - d) Welcome recognition of the need to work with the North West Nuclear Arc
 - e) Recognise the need to develop centres of excellence in Universities
 - f) Recognise the supply chain opportunities, especially linked to nuclear energy
- 5.14 Reference is made to one gigawatt of renewable energy consumption to be generated from locally owned renewable energy projects and that at least an element of local ownership by 2020. Further clarification should be included in the NDF over what is defined as local ownership of a project to ensure that it complies with this target and that the project is to the benefit of the community.

6.0 Wylfa Newydd

- 6.1 There is currently insufficient attention and status given to the potential development of a new nuclear build on Anglesey. The Easy Read version of the NDF consultation does not promote nuclear in a positive light and there is only a passing reference to these developments under Policy 22. This is disappointing and unacceptable, and we would strongly urge the WG to review and update. A decision is due to be made by the Secretary of State on the Development Consent Order in October 2019.
- 6.2 The UK Government's commitment for Net Zero carbon emissions by 2050, compared to 1990 levels¹, and WG Ministers duty to ensure the net Welsh

emissions in 2050 are 80% lower than the existing baseline in 2050² means that the Wylfa Newydd Project has the potential to play a significant role in reaching these targets. As a low carbon source of energy, the UK Government has clearly stated that nuclear power generation has an important role to play in the diversification and decarbonisation of electricity demand.

- 6.3 The WG, through its low carbon transition strategy, and the IACC, both recognise the important contribution new nuclear power can make to the UK's energy mix and security of electricity supply and both support the principle of development of a new nuclear power station at Wylfa. They also anticipate that the development of a new nuclear power station at Wylfa will be a fundamental driver for long term, sustainable economic growth on Anglesey and in the wider North Wales region and this should be given more emphasis in the NDF.
- In September 2017, the WG published Prosperity for All: The National Strategy; that sets out how WG will deliver the Programme for Government. It takes the commitments in the Programme for Government and sets out how they will be delivered by bringing together the efforts of the whole Welsh public sector. The Strategy specifically mentions the need to harness the opportunities from Wylfa Newydd and the need to link new housing with new major infrastructure developments.. Clarity is required as to how the NDF will interconnect with other high level WG documentation and that they all provide a clear and consistent message on what is to be delivered. The NDF is currently not aligned with the 'Prosperity for All' document when it comes to Wylfa Newydd.
- 6.5 The key strategic importance of the Wylfa Newydd Project is fully recognised in the IACC's Energy Island Programme (EIP) and WG Enterprise Zone (LINK) which together aim to create a geographical hub of excellence for the development, implementation and servicing of low carbon energy initiatives.
- 6.6 Therefore, the Wylfa Newydd Project will have important implications for the Island's and wider North Wales economy, its communities and environment which needs to be fully recognised in the final NDF.

7.0 Enterprise Zones

- 7.1 There is some reference to Snowdonia, Deeside and Cardiff Airport Enterprise Zones. We request that the Anglesey Enterprise Zone (LINK) is also referenced, especially when presenting North West Wales and Energy in Policy 22.
- 7.2 Anglesey's Enterprise Zone status alongside its Energy Island Programme is driving the island's growth into a world-renowned centre of excellence in low carbon power generation. There is also the designation of the Marine Demonstration Zone dedicated to marine energy devices to the deep water Port of Holyhead one of the UK's main gateways to Ireland. These should be included in the NDF to provide relevant context and to outline that Anglesey is home to attracting low carbon energy related developments that will provide transformational job and supply chain opportunities that will contribute towards transforming the local and regional economy.

8.0 Connectivity and Potential Third Crossing

- 8.1 We agree that the regional transport connectivity is primarily West/East (and vice versa) which connects with North West England (rather than North Wales to South Wales). Ensuring that Anglesey is connected to the rest of the North Wales region is of critical importance. One of the key challenges in NWW is to improve transport infrastructure from West to East (and vice versa).
- 8.2 It is disappointing that no mention is made of the proposed new third crossing between the Island and mainland. This is considered to be short-sighted, unambitious and discouraging. We request that this is recognised, and that the final NDF includes the third crossing. This is especially the case when bearing in mind potential developments that could take place on the Island which would add up to significant increase in traffic volume cumulatively, which would subsequently make entering and leaving the Island a major constraint for both residents, commuters and visitors. Additionally, the third crossing is vitally important to connect freight from Ireland to the UK and beyond and to ensure that the Isle of Anglesey is not a barrier for growth, investment and development.
- 8.3 Greater clarity and definition (scope and benefits) of the North Wales Metro (Policy 21) would also be beneficial. This is seen as a vital service to ensure there is improved connectivity between North West Wales, North East Wales, and the North West of England (daily in both directions) to access jobs, services and facilities. The programme of investment being progressed by Transport for Wales, and links to housing, employment etc. should also be enhanced in the final NDF.
- 8.4 Further consideration to Active travel within the NDF would be valuable to explain what activities will be undertaken to improve public transport and walking / cycle paths especially in rural areas. The improvement in active travel can also bring tourism benefits, health and wellbeing benefits and green infrastructure compatibility to the region.

9.0 Air connectivity between North and South Wales

9.1 Draft Policy 32 relates to Cardiff Airport and supports its growth and development. Its importance as an international gateway is acknowledged connecting Wales to the world, and the IACC supports this. No contextual information nor how the Airport might be enhanced in terms of routes to connect Anglesey to other strategic locations is provided. There is no mention is made of its national role and the importance of connecting North and South Wales, which is referred to in the Wales Transport Strategy and which acknowledges that the service plays a significant part in the economic development of northwest Wales, providing improved business connectivity, tourism opportunities and reduced journey times. IACC consider that the NDF should reflect this.

9.2 The IACC considers that Anglesey Airport should be defined as 'Regional Connectivity' in the final NDF to demonstrate the connectivity by air between Anglesey and Cardiff.

10.0 Housing & Affordable Housing

- 10.1 The document refers to the least prosperous/most deprived area of Wales being west Wales and the Valleys, hence its qualification for European grant assisted aid in recent years. Despite this, the strategic direction taken by the NDF is to target economic and housing development on the most prosperous areas of north-east and south-east Wales (including the city of Swansea). This appears to follow a direction that is counter-productive to bringing prosperity to the areas most in need of help, whilst continuing to support the more prosperous areas. This is a cause of great concern.
- 10.2 Housing policy should seek to ensure socially balanced communities, avoid worsening division of Wales into rich and poor areas by supporting more affordable housing in expensive areas, and supporting higher-end market housing in poorer areas to retain / inject wealth & social capital.
- 10.3 The IACC agree that in order to address both the 'delivery gap' and housing need a shift in the delivery model is required. Over reliance on the private sector to deliver affordable housing has meant that fewer affordable homes have been built and this has contributed significantly not only to the widening of the 'delivery gap', but has resulted in more people/families being in affordable housing need. Cost of land, cost of construction, materials etc. has made building affordable housing (particularly at the smaller localised scale) unviable. This is particularly prevalent in rural areas where demand outstrips supply resulting in increased house prices and outward migration of younger people.
- 10.4 Whilst the IACC welcome the recognition that there has been over reliance on the private sector, further detail is required on how the WG intend to encourage / incentivise local authorities, social landlords and small and medium sized builders to build these affordable houses to meet the increasing demand.
- 10.5 Viability is a major issue for house builders, particularly in rural areas. The large number of new build housing in rural areas are self-build plots (infill sites and rural enterprise houses built on family owned land, for example) as this is the only way in which local people can afford to stay in their community. Expecting private developers to increase the provision of affordable housing in rural areas is unrealistic as these developments /sites would become unviable without financial support.
- 10.6 The Anglesey and Gwynedd Joint Local Development Plan (JLDP) was adopted in July 2017 and a Joint Housing Land Availability Study (JHLAS) was completed jointly for both authorities in 2019. The 2019 JHLAS (LINK) demonstrated a 6.3 years supply of land for housing. The newly adopted JLDP includes a number of housing allocations on the Island and provides for opportunities on windfall sites. Therefore, there is no current shortfall in the supply of land for housing.

- 10.7 There were 83 sites in Anglesey with planning permission for five or more units that were relevant to consider in the 2019 JHLAS study. Six of these sites were completed during the previous year but 70 of these sites did not see a single unit completed during 2017/18. Twenty-Eight sites have an element of the units permitted classified as being within categories 3 and 4 of the JHLAS i.e. not envisaged to be built within 5 years. As we have a newly adopted JLDP there are also numerous allocated housing sites within the JLDP that are not yet subject to planning permission. However, the planning system is reliant on developers to deliver required houses on policy compliant land.
- 10.8 What this demonstrates is that that the planning system provides the opportunities to build affordable housing (i.e. sufficient land and allocations) but more needs to be done to encourage housebuilding. This delivery gap will continue to widen if developers have to deliver 47% affordable housing to meet the demand. This is not a viable option in rural areas and more needs to be done to incentivise private developers as well as funding Local Authorities and Social Landlords to build and let affordable units.
- 10.9 The supporting text to Policy 18 refers to planning and co-ordinating the delivery of new housing to meet identified needs. The WG central estimates 19,400 (Page 51) additional homes are needed in the North Wales region until 2038 and over the initial five years 2018-2023 51% of the additional homes need to be affordable. We are eager to better understand the evidence base, justification and rationale for the number of homes in general, especially affordable housing numbers as, although we have undertaken a broad review of the various background documents, we have not found it easy to ascertain how the various figures have been arrived at. The Framework needs to be clearer on what the status of the figure of 19,400 means within the NDF for the North Wales region so they can provide meaningful evidence and context to SDPs/LDPs.

ISLE OF ANGLESEY COUNTY COUNCIL Scrutiny Report Template			
Committee:	Partnership and Regeneration Scrutiny Committee		
Date:	24 th October, 2019		
Subject:	Scrutiny of Partnerships		
Purpose of Report:	 Submit an overview of work undertaken by the Committee between June, 2018 and May, 2019 Consider the Committee's forward work programme for the remainder of 2019/20 		
Scrutiny Chair:	Cllr Gwilym Owen Jones		
Portfolio Holder(s):	Cllr Dafydd Rhys Thomas, Portfolio Member for Corporate Services		
Head of Service:	Annwen Morgan, Chief Executive		
Report Author: Tel: Email:	Anwen Davies, Scrutiny Manager 01248 752578 AnwenDavies@ynysmon.gov.uk		
Local Members:	Not applicable		

1 - Recommendation/s

The Partnership and Regeneration Scrutiny Committee is requested to note and support:

- R1 Scrutiny of key partnerships undertaken during 2018/19 (Appendix 1)
- **R2** The partnerships it is intended to prioritise in the Committee's work programme over the next 18 months (paragraph 5.10 of the report)
- R3 Proposed next steps as detailed in paragraph 5.11 of the report.

2 - Link to Council Plan / Other Corporate Priorities

This work stream will make a significant contribution to one of the key themes running through the Council Plan 2017/2022 namely – "The key theme running through the plan is our ambition to work with the people of Anglesey, our communities and partners to ensure high quality services that will improve the quality of life for everyone on the Island."

3 - Guiding Principles for Scrutiny Members

To assist Members when scrutinising the topic:-

- 3.1 Impact the matter has on individuals and communities [focus on customer/citizen]
- **3.2** A look at the efficiency & effectiveness of any proposed change both financially and in terms of quality **[focus on value]**
- 3.3 A look at any risks [focus on risk]
- **3.4** Scrutiny taking a performance monitoring or quality assurance role [focus on performance & quality]
- 3.5 Looking at plans and proposals from a perspective of:
 - Long term
 - Prevention
 - Integration
 - Collaboration

Involvement

[focus on wellbeing]

4 - Key Scrutiny Questions

- 1. Do the partnerships identified for inclusion in the forward work programme (paragraph 5.10) represent a fair balance of the Council's key partnerships?
- 2. Is the Committee satisfied that the report provides a robust foundation for the forward work programme during 2019/20 and beyond?
- 3. Does the Committee have any views on the prioritisation of partnerships to be scrutinised?
- 4. How does this emerging approach to cross-cutting scrutiny of partnerships comply with the Wellbeing of Future Generations agenda?

5 - Background / Context

BACKGROUND

- 5.1 Cross cutting Scrutiny: partnership working is an example of a cross cutting issue. It is anticipated that the Local Government Bill (expected to be published in the Autumn) will place further emphasis on collaboration and partnerships and this way of working is therefore likely to further increase both locally and regionally. The Bill is also expected to provide national guidance on joint scrutiny¹. Our local scrutiny structure has evolved over recent years to include a designated partnerships scrutiny committee providing the platform for scrutiny of cross cutting, thematic issues. This approach is considered good practice.
- 5.2 Working in partnership has become an important part of the Authority's working practices, providing additional resilience to the Authority's service delivery capacity. Whilst partnership working can bring significant benefits, such as responding to complex challenges, providing flexibility and additional resources to service delivery, it is not always without its challenges and can carry significant risks not least to sustainability and cost effectiveness. A number of reports over recent years² have drawn attention to the need for improvement and strengthened scrutiny of partnership arrangements in public services.
- 5.3 Wellbeing of Future Generations (Wales) Act 2015: the need to further strengthen scrutiny of partnerships is reinforced in the Wellbeing of Future Generations (Wales) Act 2015. The Act puts long-term sustainability at the forefront of how public services are designed and delivered, and places emphasis on public bodies working in partnership to ensure better outcomes now and in the future. Our local arrangements should also develop in a way that shows commitment to the Sustainable Development Principle of the Wellbeing Act. This means:

¹ Joint scrutiny (sometimes called collaborative scrutiny) refers to any formal or informal arrangement that brings together scrutineers from different organisations to achieve something that could not be achieved any other way. Joint scrutiny can be a formal committee, a co-ordinating group, an informal task & finish group or any variation of these. It can bring together scrutiny councillors from two or more councils with non-executive scrutineers from other public bodies. Joint scrutiny can be a combination of these arrangements

² Commission on Public Service Governance and Delivery (Welsh Government January, 2014), Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards (August, 2017) and Strengthening Local Government: Delivering for People (March, 2018)

"Acting in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs..."

Robust monitoring and scrutiny arrangements of our partnership working should therefore add value to our partnership working locally.

CONTEXT

5.4 The Isle of Anglesey County Council has extensive experience of working in partnership, be it on a local, regional or national level³. With increasing pressure on public finances, the Council has clear guidelines in place for determining when to establish partnerships, which service(s) and the outcomes expected of them and for the sound management of the relationship in order to:

- Enable us to deliver on our Council Plan and strategic priorities. Also, to improve the experience and outcomes for individuals who use our services
- Evidence value for money or cost efficiency in our future investments and ensure clear and measurable outcomes
- Respond to partnership risks and ensure that areas for development are addressed
- Have clarity around accountability and monitoring arrangements
- Identify any scope to rationalize partnerships and ensure a clear procedure for bringing any arrangements to an end.

This area of work focuses on partnerships where the Council chooses to work with other organisations in the private, public or voluntary sector. It does not include the links made through the procurement process⁴.

5.5 On 14th March 2016, the Executive approved a Corporate Partnerships Policy document as a foundation for our partnership working and also as a framework to guide partnership monitoring arrangements. In the policy a partnership is defined as:

"A joint working arrangement where the partners are otherwise independent bodies, agree to co-operate to achieve a common goal of community cohesion and to achieve it, create an organisational structure or process and agreed programme."

SCRUTINY OF PARTNERSHIPS

5.6 A key objective of partnership scrutiny should focus on providing constructive challenge and an opportunity for learning and self-reflection rather than purely holding to account⁵.

5.7 Characteristics of effective partnership scrutiny: national research⁶ has identified that partnership scrutiny arrangements are effective when the following characteristics are in place:

• Scrutiny is a "critical friend" for promoting joint working

³ Annual Improvement Report 2014/15 (Incorporating the Corporate Assessment Report 2015), Wales Audit Office December, 2015

⁴ Circumstances in which the Council would provide an opportunity to a range of organsations or individuals to provide their services for a specific purpose through a competitive process with the Council selecting one provider and confirming the arrangements by agreement

⁵ Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards (Welsh Government August, 2017)

⁶ Commission on Public Service Governance and Delivery (Welsh Government January 2014)

- Performance monitoring by Members is done as part of their community leadership role (from the citizen's perspective)
- A means to assess the complexities of partnership working
- Focus on improving partnership arrangements and ensuring the right outcomes for citizens
- Holding Members who sit on key partnerships to account.

POSITION STATEMENT

- **5.8 Corporate Partnerships Register:** the Council maintains a Register of all key partnerships which is reviewed on a regular basis⁷.
- 5.9 The remit of this Committee extends to local and regional partnership arrangements. Details of partnerships scrutinised by this Committee during 2018/19 are summarised in Appendix 1.
- 5.10 2019/20 Forward Work Programme: the task of scrutinising partnerships needs to continue to be done in a managed way, focusing on the key strategic partnerships which enable the Council to deliver on its objectives and priorities. In order to add value, our arrangements for scrutiny of partnerships need to continue to be timely and proportionate. It is therefore proposed that the forward work programme of this Committee prioritises an appropriate balance of statutory partnerships, key partners the Council works with and other bodies (service delivery), to include the following:

Name of Member / Partnership Lead Officer		Scrutiny Focus	Timescale	Cross cutting Thematic issue	
		Statutory Partnerships	<u> </u>	10000	
Public Services Board (PSB)	Cllr Llinos Medi Huws Chief Executive	Governance arrangements & delivery structure	Scrutiny of PSB governance & delivery structure – 12 November, 2019	Wellbeing National	
		Wellbeing Plan – scrutinise delivery to date	Scrutiny of progress on delivery of the Wellbeing Plan – 10 March, 2020	expectation set out in Welsh Government guidance ⁸	
		PSB Annual Report – Scrutinise previous year's Achievements / challenge future priorities	Scrutiny of PSB Annual Report – June, 2020		
Community Safety Partnership	Cllr Alun Mummery	Scrutinise partnership work through the CPS Annual report (rather than the	12 November, 2019	Community Safety	
(CSP)	Deputy Chief Executive	work of individual bodies) by:		Ensure the Partnership delivers its	

⁷ Arrangements are in place to review the Corporate Partnerships Register on a 6 monthly basis. The Register is currently being reviewed to ensure continued alignment with corporate priorities

⁸ Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards (August, 2017)

		 Scrutinising achievements of previous year Challenge future priorities 		obligations under S19&20, Criminal Justice and Police Act 2006
North Wales Safeguarding Board	Cllr Llinos Medi Huws Statutory Director of Social Services	Scrutinise governance arrangements, delivery and performance of regional arrangements	4 February, 2020 (TBC)	Wellbeing Social Services & Wellbeing (Wales) Act 2014
North Wales Partnership Board (Health & Social Services) (Part 9)	Cllr Llinos Medi Huws Statutory Director of Social Services	Annual report of the Regional Partnership Board: Scrutinise achievements of previous year Challenge priorities for the year to come	11 July, 2019	Wellbeing Part 9, Social Services and Wellbeing (Wales) Act 2014
		Partners the Council works		
Locality partnership working – Betsi Cadwaladr University	Statutory Director of Social Services	Scrutinise local partnership working with Health Board	10 March, 2020	Statutory member of the PSB (Wellbeing of Future Generations Act 2015
North Wales Fire & Rescue Service	Cllr Eric Wyn Jones, Richard Griffiths, Dylan Rees Deputy Chief Executive	Scrutinise local partnership working with the Fire & Rescue Service	4 February, 2020	Statutory member of the PSB (Wellbeing of Future Generations Act 2015)
Natural Resources	Head of Highways,	Scrutinise local partnership working with Natural	TBC	Statutory member of the
Wales North Wales	Waste and Property Cllr Dylan	Resources Wales Scrutinse local partnership	4 February,	PSB (Wellbeing of Future Generations Act 2015) Community

				Member of the PSB (Wellbeing of Future Generations Act 2015)
Medrwn Môn	Cllr Llinos Medi Huws Deputy Chief Executive	Annual report of the organisation to: Governance arrangement including risk management arrangements Scrutinise achievements of previous year Challenge priorities for the year to come	TBC	Community Resilience
Menter Môn	Cllr leuan Williams Deputy Chief Executive	Annual report of the organisation to: Governance arrangement including risk management arrangements Scrutinise achievements of previous year Challenge priorities for the year to come	TBC	Community Resilience
Welsh Ambulance Services NHS Trust	Deputy Chief Executive	Scrutinise local partnership working with the Welsh Ambulance Services Trust	TBC	Community Safety Member of the PSB (Wellbeing of Future Generations Act 2015)
	1 (Other Bodies (service delive	ry)	2010)
Additional Learning Needs & Inclusion Partnership	Cllr R Meirion Jones Director of Education, Skills & Young People	Progress report to scrutinise: Delivery and performance Priorities for next period	13 June & 12 November, 2019	Service delivery partnership with Gwynedd Council
GwE School Improvement Service	Cllr R Meirion Jones Director of Education, Skills & Young People	Scrutinise the Consortium's Annual Report in order to: Support GwE to develop business plans & ensure plans take account of the needs of local schools Improve scrutiny of performance management arrangements	12 December, 2019	Education & Skills National expectation that local authorities scrutinise regional education consortia

North Wales Economic Ambition Board North Wales Growth Deal	Cllr Llinos Medi Huws Director of Place & Community Wellbeing	Ensure a range of strategies in place to support schools to improve Ensure that the Board is undertaking its role: As the Learning and Skills Partnership for North Wales. It is anticipated that the Board will have a representative on the Joint Committee implementing the North Wales Growth Bid; Of creating employment opportunities and improving transport links and digital connectivity in North Wales and the Isle of Anglesey	TBC	Regeneration National expectation that authorities scrutinise regional partnerships Councils have formed the North Wales Growth Board to finalise the Growth Bid and manage its delivery once agreed with the UK and Welsh Governments. The new body is a Local Authority Joint Committee with representatives of key partners
North Wales Regional Emergency Planning	Head of Democratic Services	Resilience of the regional service to assist the Council in dealing with emergencies as a result of severe weather, transport or industrial accident,	Quarter 3 (TBC)	Community Safety Civil Contingencies Act 2004
Cynnal	Cllr R Meirion Jones, Dafydd Roberts, Margaret M Roberts Director of Education, Skills & Young People	water pollution or terrorism Scrutinise performance and value for money ternal partnerships: in ack	TBC	Education & Skills

5.11 Role of Members on external partnerships: in acknowledging the important role of Elected Members on external partnerships, it should be noted that the Scrutiny Committee will require assurance from Councillor representatives on the following key aspects of partnership working:

- Delivery of work programmes / desired outcomes
- Governance arrangements
- Budget management
- Management of risks

Local arrangements will therefore need to be in place to support this role by Members, ensuring timely access to information by the Scrutiny Committee.

- **5.12** The Council has worked hard over the past year to further develop our local approach to scrutiny of partnerships:
 - The Scrutiny Committee forward work programme has matured with the committee looking in detail at 10 partnerships during 2018/19 (Appendix 1 provides a summary)
 - High level action plan (paragraph 5.10 above) to enable the Partnership and Regeneration Committee to prioritise its forward work programme for 2019/20 and beyond
 - A checklist of key questions has been developed for Members when scrutinising partnership working (**Appendix 2**)
 - Periodic updates for Elected Members on partnerships through monthly Member Briefing Sessions.

Next Steps:

It is proposed that our local approach to scrutiny of partnerships be further developed:

- Further develop our high level action plan to enable the Partnership and Regeneration Scrutiny Committee to prioritise its 2020/21 forward work programme and beyond
- ii. Member development session on effective partnership scrutiny
- iii. Periodic updates for Elected Members on key partnerships through monthly Member Briefing Sessions
- iv. Develop local arrangements to hold Members who sit on key partnerships to account.

6 – Equalit	y Im	pact	Assessmen	t [includin	g impacts	on the W	/elsh L	anguage]
N 1 / A			-					

N/A

7 - Financial Implications

N/a

8 - Appendices:

- Partnerships monitored by the Partnership and Regeneration Scrutiny Committee during 2018/19
- 2. Checklist of key questions when reviewing partnerships

9 - Background papers (please contact the author of the Report for any further information):

Anwen Davies, Scrutiny Manager, Isle of Anglesey County Council, Council Offices, Llangefni. LL77 7TW

Scrutiny of Partnerships: 2018/19

Partnership	Date	Scrutiny Focus
Communities First Annual	19 th June, 2018	Performance during
Report – annual report		2017/18 and outline
		priorities for 2018/19
Medrwn Môn	9 th July, 2019	2016/17 annual report
North Wales Regional	24 th September, 2018	2017/18 annual report
Partnership Board (Part 9: Social		
Services and Wellbeing Act 2014	5 th February, 2019	Follow up issues raised
		by the Committee at its
		meeting of 24/09/18
Gwynedd & Ynys Môn	24 th September, 2018	2017/18 annual report
Community Safety		and priorities for 2018/19
Partnership		
North Wales Fire & Rescue	45th 0 4 1 0040	Local partnership working
Service	15 th October, 2018	on the Isle of Anglesey
Regional Emergency		Regional delivery
Planning Service		structure and
		performance on Isle of
Commodal 9 Man Additional		Anglesey
Gwynedd & Môn Additional	12th November 2010	6 monthly scrutiny of
Learning Needs & Inclusion Partnership	13 th November, 2018	service delivery
Partnership		partnership and performance on
		Anglesey ¹
Gwynedd & Ynys Môn Public	13 th November, 2018	LSB governance
Services Board	13 November, 2016	arrangements & delivery
Services Board		structure ²
	12 th March, 2019	Progress on delivery of
	12 Maich, 2019	the Wellbeing Plan ³
GwE School Improvement	12 th December, 2018	Service delivery and
Service	12 2000111001, 2010	performance on the Isle
		of Anglesey ⁴
Betsi Cadwaladr University		Locality partnership
Health Board	12 th March, 2019	working
		9

¹ Partnership governance arrangements stipulate 6 monthly scrutiny by both Local Authority scrutiny committees

² Expectation set out in Welsh Government guidance "Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards" (August, 2017)

³ Expectation set out in Welsh Government guidance "Guidance for Local Authority Scrutiny Committees on the scrutiny of Public Services Boards" (August, 2017)

⁴ National expectation that local authorities scrutinise the regional education consortium

Partnership Review Questions

As a basis for good practice, the Authority has developed a set of key questions to be asked when reviewing partnership activity:

- What is the name of the Partnership?
- ♣ Why is the Partnership required? What is its purpose?
- Who are the main stakeholders involved?
- What is the operating level community, county, regional, national?
- ♣ How does the Partnership ensure added value to what the Council is doing? Is that value demonstrated to the public?
- What inputs does the Council make in Member and / or officer time, funding, use of assets etc? (quantify the financial / budgetary commitment of the Council to the Partnership)
- ♣ What are the governance arrangements? For example, are there clear terms of reference; Is the Partnership reviewed regularly; Who is responsible for administration tasks for the Partnership?
- What authority / powers does the Partnership have?
- How are decisions taken and recorded?
- ♣ Where does accountability and responsibility for decisions and actions rest? How are they scrutinised (internally and externally)?
- How is the performance of the Partnership managed and assessed / evaluated?
- How are finances managed?
- What are the risks and liabilities created by Partnerships for the Council and how are these mitigated and managed?
- ♣ What termination arrangements are in place if the Partnership comes to an end or if the Council decides to pull out?
- What are the main achievements of the Partnership?

FOR PARTNERSHIPS DIRECTLY SERVING THE PUBLIC

- What arrangements are in place to ensure effective public communications?
- Where things do go wrong or suggestions / complaints are raised by the public, how will these be addressed?